ANNUAL FINANCIAL STATEMENTS for the year ended 30 June 2019



GENERAL PURPOSE FINANCIAL STATEMENTS for the year ended 30 June 2019



# **General Purpose Financial Statements**

for the year ended 30 June 2019

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#### **Overview**

Eurobodalla Shire Council is constituted under the Local Government Act 1993 (NSW) and has its principal place of business at:

Cnr Vulcan & Campbell Streets Moruya NSW 2537

Council's guiding principles are detailed in Chapter 3 of the LGA and includes:

- · principles applying to the exercise of functions generally by council,
- principles to be applied when making decisions,
- · principles of community participation,
- · principles of sound financial management, and
- · principles for strategic planning relating to the development of an integrated planning and reporting framework.

A description of the nature of Council's operations and its principal activities are provided in Note 2(b).

Through the use of the internet, we have ensured that our reporting is timely, complete and available at minimum cost. All press releases, financial statements and other information are publicly available on our website: <a href="https://www.esc.nsw.gov.au">www.esc.nsw.gov.au</a>.

## **General Purpose Financial Statements**

for the year ended 30 June 2019

### **Understanding Council's Financial Statements**

#### Introduction

Each year, individual Local Governments across NSW are required to present a set of audited financial statements to their council and community.

#### What you will find in the Statements

The financial statements set out the financial performance, financial position and cash flows of Council for the financial year ended 30 June 2019.

The format of the financial statements is standard across all NSW Councils and complies with both the accounting and reporting requirements of Australian Accounting Standards and requirements as set down by the Office of Local Government.

#### **About the Councillor/Management Statement**

The financial statements must be certified by senior staff as 'presenting fairly' the Council's financial results for the year and are required to be adopted by Council – ensuring both responsibility for and ownership of the financial statements.

#### **About the Primary Financial Statements**

The financial statements incorporate five "primary" financial statements:

#### 1. The Income Statement

Summarises Council's financial performance for the year, listing all income and expenses. This statement also displays Council's original adopted budget to provide a comparison between what was projected and what actually occurred.

### 2. The Statement of Comprehensive Income

Primarily records changes in the fair value of Council's Infrastructure, property, plant and equipment.

#### 3. The Statement of Financial Position

A 30 June snapshot of Council's financial position indicating its assets, liabilities and "net wealth".

#### 4. The Statement of Changes in Equity

The overall change for the year (in dollars) of Council's "net wealth".

#### 5. The Statement of Cash Flows

Indicates where Council's cash came from and where it was spent. This statement also displays Council's original adopted budget to provide a comparison between what was projected and what actually occurred.

#### **About the Notes to the Financial Statements**

The Notes to the Financial Statements provide greater detail and additional information on the five primary financial statements.

#### **About the Auditor's Reports**

Council's financial statements are required to be audited by the NSW Audit Office.

In NSW the auditor provides 2 audit reports:

- 1. an opinion on whether the financial statements present fairly the Council's financial performance and position, and
- 2. their observations on the conduct of the audit, including commentary on the Council's financial performance and financial position.

#### Who uses the Financial Statements?

The financial statements are publicly available documents and must be presented at a Council meeting between seven days and five weeks after the date of the audit report.

The public can make submissions to Council up to seven days subsequent to the public presentation of the financial statements.

Council is required to forward an audited set of financial statements to the Office of Local Government.

### General Purpose Financial Statements

for the year ended 30 June 2019

Statement by Councillors and Management made pursuant to Section 413(2)(c) of the Local Government Act 1993 (NSW) (as amended)

The attached General Purpose Financial Statements have been prepared in accordance with:

- the Local Government Act 1993 (NSW) (as amended) and the regulations made thereunder,
- · the Australian Accounting Standards and other pronouncements of the Australian Accounting Standards Board
- · the Local Government Code of Accounting Practice and Financial Reporting.

#### To the best of our knowledge and belief, these statements:

- · present fairly the Council's operating result and financial position for the year
- · accord with Council's accounting and other records.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 22 October 2019.

L Innes

Mayor

22 October 2019

Councillor

22 October 2019

**General Manager** 

22 October 2019

A O'Reilly

**Responsible Accounting Officer** 

10 Rick

22 October 2019

# **Income Statement**

for the year ended 30 June 2019

| Original<br>unaudited<br>budget |  |          | Actual  | Actua  |
|---------------------------------|--|----------|---------|--------|
| 2019                            | \$ '000  | Notes    | 2019    | 2018   |
|                                 | la constitución de la constituci |          |         |        |
|                                 | Income from continuing operations  |          |         |        |
|                                 | Revenue:   |          | 24.422  |        |
| 63,166                          | Rates and annual charges   | 3a       | 64,138  | 62,09  |
| 33,588                          | User charges and fees  | 3b       | 37,674  | 32,65  |
| 3,109                           | Interest and investment revenue  | 3c       | 3,510   | 2,75   |
| 1,390                           | Other revenues   | 3d       | 1,835   | 1,64   |
| 12,080                          | Grants and contributions provided for operating purposes   | 3e,3f    | 13,630  | 13,36  |
| 17,545                          | Grants and contributions provided for capital purposes   | 3e,3f    | 34,720  | 19,13  |
| 130,878                         | Total income from continuing operations  |          | 155,507 | 131,66 |
|                                 | Expenses from continuing operations  |          |         |        |
| 37,640                          | Employee benefits and on-costs   | 4a       | 40,152  | 38,97  |
| 2.827                           | Borrowing costs  | 4b       | 2,782   | 2,73   |
| 21,153                          | Materials and contracts  | 4c       | 29,401  | 23,11  |
| 30,018                          | Depreciation and amortisation  | 4d       | 31,297  | 31,48  |
| 16,661                          | Other expenses   | 4e       | 13,009  | 10,15  |
| -                               | Net losses from the disposal of assets   | 5        | 3,435   | 3,57   |
| 108,299                         | Total expenses from continuing operations  |          | 120,076 | 110,05 |
| 22,579                          | Operating result from continuing operations  |          | 35,431  | 21,61° |
| ·                               | Net operating result for the year  |          |         |        |
| 22,579                          | Net operating result for the year  |          | 35,431  | 21,61  |
| 22,579                          | Net operating result attributable to council   |          | 35,431  | 21,61  |
|                                 |  |          |         |        |
| 5,034                           | Net operating result for the year before grants and contr<br>provided for capital purposes   | ibutions | 711     | 2,47   |

<sup>(1)</sup> The Council has not restated comparatives when initially applying AASB 9. The comparative information has been prepared under AASB 139 Financial Instruments: Recognition and Measurement

The above Income Statement should be read in conjunction with the accompanying notes.

# Statement of Comprehensive Income

for the year ended 30 June 2019

| \$ '000   | Notes    | 2019   | <b>2018</b> <sup>1</sup> |
|---|----------|--------|--------------------------|
| Net operating result for the year (as per Income Statement)   |          | 35,431 | 21,611                   |
| Other comprehensive income:   |          |        |                          |
| Amounts which will not be reclassified subsequently to the operating result Gain (loss) on revaluation of IPP&E | 10(a)    | 6,488  | 28,092                   |
| Total items which will not be reclassified subsequently to the operating result                                 |          | 6,488  | 28,092                   |
| Amounts which will be reclassified subsequently to the operating result when sconditions are met                | specific |        |                          |
| Gain(/loss) on revaluation of equity instruments at fair value through other comprehensive income               |          | (333)  | -                        |
| Total items which will be reclassified subsequently to the operating result when specific conditions are met    | _        | (333)  | -                        |
| Total other comprehensive income for the year   | _        | 6,155  | 28,092                   |
| Total comprehensive income for the year   | _        | 41,586 | 49,703                   |
| Total comprehensive income attributable to Council  |          | 41,586 | 49,703                   |

<sup>(1)</sup> The Council has not restated comparatives when initially applying AASB 9. The comparative information has been prepared under AASB 139 Financial Instruments: Recognition and Measurement

The above Statement of Comprehensive Income should be read in conjunction with the accompanying notes.

# Statement of Financial Position

as at 30 June 2019

| \$ '000  | Notes    | 2019      | Restated 2018 <sup>1</sup> | Restated<br>1 July 2017 |
|--|----------|-----------|----------------------------|-------------------------|
| ASSETS   |          |           |                            |                         |
| Current assets                                   |          |           |                            |                         |
| Cash and cash equivalent assets                  | 6(a)     | 17,538    | 16,241                     | 12,435                  |
| Investments                                      | 6(b)     | 100,000   | 97,000                     | 92,000                  |
| Receivables                                      | 7        | 20,487    | 12,431                     | 11,119                  |
| Inventories                                      | 8a       | 661       | 676                        | 683                     |
| Other  | 8b<br>9i | 539       | 465                        | 393                     |
| Non-Current assets classified as 'held for sale' | 91       | 335       | 829                        | 445                     |
| Total current assets                             |          | 139,560   | 127,642                    | 117,075                 |
| Non-current assets                               |          |           |                            |                         |
| Investments                                      | 6(b)     | 555       | _                          | _                       |
| Receivables                                      | 7        | 46        | 46                         | 131                     |
| Infrastructure, property, plant and equipment    | 10(a)    | 1,334,602 | 1,307,671                  | 1,265,188               |
| Total non-current assets                         |          | 1,335,203 | 1,307,717                  | 1,265,319               |
| TOTAL ASSETS                                     |          | 1,474,763 | 1,435,359                  | 1,382,394               |
| LIABILITIES                                      |          |           |                            |                         |
| Current liabilities                              |          |           |                            |                         |
| Payables   | 11       | 9,192     | 8,262                      | 11,235                  |
| Income received in advance                       | 11       | 826       | 413                        | 326                     |
| Borrowings                                       | 11       | 7,873     | 8,582                      | 9,333                   |
| Provisions                                       | 12       | 11,159    | 10,533                     | 10,181                  |
| Total current liabilities                        |          | 29,050    | 27,790                     | 31,075                  |
| Non-current liabilities                          |          |           |                            |                         |
| Borrowings                                       | 11       | 50,443    | 55,134                     | 48,458                  |
| Provisions                                       | 12       | 2,442     | 2,081                      | 2,209                   |
| Total non-current liabilities                    |          | 52,885    | 57,215                     | 50,667                  |
| TOTAL LIABILITIES                                |          | 81,935    | 85,005                     | 81,742                  |
| Net assets                                       |          | 1,392,828 | 1,350,354                  | 1,300,652               |
| EQUITY   |          |           |                            |                         |
| Accumulated surplus                              | 13a      | 826,702   | 788,191                    | 766,563                 |
| Revaluation reserves                             | 13a      | 566,126   | 562,163                    | 534,089                 |
| Council equity interest                          |          | 1,392,828 | 1,350,354                  | 1,300,652               |
|  |          | 1,002,020 |                            | 1,000,002               |
| Total equity                                     |          | 1,392,828 | 1,350,354                  | 1,300,652               |

<sup>(1)</sup> The Council has not restated comparatives when initially applying AASB 9. The comparative information has been prepared under AASB 139 Financial Instruments: Recognition and Measurement. Council has restated comparatives to reflect the correction of prior period errors disclosed in Note 13.

The above Statement of Financial Position should be read in conjunction with the accompanying notes.

# Statement of Changes in Equity

for the year ended 30 June 2019

|   |       | 2019                |                     |              | <b>2018</b> <sup>1</sup> |                     |              |  |
|---|-------|---------------------|---------------------|--------------|--------------------------|---------------------|--------------|--|
|   |       |                     | IPP&E               |              |                          | IPP&E               |              |  |
| \$ '000   | Notes | Accumulated surplus | revaluation reserve | Total equity | Accumulated surplus      | revaluation reserve | Total equity |  |
| Opening balance   |       | 788,191             | 562,163             | 1,350,354    | 765,045                  | 534,080             | 1,299,125    |  |
| Correction of prior period errors   | 13b   | _                   | _                   | _            | 1,535                    | (9)                 | 1,526        |  |
| Adoption of new accounting standards – not retrospective  | 13c   | 888                 | _                   | 888          | _                        | _                   | _            |  |
| Restated opening balance  |       | 789,079             | 562,163             | 1,351,242    | 766,580                  | 534,071             | 1,300,651    |  |
| Net operating result for the year   |       | 35,431              | _                   | 35,431       | 22,073                   | _                   | 22,073       |  |
| Correction of prior period errors   | 13b   | _                   | _                   | _            | (462)                    | _                   | (462)        |  |
| Restated net operating result for the period  |       | 35,431              | _                   | 35,431       | 21,611                   | _                   | 21,611       |  |
| Other comprehensive income  |       |                     |                     |              |                          |                     |              |  |
| – Gain (loss) on revaluation of IPP&E   | 10(a) | _                   | 6,488               | 6,488        | _                        | 28,092              | 28,092       |  |
| - Gain(/loss) on revaluation of equity instruments at fair value through other comprehensive income |       | (333)               | _                   | (333)        | _                        | _                   | _            |  |
| - Other reserves movements  |       | 2,525               | (2,525)             | _            | _                        | _                   | _            |  |
| Other comprehensive income  |       | 2,192               | 3,963               | 6,155        | _                        | 28,092              | 28,092       |  |
| Total comprehensive income  |       | 37,623              | 3,963               | 41,586       | 21,611                   | 28,092              | 49,703       |  |
| Equity – balance at end of the reporting period   |       | 826,702             | 566,126             | 1,392,828    | 788,191                  | 562,163             | 1,350,354    |  |

<sup>(1)</sup> The Council has not restated comparatives when initially applying AASB 9. The comparative information has been prepared under AASB 139 Financial Instruments: Recognition and Measurement

The above Statement of Changes in Equity should be read in conjunction with the accompanying notes.

# Statement of Cash Flows

for the year ended 30 June 2019

| Original<br>unaudited<br>budget | ¢ 1000  | N. i  | Actual   | Actual   |
|---------------------------------|---|-------|----------|----------|
| 2019                            | \$ '000   | Notes | 2019     | 2018     |
|                                 | Cash flows from operating activities                      |       |          |          |
|                                 | Receipts  |       |          |          |
| 63,166                          | Rates and annual charges                                  |       | 63,921   | 60,506   |
| 33,588                          | User charges and fees                                     |       | 39,045   | 30,533   |
| 3,109                           | Investment and interest revenue received                  |       | 3,466    | 2,706    |
| 29,625                          | Grants and contributions                                  |       | 35,550   | 30,162   |
| _                               | Bonds, deposits and retention amounts received            |       | _        | 112      |
| 1,390                           | Other   |       | 7,437    | 6,803    |
|                                 | <u>Payments</u>   |       |          |          |
| (37,640)                        | Employee benefits and on-costs                            |       | (40,931) | (37,955) |
| (21,153)                        | Materials and contracts                                   |       | (34,152) | (34,730) |
| (2,827)                         | Borrowing costs   |       | (2,720)  | (2,514)  |
| _                               | Bonds, deposits and retention amounts refunded            |       | (75)     | _        |
| (16,661)                        | Other   |       | (13,803) | (7,469)  |
|                                 | Net cash provided (or used in) operating                  | 14b   |          |          |
| 52,597                          | activities  |       | 57,738   | 48,154   |
|                                 |   |       |          |          |
|                                 | Cash flows from investing activities                      |       |          |          |
|                                 | Receipts  |       |          |          |
| _                               | Sale of investment securities                             |       | 41,000   | 40,000   |
| 798                             | Sale of infrastructure, property, plant and equipment     |       | 2,145    | 916      |
| 16                              | Deferred debtors receipts                                 |       | 30       | 29       |
|                                 | <u>Payments</u>   |       |          |          |
| _                               | Purchase of investment securities                         |       | (44,003) | (45,000) |
| (55,220)                        | Purchase of infrastructure, property, plant and equipment |       | (50,155) | (46,077) |
| (54,406)                        | Net cash provided (or used in) investing activities       |       | (50,983) | (50,132) |
|                                 | Cash flows from financing activities                      |       |          |          |
|                                 | Receipts  |       |          |          |
| 8,091                           | Proceeds from borrowings and advances                     |       | 3,094    | 15,117   |
|                                 | <u>Payments</u>   |       |          |          |
| (8,445)                         | Repayment of borrowings and advances                      |       | (8,552)  | (9,333)  |
| (354)                           | Net cash flow provided (used in) financing activities     |       | (5,458)  | 5,784    |
| (2,163)                         | Net increase/(decrease) in cash and cash equivalents      | 5     | 1,297    | 3,806    |
| 16,241                          | Plus: cash and cash equivalents – beginning of year       | 14a   | 16,241   | 12,435   |
| 10,211                          | Cash and cash equivalents – end of the                    | 14a   |          | 12,100   |
| 44.070                          | •   |       | 47.500   | 40.044   |
| 14,078                          | year  |       | 17,538_  | 16,241   |
|                                 |   |       |          |          |
| 400.000                         | Additional Information:                                   | 6/h)  | 400 555  | 07.000   |
| 108,000                         | plus: Investments on hand – end of year                   | 6(b)  | 100,555  | 97,000   |
| 122,078                         | Total cash, cash equivalents and investments              |       | 118,093  | 113,241  |

The above Statement of Cash Flows should be read in conjunction with the accompanying notes.

# Notes to the Financial Statements

for the year ended 30 June 2019

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### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 1. Basis of preparation

These financial statements were authorised for issue by Council on 26 November 2019. Council has the power to amend and reissue these financial statements.

The principal accounting policies adopted in the preparation of these consolidated financial statements are set out below.

These policies have been consistently applied to all the years presented, unless otherwise stated.

These general purpose financial statements have been prepared in accordance with Australian Accounting Standards and Australian Accounting Interpretations, the *Local Government Act 1993 (NSW)* and Regulations, and the Local Government Code of Accounting Practice and Financial Reporting.

Council is a not for-profit entity.

The financial statements are presented in Australian dollars and are rounded to the nearest thousand dollars.

Unless otherwise indicated, all amounts disclosed in the financial statements are actual amounts. Specific budgetary amounts have been included for comparative analysis (to actuals) in the following reports and notes:

- Income statement
- · Statement of cash flows
- Note 18 Material budget variations

and are clearly marked.

#### (a) New and amended standards adopted by Council

During the year, Council adopted all standards which were mandatorily effective for the first time at 30 June 2019.

Those newly adopted standards which had an impact on reported position, performance and/or disclosures have been discussed in Note 15.

#### (b) Historical cost convention

These financial statements have been prepared under the historical cost convention, as modified by the revaluation of certain financial assets and liabilities and certain classes of infrastructure, property, plant and equipment and investment property.

#### (c) Significant accounting estimates and judgements

The preparation of financial statements requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the Council's accounting policies.

Estimates and judgements are continually evaluated and are based on historical experience and other factors, including expectations of future events that may have a financial impact on the Council and that are believed to be reasonable under the circumstances.

### Critical accounting estimates and assumptions

Council makes estimates and assumptions concerning the future.

The resulting accounting estimates will, by definition, seldom equal the related actual results.

The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year include:

- (i) estimated fair values of infrastructure, property, plant and equipment refer Note 10
- (ii) estimated tip remediation provisions refer Note 12
- (iii) employee benefit provisions refer Note 12.

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 1. Basis of preparation (continued)

#### Monies and other assets received by Council

#### (a) The Consolidated Fund

In accordance with the provisions of Section 409(1) of the Local Government Act 1993 (NSW), all money and property received by Council is held in the Council's Consolidated Fund unless it is required to be held in the Council's Trust Fund.

Cash and other assets of the following entities have been included as part of the Consolidated Fund:

- General purpose operations
- Water Supply Fund
- Sewerage Fund
- Domestic and Non-Domestic Waste Fund
- Environmental Fund
- Broulee Tennis Courts Committee
- Malua Bay Community Centre and Tennis Courts Committee
- Moruya Racecourse Committee
- Moruya Showground Committee
- Tuross Memorial Gardens Committee
- Kyla Hall Committee

#### (b) The Trust Fund

In accordance with the provisions of Section 411 of the *Local Government Act 1993 (NSW)* (as amended), a separate and distinct Trust Fund is maintained to account for all money and property received by the council in trust which must be applied only for the purposes of, or in accordance with, the trusts relating to those monies.

Trust monies and property subject to Council's control have been included in these reports.

The following Trust monies and properties are held by Council but not considered to be under the control of Council and therefore are excluded from these financial statements:

- J Britten Award
- · K E Snell Land Aquisition Compensation
- Unidentified cash reciepts and deposits

Unidentified cash receipts and deposits are monies held in trust relating to net proceeds on the sale of property for unpaid rates, and other receipts and deposits normally returned to the owner or applied to their accounts where they can be identified and contacted. These funds are held for six years, after which time they are remitted to the Office of State Revenue.

A separate statement of monies held in the Trust Fund is available for inspection at the council office by any person free of charge

### Goods and Services Tax (GST)

Revenues, expenses and assets are recognised net of the amount of associated GST, unless the GST incurred is not recoverable from the taxation authority. In this case it is recognised as part of the cost of acquisition of the asset or as part of the expense.

Receivables and payables are stated inclusive of the amount of GST receivable or payable. The net amount of GST recoverable from, or payable to the taxation authority is included with other receivables or payables in the Statement of Financial Position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities that are recoverable from, or payable to, the taxation authority are presented as operating cash flows.

#### New accounting standards and interpretations issued not yet effective

#### New accounting standards and interpretations issued but not yet effective

Certain new accounting standards and interpretations have been published that are not mandatory for 30 June 2019 reporting periods (and which have not been early adopted by Council).

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 1. Basis of preparation (continued)

Council's assessment of these new standards and interpretations (where they have been deemed as having a material impact on Council's future financial performance, financial positon and cash flows) are set out below:

#### **AASB 16 Leases**

AASB 16 will result (for YE 19/20 and beyond) in almost all operating leases being recognised on the balance sheet by Council (alongisde existing finance leases) with the distinction between operating and finance leases removed.

Under the new standard, a financial liability (ie. a lease liability) and an asset (ie. a right to use the leased item) will be recognised for nearly all arrangements where Council commits itself to paying a rental fee for the use of a specific asset.

The only exceptions are short-term and low-value leases which are exempt from the accounting (but not disclosure) requirements of AASB 16 - Leases.

Council staff have reviewed all of Council's leasing arrangements over the last 12 months taking into consideration the new lease accounting rules in AASB 16 (applicable from 1/7/19).

AASB 16 will (on the whole) affect Council's accounting for existing operating lease agreements that are in place as at 30/6/19.

At the end of this reporting period, Council has non-cancellable operating lease commitments of \$599,698 - refer Note 16.

Of these commitments, none relate to short-term leases and \$53,052 to low value leases.

Both these lease types and amounts will continue to be accounted for as they currently are (being expensed on a straight-line basis within the Income Statement).

For the remaining operating lease commitments of \$546,647, Council anticipates it will recognise lease liabilities (on its balance sheet) of \$546,647(after adjustments for prepayments and accrued lease payments recognised as at 30 June 2019) and also recognise complimentary right-of-use assets (on its balance sheet) totaling \$546,647 on 1 July 2019.

Council's activities as a lessor are not material and hence Council does not expect any significant impact on the financial statements. However, some additional disclosures will be required from next year.

#### AASB 15 Revenue from Contracts with Customers and associated amending standards.

AASB15 introduces a five-step process for revenue recognition, with the core principle of the new standard being for entities to recognise revenue to depict the transfer of goods or services to customers in amounts that reflect the consideration (that is, payment) to which the entity expects to be entitled in exchange for those goods or services.

Accounting policy changes will arise in the timing of revenue recognition, treatment of contracts costs and contracts which contain a financing element.

Councils should assess each revenue stream but particular impact is expected for grant income and rates which are paid before the commencement of the rating period.

The changes in revenue recognition requirements in AASB15 may cause changes to the timing and amount of revenue recorded in the financial statements as well as additional disclosures.

The impact of AASB15 is expected to be immaterial to the financial statements.

### AASB 1058 Income of NFP Entities

AASB 1058 supersedes all the income recognition requirements relating to councils, previously in AASB 1004 Contributions.

Under AASB 1058 the future timing of income recognition will depend on whether the transaction gives rise to a liability or other performance obligation (a promise to transfer a good or service) related to an asset (such as cash or another asset) received by an entity.

AASB 1058 also applies when a council receives volunteer services or enters into other transactions in which the consideration to acquire an asset is significantly less than the fair value of the asset, and where the council's objective is principally to enable the asset to further the council's objectives.

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 1. Basis of preparation (continued)

Upon initial recognition of the asset, this standard requires council to consider whether any other financial statement elements (called 'related amounts') should be recognised in accordance with the applicable accounting standard, such as:

- (a) contributions by owners
- (b) revenue, or a contract liability arising from a contract with a customer
- (c) a lease liability
- (d) a financial instrument, or
- (e) a provision.

If the transaction is a transfer of a financial asset to enable council to acquire or construct a recognisable non-financial asset to be controlled by council (i.e. an in-substance acquisition of a non-financial asset), the council recognises a liability for the excess of the fair value of the transfer over any related amounts recognised. Council will then recognise income as it satisfies its obligations under the transfer similarly to income recognition in relation to performance obligations under AASB 15.

If the transaction does not enable council to acquire or construct a recognisable non-financial asset to be controlled by council, then any excess of the initial carrying amount of the recognised asset over the related amounts is recognised as income.

The specific impacts of AASB1058 for Council are expected to be \$4,566,500 reduction in Capital Grants Revenue with an associated increase in Current Liabilities.

#### AASB 2018-8 Amendments to Australian Accounting Standards - Right-of-Use Assets of Not-for-Profit Entities

This Standard provides a temporary option for not-for-profit entities to not apply the fair value initial measurement requirements for right-of-use assets arising under leases with significantly below market terms and conditions, principally to enable the entity to further its objectives (for example, concessionary or peppercorn leases).

The Standard requires an entity that elects to apply the option (i.e. measures a class or classes of such right-of-use assets at cost rather than fair value) to include additional disclosures in the financial statements to ensure users understand the effects on the financial position, financial performance and cash flows of the entity arising from these leases

As per a NSW Office of Local Government recommendation, Council has elected to measure right-of-use assets (under a concessionary or peppercorn lease) at cost. The standard requires additional disclosures be provided in relation to below market-value leases measured at cost.

The specific impacts of AASB2018-8 for Council are expected to be immaterial.

Council has not applied any pronouncements before its operative date in the annual reporting period beginning 1 July 2018.

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 1. Basis of preparation (continued)

#### Accounting policy under AASB 9 applicable from 1 July 2018

Impairment of financial assets measured at amortised cost is recognised on an expected credit loss (ECL) basis.

When determining whether the credit risk of a financial asset has increased significantly since initial recognition, and when estimating ECL, the Council considers reasonable and supportable information that is relevant and available without undue cost or effort. This includes both quantitative and qualitative information and analysis based on Council's historical experience and informed credit assessment, and including forward-looking information.

When considering the ECL for rates debtors, Council takes into account that unpaid rates represent a charge against the rateable property that will be recovered when the property is next sold. For non-rates debtors, Council uses the presumption that an asset which is more than 30 days past due has seen a significant increase in credit risk.

The Council uses the presentation that a financial asset is in default when:

- the other party is unlikely to pay its credit obligations to the Council in full, without recourse by the Council to actions such as realising security (if any is held) or
- the financial assets (for non-rates debtors) are more than 90 days past due.

Credit losses are measured as the present value of the difference between the cash flows due to the entity in accordance with the contract, and the cash flows expected to be received. This is applied using a probability weighted approach.

On initial recognition of the asset, an estimate of the expected credit losses for the next 12 months is recognised. Where the asset has experienced significant increase in credit risk then the lifetime losses are estimated and recognised.

There has been no change in the estimation techniques or significant assumptions made during the current reporting period.

The Council writes off a trade receivable when there is information indicating that the debtor is in severe financial difficulty and there is no realistic prospect of recovery.

None of the receivables that have been written off are subject to enforcement activity.

Where the Council renegotiates the terms of receivables due from certain customers, the new expected cash flows are discounted at the original effective interest rate and any resulting difference to the carrying value is recognised in profit or loss.

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 2(a). Council functions/activities – financial information

Income, expenses and assets have been directly attributed to the following functions or activities.

Details of those functions or activities are provided in Note 2(b).

|   |            |           |          |            |            | •           |            |                         |         |                            |
|---|------------|-----------|----------|------------|------------|-------------|------------|-------------------------|---------|----------------------------|
|   | In         | come from | Evn      | enses from | Operating  | result from |            | s included<br>come from |         | assets held<br>current and |
|   | continuing |           |          | operations | continuing |             | continuing |                         | ,       | on-current)                |
| \$ '000   | 2019       | 2018      | 2019     | 2018       | 2019       | 2018        | 2019       | 2018                    | 2019    | 2018                       |
| Functions or activities                           |            |           |          |            |            |             |            |                         |         |                            |
| Business Development                              | 281        | 39        | 612      | 637        | (331)      | (598)       | 238        | 5                       | _       | 6                          |
| Children's Services                               | 1,653      | 1,462     | 1,771    | 1,694      | (118)      | (232)       | 519        | 316                     | 152     | 143                        |
| Commercial Entities                               | 10,751     | 5,437     | 5,232    | 5,250      | 5,519      | 187         | 4,883      | _                       | 25,116  | 26,194                     |
| Communications and Community Engagement           | _          | _         | 685      | 666        | (685)      | (666)       | _          | _                       | _       | _                          |
| Community and Corporate Leadership                | 14         | 2         | 2,262    | 2,291      | (2,248)    | (2,289)     | _          | _                       | 42      | 81                         |
| Community and Cultural Development                | 1,368      | 135       | 982      | 599        | 386        | (464)       | 1,307      | 100                     | _       | 326                        |
| Community Care                                    | 8,173      | 5,914     | 8,097    | 6,873      | 76         | (959)       | 1,779      | 1,379                   | _       | 1                          |
| Community Facilities                              | 562        | 435       | 2,837    | 2,831      | (2,275)    | (2,396)     | 85         | 98                      | 10,514  | 9,697                      |
| Corporate Overheads                               | _          | _         | (16,944) | (16,279)   | 16,944     | 16,279      | _          | _                       | _       | _                          |
| Customer Service and Records                      | 7          | 18        | 1,033    | 1,059      | (1,026)    | (1,041)     | _          | _                       | _       | _                          |
| Development Assessment and Building Certification | 1,866      | 2,048     | 3,576    | 3,324      | (1,710)    | (1,276)     | _          | -                       | _       | _                          |
| Environmental Management                          | (91)       | 598       | 1,533    | 1,384      | (1,624)    | (786)       | (104)      | 585                     | 3       | 3                          |
| Finance and Central Treasury                      | 260        | 304       | 5,121    | 3,024      | (4,861)    | (2,720)     | 67         | 80                      | _       | 2,908                      |
| Fleet and Plant                                   | 52         | 195       | 952      | 739        | (900)      | (544)       | _          | _                       | 9,719   | 11,561                     |
| Information Technology                            | 5          | 4         | 3,269    | 3,438      | (3,264)    | (3,434)     | _          | _                       | 6,310   | 6,092                      |
| Libraries   | 246        | 312       | 1,964    | 1,805      | (1,718)    | (1,493)     | 193        | 261                     | 12,884  | 9,671                      |
| Property  | 585        | 481       | 1,126    | 1,459      | (541)      | (978)       | _          | _                       | 180,775 | 173,142                    |
| Public and Environmental Health                   | 386        | 404       | 875      | 857        | (489)      | (453)       | _          | 8                       | 3       | 4                          |
| Public Order and Safety                           | 840        | 1,309     | 3,202    | 3,060      | (2,362)    | (1,751)     | 527        | 435                     | 13,721  | 13,634                     |
| Rates and General Revenues                        | 37,855     | 36,676    | 240      | 49         | 37,615     | 36,627      | 4,805      | 4,781                   | _       | _                          |
| Recreation  | 3,402      | 1,707     | 8,226    | 7,969      | (4,824)    | (6,262)     | 2,394      | 587                     | 48,507  | 44,296                     |
| Risk and Insurance                                | 5          | 5         | 1,035    | 936        | (1,030)    | (931)       | _          | _                       | _       | _                          |
| Sewer Services                                    | 24,878     | 26,121    | 19,511   | 19,705     | 5,367      | 6,416       | 351        | 1,946                   | 262,964 | 279,620                    |
| Stormwater  | 469        | 456       | 1,664    | 1,660      | (1,195)    | (1,204)     | _          | 121                     | 84,277  | 79,848                     |
| Strategic Planning                                | 4,400      | 148       | 1,270    | 1,194      | 3,130      | (1,046)     | 4,361      | _                       | 23      | 336                        |
| Technical Services                                | 25         | 20        | 1,902    | 1,556      | (1,877)    | (1,536)     | _          | _                       | _       | _                          |
| Tourism   | 104        | 69        | 1,743    | 1,304      | (1,639)    | (1,235)     | 38         | _                       | 1,022   | 973                        |
| Transport   | 21,999     | 15,016    | 23,078   | 19,563     | (1,079)    | (4,547)     | 11,307     | 9,069                   | 555,768 | 532,966                    |
|   |            |           |          |            |            |             |            |                         |         |                            |

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Eurobodalla Shire Council

Financial Statements 2019

### Notes to the Financial Statements

for the year ended 30 June 2019

# Note 2(a). Council functions/activities – financial information (continued)

Income, expenses and assets have been directly attributed to the following functions or activities.

Details of those functions or activities are provided in Note 2(b).

|                                |         | ncome from<br>g operations |         | penses from goperations |         | result from operations | in in  | ts included<br>ncome from<br>operations | Tota      | l assets held<br>(current and<br>non-current) |
|--------------------------------|---------|----------------------------|---------|-------------------------|---------|------------------------|--------|---|-----------|---|
| \$ '000                        | 2019    | 2018                       | 2019    | 2018                    | 2019    | 2018                   | 2019   | 2018                                    | 2019      | 2018  |
| Waste Management               | 14,028  | 12,100                     | 10,811  | 9,746                   | 3,217   | 2,354                  | 138    | 161                                     | 11,187    | 15,152  |
| Water Services                 | 20,694  | 19,712                     | 16,379  | 15,977                  | 4,315   | 3,735                  | 203    | 201                                     | 237,066   | 214,863                                       |
| Workforce Development          | 261     | 246                        | 1,628   | 1,303                   | (1,367) | (1,057)                | _      | _                                       | _         | 2   |
| Works and Operations           | 108     | 137                        | 3,914   | 3,904                   | (3,806) | (3,767)                | _      | 15                                      | 14,709    | 13,839  |
| Youth Services                 | 321     | 151                        | 490     | 473                     | (169)   | (322)                  | 310    | 133                                     | 1         | 1   |
| Total functions and activities | 155,507 | 131,661                    | 120,076 | 110,050                 | 35,431  | 21,611                 | 33,401 | 20,281                                  | 1,474,763 | 1,435,359                                     |

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 2(b). Council functions/activities - component descriptions

#### Details relating to the Council's functions/activities as reported in Note 2(a) are as follows:

#### **Business Development**

Provides advocacy, support, training, and advice to businesses, investors, employers and event organisers to assist economic growth and development.

#### **Children's Services**

Provides education and care opportunities, support, resources and facilities to children aged 0-16 years and families.

#### **Commercial Entities**

Supports diversification of the economy and tourism industries. Deliver a return to the community from Council controlled commercial entities.

#### **Communications and Community Engagement**

Provides timely information about Council's services, activities, events and opportunities, and oversees community engagement.

#### **Community and Corporate Leadership**

Provides strategic leadership, advocacy and decision-making in the best interests of the community based on good governance and corporate outcomes.

#### **Community and Cultural Development**

Develops and implements programs that address identified social needs and shapes Eurobodalla's community identity through arts, cultural and creative experiences.

### **Community Care**

Provides flexible, community based services to support the independence and wellbeing of older people, people with a disability and their carers.

#### **Community Facilities**

Provides safe, accessible and affordable facilities to support community activities and events.

#### **Corporate Overheads**

Includes corporate support and other support services, engineering works, and any Council policy compliance.

#### **Customer Service and Records**

Provides the first point of call for residents and visitors contacting Council via telephone, mail, email and face-toface front counter enquiries.

#### **Development Assessment and Building Certification**

Applies Australian, NSW and local planning policies and codes to achieve sustainable development across Eurobodalla.

#### **Environmental Management**

Provides information, education and action to conserve our natural environment and mitigate environmental impacts.

#### **Finance and Central Treasury**

Responsible for Council's financial obligations, management and planning.

### Notes to the Financial Statements

for the year ended 30 June 2019

# Note 2(b). Council functions/activities - component descriptions (continued)

#### **Fleet and Plant**

Manages and maintains Council's vehicles, plant and equipment.

#### Information Technology

Provides advice and support to staff and Councillors.

#### Libraries

Provides information, education, recreation opportunities and resources for Eurobodalla residents and visitors.

#### **Property**

Responsible for purchasing, developing and managing Council's property.

#### **Public and Environmental Health**

Delivers programs and activities to protect our community and the environment.

#### **Public Order and Safety**

Contributes to the safety of the community and the environment in relation to pets, parking, beach patrol and emergency services.

#### **Rates and General Revenues**

Urban local and urban regional (including sealed and unsealed roads, bridges, footpaths, parking areas, and aerodromes).

#### Recreation

Provides planning, programs, infrastructure and open space that enables residents and visitors to participate in recreational activities throughout the year.

### **Risk and Insurance**

Responsible for the management of strategic and operational risks and insurance for the organisation.

### **Sewer Services**

Provision of a safe, reliable and sustainable sewer service.

#### **Stormwater**

Provides and maintains infrastructure that collects, controls and manages stormwater.

#### **Strategic Planning**

Plans for the housing, business and environmental needs and impacts of our current and future population.

#### **Technical Services**

Plans, designs, project manage and monitors infrastructure delivery and performance.

#### **Tourism**

Promotes Eurobodalla to attract new and repeat visitors both within Australia and internationally; provides visitor information services and advice and support to tourism businesses.

#### **Transport**

### Notes to the Financial Statements

for the year ended 30 June 2019

# Note 2(b). Council functions/activities - component descriptions (continued)

Provides the infrastructure such as roads and paths that enables the movement of people, vehicles and goods into and throughout Eurobodalla.

#### **Waste Management**

Responsible for waste collection, disposal, recycling, illegal dumping, infrastructure and education.

#### **Water Services**

Provision of a safe, reliable and secure town water supply.

### **Workforce Development**

Responsible for human resource management, learning and development, payroll and work health and safety services to the organisation.

#### **Works and Operations**

Coordinates, maintains and supplies facilities and equipment to assist service delivery across Council.

#### **Youth Services**

Provides opportunities and activities for young people aged 12-25.

### Note 3. Income from continuing operations

| \$ '000  | 2019   | 2018   |
|--|--------|--------|
| (a) Rates and annual charges                       |        |        |
| Ordinary rates                                     |        |        |
| Residential  | 24,077 | 23,332 |
| Farmland   | 437    | 426    |
| Business   | 4,418  | 4,329  |
| Less: pensioner rebates (mandatory)                | (909)  | (897)  |
| Rates levied to ratepayers                         | 28,023 | 27,190 |
| Pensioner rate subsidies received                  | 495    | 491    |
| Total ordinary rates                               | 28,518 | 27,681 |
| Special rates                                      |        |        |
| Environmental                                      | 1,009  | 979    |
| Less: pensioner rebates (mandatory)                | (35)   | (35)   |
| Rates levied to ratepayers                         | 974    | 944    |
| Total special rates                                | 974    | 944    |
| Annual charges                                     |        |        |
| (pursuant to s.496, s.496A, s.496B, s.501 & s.611) |        |        |
| Domestic waste management services                 | 5,897  | 5,688  |
| Stormwater management services                     | 466    | 456    |
| Water supply services                              | 7,243  | 6,933  |
| Sewerage services                                  | 20,142 | 19,537 |
| Waste management services (non-domestic)           | 1,317  | 1,276  |
| Less: pensioner rebates (mandatory)                | (971)  | (966)  |
| Annual charges levied                              | 34,094 | 32,924 |
|  |        |        |

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### **Eurobodalla Shire Council**

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 3. Income from continuing operations (continued)

| \$ '000                                       | 2019   | 2018   |
|---|--------|--------|
| Pensioner subsidies received:                 |        |        |
| – Water                                       | 203    | 201    |
| - Sewerage                                    | 192    | 191    |
| <ul> <li>Domestic waste management</li> </ul> | 138    | 137    |
| - Other                                       | 19     | 19     |
| Total annual charges                          | 34,646 | 33,472 |
| TOTAL RATES AND ANNUAL CHARGES                | 64,138 | 62,097 |

Council has used 2016 year valuations provided by the NSW Valuer General in calculating its rates.

#### Accounting policy for rates and charges

continued on next page ...

Rates and annual charges are recognised as revenue when the Council obtains control over the assets comprising these receipts.

Pensioner rebates relate to reductions in rates and certain annual charges for eligible pensioners' place of residence in the local government council area that are not subsidised by the NSW Government.

Pensioner rate subsidies are received from the NSW Government to provide a contribution towards the pensioner rebates.

Control over assets acquired from rates and annual charges is obtained at the commencement of the rating year as it is an enforceable debt linked to the rateable property or, where earlier, upon receipt of the rates.

| \$ '000  | 2019    | 2018   |
|--|---------|--------|
| (b) User charges and fees  |         |        |
| Specific user charges  |         |        |
| (per s.502 - specific 'actual use' charges)                            |         |        |
| Water supply services  | 10,619  | 10,756 |
| Sewerage services  | 721     | 721    |
| Liquid trade waste   | 129     | 131    |
| Total specific user charges  | 11,469_ | 11,608 |
| Other user charges and fees  |         |        |
| (i) Fees and charges – statutory and regulatory functions (per s.608)  |         |        |
| Planning and building regulation                                       | 1,781   | 2,028  |
| Private works – section 67   | 242     | 234    |
| Section 10.7 certificates (EP&A Act)                                   | 110     | 128    |
| Section 603 certificates   | 102     | 133    |
| Other  | 11      | 9      |
| Onsite sewerage management   | 177     | 190    |
| Sewer connection   | 2       | 1      |
| Water connection   | 144     | 191    |
| Total fees and charges – statutory/regulatory                          | 2,569   | 2,914  |
| (ii) Fees and charges – other (incl. general user charges (per s.608)) |         |        |
| Aerodrome  | 219     | 252    |
| Caravan park / camping   | 3,695   | 3,696  |
| Cemeteries   | 194     | 153    |
| Child care   | 1,147   | _      |
| Lease rentals  | 1,954   | 1,856  |
| Leaseback fees – Council vehicles                                      | 278     | 251    |
| Library and art gallery  | 5       | 7      |

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 3. Income from continuing operations (continued)

| \$ '000   | 2019   | 2018   |
|---|--------|--------|
| Recycling income (non-domestic)                   | 414    | 372    |
| Roads and Maritime Services charges (state roads) | 3,745  | 1,209  |
| Community service programs                        | 6,394  | 5,693  |
| Landfill  | 5,260  | 4,296  |
| Other   | 331    | 351    |
| Total fees and charges – other                    | 23,636 | 18,136 |
| TOTAL USER CHARGES AND FEES                       | 37,674 | 32,658 |

### Accounting policy for user charges and fees

User charges and fees are recognised as revenue when the service has been provided.

### (c) Interest and investment revenue (including losses)

| Interest on financial assets measured at amortised cost                            |       |       |
|--|-------|-------|
| <ul> <li>Overdue rates and annual charges (incl. special purpose rates)</li> </ul> | 208   | 194   |
| <ul> <li>Cash and investments</li> </ul>   | 3,302 | 2,559 |
| TOTAL INTEREST AND INVESTMENT REVENUE  | 3,510 | 2,753 |
| Interest revenue is attributable to:   |       |       |
| Unrestricted investments/financial assets:   |       |       |
| Overdue rates and annual charges (general fund)                                    | 208   | 194   |
| General Council cash and investments   | 1,610 | 1,418 |
| Restricted investments/funds – external:   |       |       |
| Development contributions  |       |       |
| - Section 7.11   | 79    | 64    |
| - Section 7.12   | 39    | 31    |
| - Section 64   | 197   | 119   |
| Water fund operations  | 806   | 519   |
| Sewerage fund operations   | 571   | 408   |
| Total interest and investment revenue  | 3,510 | 2,753 |

### Accounting policy for interest and investment revenue

Interest income is recognised using the effective interest rate at the date that interest is earned.

Dividends are recognised as income in profit or loss unless the dividend clearly represents a recovery of part of the cost of the investment.

### (d) Other revenues

| Rental income – other council properties                | 602   | 492   |
|---|-------|-------|
| Fines   | 294   | 290   |
| Legal fees recovery – rates and charges (extra charges) | 212   | 135   |
| Commissions and agency fees                             | 123   | 143   |
| Insurance claims recoveries                             | _     | 11    |
| Sales – general   | 187   | 204   |
| WHS incentive   | 198   | 190   |
| Remediation remeasurement                               | 52    | 152   |
| Other   | 167   | 30    |
| TOTAL OTHER REVENUE                                     | 1,835 | 1,647 |

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### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 3. Income from continuing operations (continued)

#### Accounting policy for other revenue

Council recognises revenue when the amount of revenue can be reliably measured, it is probable that future economic benefits will flow to the Council and specific criteria have been met for each of the Council's activities as described below. Council bases its estimates on historical results, taking into consideration the type of customer, the type of transaction and the specifics of each arrangement.

Parking fees and fines are recognised as revenue when the service has been provieded, or when the penalty has been applied, whichever occurs first.

Rental income is accounted for on a straight-line basis over the lease term.

Miscellaneous sales are recognised when physicall possession has transferred to the customer which is deemed to the point of transfer of risks and rewards.

Other revenue is recorded when the payment is due, the value of the payment is notified, or the payment is received, whichever occurs first

Rental income is accounted for on a straight-line basis over the lease term.

Other income is recorded when the payment is due, the value of the payment is notified, or the payment is received, whichever occurs first.

| \$ '000  | Operating<br>2019 | Operating<br>2018 | Capital<br>2019 | Capita<br>2018 |
|--|-------------------|-------------------|-----------------|----------------|
| (e) Grants   |                   |                   |                 |                |
| General purpose (untied)                           |                   |                   |                 |                |
| Relating to the current year                       |                   |                   |                 |                |
| Financial assistance – general component           | 2,620             | 2,620             | _               | -              |
| Financial assistance – local roads component       | 823               | 802               | _               | -              |
| Prepayment received in advance for subsequent year |                   |                   |                 |                |
| Financial assistance – general component           | 2,716             | 2,690             | _               |                |
| Financial assistance – local roads component       | 854               | 824               |                 | -              |
| Total general purpose                              | 7,013             | 6,936             |                 | -              |
| Specific purpose (tied)                            |                   |                   |                 |                |
| Sewerage services                                  | _                 | _                 | 159             | 1,75           |
| Bushfire and emergency services                    | 546               | 475               | _               |                |
| Community care                                     | 2,734             | 2,030             | 157             | 110            |
| Economic development                               | _                 | _                 | 238             | -              |
| Environmental programs                             | 423               | 696               | _               | 2              |
| Heritage and cultural                              | 82                | 72                | 1,181           | 50             |
| Library  | 87                | 74                | _               |                |
| Recreation and culture                             | _                 | 30                | 7,198           | 18             |
| Street lighting                                    | 101               | 91                | _               |                |
| Transport (roads to recovery)                      | 62                | 1,483             | _               |                |
| Transport (other roads and bridges funding)        | _                 | _                 | 8,675           | 5,83           |
| Aerodrome  | _                 | _                 | 4,337           | -              |
| Cycleways  | _                 | _                 | 250             | -              |
| Other  | 158               | 162               | _               | 266            |
| Total specific purpose                             | 4,193             | 5,113             | 22,195          | 8,23           |
| Total grants                                       | 11,206            | 12,049            | 22,195          | 8,232          |
| Grant revenue is attributable to:                  |                   |                   |                 |                |
| - Commonwealth funding                             | 9,711             | 9,978             | 2,864           | 14             |

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Capital

Capital

# **Eurobodalla Shire Council**

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 3. Income from continuing operations (continued)

| \$ '000  | Operating 2019    | Operating<br>2018 | 2019            | 2018            |
|--|-------------------|-------------------|-----------------|-----------------|
| - State funding  | 1,051             | 1,580             | 19,201          | 8,218           |
| <ul> <li>Other funding</li> </ul>  | 444               | 491               | 130             | _               |
|  | 11,206            | 12,049            | 22,195          | 8,232           |
| <b>\$ '000</b> Not   | Operating es 2019 | Operating 2018    | Capital<br>2019 | Capital<br>2018 |
| (f) Contributions  |                   |                   |                 |                 |
| Developer contributions:<br>(s7.4 & s7.11 - EP&A Act, s64 of the LGA):<br>Cash contributions |                   |                   |                 |                 |
| S 7.11 – contributions towards amenities/services  | 50                | 38                | 610             | 695             |
| S 7.12 – fixed development consent levies  | _                 | _                 | 267             | 358             |
| S 64 – water supply contributions  | _                 | _                 | 1,802           | 1,470           |
| S 64 – sewerage service contributions  Total developer contributions – cash                  |                   |                   | 1,645           | 1,213           |
| Total developer contributions – cash   | 50                | 38                | 4,324           | 3,736           |
| Total developer contributions  | 50                | 38_               | 4,324           | 3,736           |
| Other contributions: Cash contributions  |                   |                   |                 |                 |
| Business development   | 20                | _                 | _               | _               |
| Kerb and gutter  | _                 | _                 | 109             | 48              |
| Paving   | 102               | _                 | _               | _               |
| Recreation and culture   | 234               | 8                 | 246             | _               |
| Roads and bridges  | 10                | -                 | -               | _               |
| RMS contributions (regional roads, block grant)  | 1,059             | 973<br>3          | 184<br>509      | 25<br>7         |
| Sewerage (excl. section 64 contributions) Other  | 3<br>6            | 70                | 11              | 25              |
| Arts and culture   | 68                | -                 | _               | 38              |
| Employment and training program  | 52                | 47                | _               | _               |
| Roadworks  | _                 | _                 | 341             | 679             |
| Sports grounds, parks and recreation   | _                 | 114               | 15              | _               |
| Waste management   | 820               | 65                |                 |                 |
| Total other contributions – cash   | 2,374             | 1,280             | 1,415           | 822             |
| Non-cash contributions   |                   |                   |                 |                 |
| Bushfire services  | _                 | _                 | 27              | 56              |
| Dedications – subdivisions (other than by s7.11)   | _                 | _                 | 6,759           | 6,293           |
| Total other contributions – non-cash   |                   |                   | 6,786           | 6,349           |
| Total other contributions  | 2,374             | 1,280             | 8,201           | 7,171           |
| Total contributions  | 2,424             | 1,318             | 12,525          | 10,907          |
| TOTAL GRANTS AND CONTRIBUTIONS   | 13,630            | 13,367            | 34,720          | 19,139          |
|  |                   |                   |                 |                 |

Operating

Operating

### Accounting policy for grants and contributions

Control over grants and contributions is normally obtained upon their receipt (or acquittal) and is valued at the fair value of the granted or contributed asset at the date of transfer.

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 3. Income from continuing operations (continued)

Where grants or contributions recognised as revenues during the financial year were obtained on condition that they be expended in a particular manner, or used over a particular period, and those conditions were un-discharged at reporting date, the unused grant or contribution is disclosed below.

Council has obligations to provide facilities from contribution revenues levied on developers under the provisions of sections 7.4, 7.11 and 7.12 of the *Environmental Planning and Assessment Act 1979*.

While Council generally incorporates these amounts as part of a Development Consents Order, such developer contributions are only recognised as income upon receipt by Council, due to the possibility that individual development consents may not be acted upon by the applicant and, accordingly, would not be payable to Council.

Developer contributions may only be expended for the purposes for which the contributions were required, but the Council may apply contributions according to the priorities established in work schedules

A liability is recognised in respect of revenue that is reciprocal in nature to the extent that the requisite service has not been provided at reporting date.

| \$ '000   | 2019  | 2018  |
|---|-------|-------|
| (g) Unspent grants and contributions  |       |       |
| Certain grants and contributions are obtained by Council on condition that they be spent in a specified manner: |       |       |
| Operating grants  |       |       |
| Unayponded at the class of the provious reporting period  | 2 265 | 2 274 |

| oporating granto   |         |         |
|--|---------|---------|
| Unexpended at the close of the previous reporting period                   | 3,265   | 3,374   |
| Add: operating grants recognised in the current period but not yet spent   | 412     | 2,747   |
| Less: operating grants recognised in a previous reporting period now spent | (961)   | (2,856) |
| Unexpended and held as restricted assets (operating grants)                | 2,716   | 3,265   |
| Capital grants   |         |         |
| Unexpended at the close of the previous reporting period                   | 1,210   | 1,278   |
| Add: capital grants recognised in the current period but not yet spent     | 5,624   | 1,728   |
| Less: capital grants recognised in a previous reporting period now spent   | (183)   | (1,796) |
| Unexpended and held as restricted assets (capital grants)                  | 6,651   | 1,210   |
| Contributions  |         |         |
| Unexpended at the close of the previous reporting period                   | 9,743   | 7,282   |
| Add: contributions recognised in the current period but not yet spent      | 4,524   | 3,800   |
| Less: contributions recognised in a previous reporting period now spent    | (2,425) | (1,339) |
| Unexpended and held as restricted assets (contributions)                   | 11,842  | 9,743   |
|  |         |         |

# Note 4. Expenses from continuing operations

| \$ '000                            | 2019   | 2018   |
|------------------------------------|--------|--------|
| (a) Employee benefits and on-costs |        |        |
| Salaries and wages                 | 33,894 | 33,150 |
| Travel expenses                    | 268    | 179    |
| Employee leave entitlements (ELE)  | 5,916  | 5,639  |
| Superannuation                     | 3,811  | 3,647  |
| Workers' compensation insurance    | 1,546  | 1,047  |

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 4. Expenses from continuing operations (continued)

| \$ '000  | 2019    | 2018    |
|--|---------|---------|
| Fringe benefit tax (FBT)                                     | 249     | 249     |
| Payroll tax  | 412     | 394     |
| Training costs (other than salaries and wages)               | 567     | 552     |
| Other  | 451     | 438     |
| Total employee costs   | 47,114  | 45,295  |
| Less: capitalised costs                                      | (6,962) | (6,320) |
| TOTAL EMPLOYEE COSTS EXPENSED                                | 40,152  | 38,975  |
| Number of 'full-time equivalent' employees (FTE) at year end | 533     | 492     |

#### Accounting policy for employee benefits and on-costs

Employee benefit expenses are recorded when the service has been provided by the employee.

#### Retirement benefit obligations

All employees of the Council are entitled to benefits on retirement, disability or death. Council contributes to various defined benefit plans and defined contribution plans on behalf of its employees.

#### Superannuation plans

Contributions to defined contribution plans are recognised as an expense as they become payable. Prepaid contributions are recognised as an asset to the extent that a cash refund or a reduction in the future payments is available.

Council participates in a defined benefit plan under the Local Government Superannuation Scheme, however, sufficient information to account for the plan as a defined benefit is not available and therefore Council accounts for its obligations to defined benefit plans on the same basis as its obligations to defined contribution plans, i.e. as an expense when it becomes payable – refer to Note 16 for more information.

| \$ '000  | Notes | 2019  | 2018  |
|--|-------|-------|-------|
| (b) Borrowing costs  |       |       |       |
| (i) Interest bearing liability costs                                   |       |       |       |
| Interest on loans  |       | 2,555 | 2,553 |
| Total interest bearing liability costs expensed                        |       | 2,555 | 2,553 |
| (ii) Other borrowing costs   |       |       |       |
| Fair value adjustments on recognition of advances and deferred debtors |       |       |       |
| - Remediation liabilities  | 12    | 139   | 43    |
| Interest applicable on interest free (and favourable) loans to Council |       | 88    | 141   |
| Total other borrowing costs  |       | 227   | 184   |
| TOTAL BORROWING COSTS EXPENSED   |       | 2,782 | 2,737 |

#### Accounting policy for borrowing costs

Borrowing costs incurred for the construction of any qualifying asset are capitalised during the period of time that is required to complete and prepare the asset for its intended use or sale. Other borrowing costs are expensed.

| \$ '000                          | 2019   | 2018   |
|----------------------------------|--------|--------|
| (c) Materials and contracts      |        |        |
| Raw materials and consumables    | 8,518  | 10,008 |
| Contractor and consultancy costs | 20,200 | 12,599 |

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### **Eurobodalla Shire Council**

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 4. Expenses from continuing operations (continued)

| \$ '000  | 2019   | 2018   |
|--|--------|--------|
| Auditors remuneration <sup>2</sup>   | 96     | 117    |
| Legal expenses:  |        |        |
| - Legal expenses: debt recovery  | 219    | 145    |
| - Legal expenses: other  | 249    | 141    |
| Operating leases:  |        |        |
| <ul> <li>Operating lease rentals: minimum lease payments <sup>1</sup></li> </ul> | 113    | 104    |
| Other  | 6      | 1      |
| Total materials and contracts  | 29,401 | 23,115 |
| TOTAL MATERIALS AND CONTRACTS  | 29,401 | 23,115 |

#### Accounting policy for operating leases

Leases in which a significant portion of the risks and rewards of ownership are not transferred to Council as lessee are classified as operating leases. Payments made under operating leases (net of any incentives received from the lessor) are charged to the income statement on a straight-line basis over the period of the lease.

### 1. Operating lease payments are attributable to:

| Other | 113 | 104 |
|-------|-----|-----|
|       | 113 | 104 |

#### 2. Auditor remuneration

During the year, the following fees were incurred for services provided by the auditor of Council, related practices and non-related audit firms

#### **Auditors of the Council - NSW Auditor-General:**

Remuneration for audit and other assurance services

| (i) Audit and other assurance services Audit and review of financial statements Remuneration for audit and other assurance services | 57<br>57 | 61 |
|---|----------|----|
| Total Auditor-General remuneration  | 57       | 61 |
| Non NSW Auditor-General audit firms   |          |    |
| (i) Audit and other assurance services  |          |    |
| Audit and review of financial statements  | 31       | 56 |
| Other services: Council's auditor (sewer and water best practice)   | 8        |    |

| Total remuneration of non NSW Auditor-General audit firms | 39 | 56 |
|---|----|----|
|   |    |    |

# Total Auditor remuneration 96 117

# (d) Depreciation, amortisation and impairment of intangible assets and IPP&E

#### **Depreciation and amortisation**

| Plant and equipment             | 2,259 | 2,072 |
|---------------------------------|-------|-------|
| Office equipment                | 724   | 519   |
| Furniture and fittings          | 55    | 66    |
| Land improvements (depreciable) | 14    | 14    |
| Infrastructure:                 |       |       |

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 4. Expenses from continuing operations (continued)

| \$ '000   | 2019   | 2018   |
|---|--------|--------|
| - Buildings                                       | 2,131  | 3,154  |
| - Other structures                                | 553    | 595    |
| - Roads   | 7,882  | 7,692  |
| - Bridges   | 698    | 612    |
| - Footpaths                                       | 642    | 606    |
| - Stormwater drainage                             | 949    | 924    |
| - Water supply network                            | 6,161  | 6,062  |
| - Sewerage network                                | 7,254  | 7,173  |
| - Swimming pools                                  | 307    | 176    |
| - Other open space/recreational assets            | 1,471  | 1,629  |
| Other assets:                                     |        |        |
| – Library books                                   | 197    | 192    |
| Total gross depreciation and amortisation costs   | 31,297 | 31,486 |
| Total depreciation and amortisation costs         | 31,297 | 31,486 |
| TOTAL DEPRECIATION, AMORTISATION AND IMPAIRMENT / |        |        |
| REVALUATION DECREMENT FOR INTANGIBLES AND IPP&E   | 31,297 | 31,486 |

### Accounting policy for depreciation, amortisation and impairment expenses of intangibles and IPP&E

#### **Depreciation and amortisation**

Depreciation and amortisation are calculated using the straight line method to allocate their cost, net of their residual values, over their estimated useful lives. Useful lives are included in Note 10 for IPPE assets.

Depreciation is capitalised where in-house assets have contributed to new assets.

#### Impairment of non-financial assets

Council assets held at fair value that are not held primarily for their ability to generate net cash flow, and that are deemed to be specialised, are no longer required to be tested for impairment under AASB 136. This is because these assets are assessed on an annual basis to ensure that the carrying amount is not materially different from fair value and therefore an impairment loss would be captured during this assessment.

Intangible assets that have an indefinite useful life, or are not yet available for use, are tested annually for impairment, or more frequently if events or changes in circumstances indicate that they might be impaired. Other assets that do not meet the criteria above are tested for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value less costs to sell and value in use.

For the purposes of assessing impairment, assets are grouped at the lowest levels for which there are separately identifiable cash inflows that are largely independent of the cash inflows from other assets or groups of assets (cash-generating units). Non-financial assets that suffered an impairment are reviewed for possible reversal of the impairment at each reporting date.

Impairment losses for revalued assets are firstly offset against the amount in the revaluation surplus for the class of asset, with only the excess to be recognised in the Income Statement.

| \$ '000                                 | 2019  | 2018  |
|---|-------|-------|
| (e) Other expenses                      |       |       |
| Advertising                             | 623   | 366   |
| Bad and doubtful debts                  | 135   | (5)   |
| Bank charges / cash collection expenses | 281   | 266   |
| Computer software charges               | 1,015 | 1,091 |
| Commissions                             | 413   | 399   |
| Community care outsourced               | 1,469 | 1,024 |

### Notes to the Financial Statements

for the year ended 30 June 2019

# Note 4. Expenses from continuing operations (continued)

| \$ '000   | 2019   | 2018   |
|---|--------|--------|
| Contributions/levies to other levels of government                                |        |        |
| <ul> <li>Emergency services levy (includes FRNSW, SES, and RFS levies)</li> </ul> | 52     | 62     |
| <ul> <li>NSW fire brigade levy</li> </ul>   | 151    | 153    |
| – NSW rural fire service levy   | 590    | 607    |
| <ul> <li>Other contributions/levies</li> </ul>                                    | 244    | 194    |
| Councillor expenses – mayoral fee   | 43     | 42     |
| Councillor expenses – councillors' fees   | 178    | 173    |
| Councillors' expenses (incl. mayor) – other (excluding fees above)                | 90     | 118    |
| Donations, contributions and assistance to other organisations (Section 356)      | 287    | 213    |
| Electricity and heating   | 2,044  | 1,947  |
| Insurance   | 1,421  | 1,165  |
| Postage   | 323    | 326    |
| Printing and stationery   | 180    | 310    |
| Street lighting   | 467    | 201    |
| Subscriptions and publications  | 218    | 253    |
| Telephone and communications  | 687    | 687    |
| Valuation fees  | 177    | 176    |
| Venue / facility hire   | 104    | 73     |
| Other   | 1,817  | 317    |
| Total other expenses  | 13,009 | 10,158 |
| TOTAL OTHER EXPENSES  | 13,009 | 10,158 |

### **Accounting policy for other expenses**

Other expenses are recorded on an accruals basis as the Council receives the goods or services.

# Note 5. Gains or losses from the disposal, replacement and de-recognition of assets

| \$ '000  | Notes | 2019    | 2018    |
|--|-------|---------|---------|
| Property (excl. investment property)                                 |       |         |         |
| Proceeds from disposal – property                                    |       | 239     | 500     |
| Less: carrying amount of property assets sold.                       |       | (564)   | (352)   |
| Net gain/(loss) on disposal  |       | (325)   | 148     |
| Plant and equipment  | 10(a) |         |         |
| Proceeds from disposal – plant and equipment                         |       | 895     | 412     |
| Less: carrying amount of plant and equipment assets sold/written off |       | (827)   | (469)   |
| Net gain/(loss) on disposal  |       | 68      | (57)    |
| Infrastructure   | 10(a) |         |         |
| Proceeds from disposal – infrastructure                              |       | 42      | _       |
| Less: carrying amount of infrastructure assets sold/written off      |       | (3,520) | (3,674) |
| Net gain/(loss) on disposal  |       | (3,478) | (3,674) |
| Non-current assets classified as 'held for sale'                     | 9     |         |         |
| Proceeds from disposal – non-current assets 'held for sale'          |       | 969     | 4       |
| Less: carrying amount of 'held for sale' assets sold/written off     |       | (669)   | _       |
| Net gain/(loss) on disposal  | _     | 300     | 4       |
| NET GAIN/(LOSS) ON DISPOSAL OF ASSETS                                | _     | (3,435) | (3,579) |

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 5. Gains or losses from the disposal, replacement and de-recognition of assets

#### Accounting policy for disposal of assets

Gains and losses on disposals are determined by comparing proceeds with carrying amount. These are included in the Income Statement.

The gain or loss on sale of an asset is determined when control of the asset has irrevocably passed to the buyer and the asset is de-recognised.

### Note 6(a). Cash and cash equivalent assets

| \$ '000                         | 2019   | 2018   |
|---------------------------------|--------|--------|
| Cash and cash equivalents       |        |        |
| Cash and Cash equivalents       |        |        |
| Cash on hand and at bank        | 4,538  | 13,260 |
| Cash-equivalent assets          |        |        |
| – Deposits at call              | 13,000 | 2,981  |
| Total cash and cash equivalents | 17,538 | 16,241 |

#### Accounting policy for cash and cash equivalents

For Statement of Cash Flow presentation purposes, cash and cash equivalents include: cash on hand; deposits held at call with financial institutions; other short-term, highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value; and bank overdrafts. Bank overdrafts are shown within borrowings in current liabilities on the Statement of Financial Position.

### Note 6(b). Investments

|  | 2019        | 2019             | 2018           | 2018        |
|--|-------------|------------------|----------------|-------------|
| \$ '000  | Current     | Non-current      | Current        | Non-current |
| Investments  |             |                  |                |             |
| a. 'Financial assets at fair value through profit and loss'  |             |                  |                |             |
| <b>b.</b> 'Financial assets at amortised cost' / 'held to maturity' (2018)   | 100,000     | _                | 97,000         | -           |
| <b>d.</b> 'Financial assets at fair value through other comprehensive income' / 'available for sale financial assets' (2018) | _           | 555              | _              | _           |
| Total Investments  | 100,000     | 555              | 97,000         | _           |
| TOTAL CASH ASSETS, CASH  |             |                  |                |             |
| EQUIVALENTS AND INVESTMENTS  | 117,538     | 555              | 113,241        |             |
| Financial assets at amortised cost / held to maturity  | (2018)      |                  |                |             |
| Long term deposits   | 100,000     | _                | 97,000         | _           |
| Total  | 100,000     |                  | 97,000         |             |
| Financial assets at fair value through other compreh (2018)  | ensive inco | me / available 1 | for sale finan | cial assets |
| Unlisted equity securities   | _           | 555              | _              | -           |
| Total  | _           | 555              | _              | _           |

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 6(b). Investments (continued)

|  | Fair value at<br>30/06/19 | Dividend<br>income<br>recognised<br>during 1/7/18 –<br>30/6/19 |
|--|---------------------------|--|
| Financial assets designated as at fair value through other comprehensive income  |                           |  |
| At 1 July 2018, Council designated the investments shown below as financial assets as at fair value through other comprehensive income because these financial assets represent investments that the Council intends to hold for the long-term for strategic purposes. In 2018, these investments were classified as available for sale. |                           |  |
| Other Securities   | 555                       | 136  |
| Total  | 555                       | 136  |

No strategic investments were disposed of during 2019, and there were no transfers of any cumulative gain or loss within equity relating to these investments.

#### **Accounting policy for investments**

Council classifies its financial assets in the following categories: financial assets at fair value through profit or loss; loans and receivables; held-to-maturity investments; and available-for-sale financial assets. The classification depends on the purpose for which the investments were acquired. Management determines the classification of its investments at initial recognition and, in the case of assets classified as held-to-maturity, re-evaluates this designation at each reporting date.

#### Held to maturity investments

Held-to-maturity investments are non-derivative financial assets with fixed or determinable payments and fixed maturities that Council's management has the positive intention and ability to hold to maturity. Assets in this category are measured at amortised cost.

### Recognition and de-recognition

Regular purchases and sales of financial assets are recognised on trade-date: the date on which Council commits to purchase or sell the asset. Investments are initially recognised at fair value plus transaction costs for all financial assets not carried at fair value through profit or loss. Financial assets carried at fair value through profit or loss are initially recognised at fair value and transaction costs are expensed in the income statement. Investments are derecognised when the rights to receive cash flows from the financial assets have expired or have been transferred and Council has transferred substantially all the risks and rewards of ownership.

When securities classified as available-for-sale are sold, the accumulated fair value adjustments recognised in equity are included in the income statement as gains and losses from investment securities.

#### Accounting policy under AASB 9 – applicable from 1 July 2018

Financial instruments are recognised initially on the date that the Council becomes party to the contractual provisions of the instrument.

On initial recognition, all financial instruments are measured at fair value plus transaction costs (except for instruments measured at fair value through profit or loss where transaction costs are expensed as incurred).

#### **Financial assets**

All recognised financial assets are subsequently measured in their entirety at either amortised cost or fair value, depending on the classification of the financial assets.

### Classification

On initial recognition, Council classifies its financial assets into the following categories - those measured at:

- · amortised cost
- fair value through profit and loss (FVTPL)
- fair value through other comprehensive income equity instrument (FVOCI-equity)

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 6(b). Investments (continued)

Financial assets are not reclassified subsequent to their initial recognition.

#### **Amortised cost**

Assets measured at amortised cost are financial assets where:

- · the business model is to hold assets to collect contractual cash flows, and
- the contractual terms give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding.

Council's financial assets measured at amortised cost comprise trade and other receivables and cash and cash equivalents in the Statement of Financial Position.

Subsequent to initial recognition, these assets are carried at amortised cost using the effective interest rate method less provision for impairment.

Interest income, impairment and gains or loss on de-recognition are recognised in profit or loss.

#### Fair value through other comprehensive income - equity instruments

Council has a number of strategic investments in entities over which they do not have significant influence nor control. Council has made an irrevocable election to classify these equity investments as fair value through other comprehensive income as they are not held for trading purposes.

These investments are carried at fair value with changes in fair value recognised in other comprehensive income (financial asset reserve). On disposal any balance in the financial asset reserve is transferred to accumulated surplus and is not reclassified to profit or loss.

Other net gains and losses excluding dividends are recognised in Other Comprehensive Income Statement.

### Classification

Council classifies its financial assets in the following categories: financial assets at fair value through profit or loss; loans and receivables; held-to-maturity investments; and available-for-sale financial assets. The classification depends on the purpose for which the investments were acquired. Management determines the classification of its investments at initial recognition and, in the case of assets classified as held-to-maturity, re-evaluates this designation at each reporting date.

#### (a) Financial assets at fair value through profit or loss

Financial assets at fair value through profit or loss are financial assets held for trading. A financial asset is classified in this category if acquired principally for the purpose of selling in the short-term. Assets in this category are held at fair value with changes in value taken through profit or loss at each reporting period.

#### (b) Held to maturity investments

Held-to-maturity investments are non-derivative financial assets with fixed or determinable payments and fixed maturities that Council's management has the positive intention and ability to hold to maturity. Assets in this category are measured at amortised cost.

#### Recognition and de-recognition

Regular purchases and sales of financial assets are recognised on trade-date: the date on which Council commits to purchase or sell the asset. Investments are initially recognised at fair value plus transaction costs for all financial assets not carried at fair value through profit or loss. Financial assets carried at fair value through profit or loss are initially recognised at fair value and transaction costs are expensed in the income statement. Investments are derecognised when the rights to receive cash flows from the financial assets have expired or have been transferred and Council has transferred substantially all the risks and rewards of ownership.

When securities classified as available-for-sale are sold, the accumulated fair value adjustments recognised in equity are included in the Income Statement as gains and losses from investment securities.

### Impairment of financial assets

Council assesses at the end of each reporting period whether there is objective evidence that a financial asset or group of financial assets is impaired. A financial asset or a group of financial assets is impaired and impairment losses are incurred only if there is objective evidence of impairment as a result of one or more events that occurred after the initial recognition

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 6(b). Investments (continued)

of the asset (a 'loss event') and that loss event (or events) has an impact on the estimated future cash flows of the financial asset or group of financial assets that can be reliably estimated.

# Note 6(c). Restricted cash, cash equivalents and investments – details

| \$ '000   | 2019<br>Current | 2019<br>Non-current | 2018<br>Current | 2018<br>Non-current |
|---|-----------------|---------------------|-----------------|---------------------|
| Total cash, cash equivalents and investments    | 117,538         | 555                 | 113,241         |                     |
| attributable to:                                |                 |                     |                 |                     |
| External restrictions                           | 89,718          | 555                 | 81,752          | _                   |
| Internal restrictions                           | 26,905          | _                   | 25,269          | _                   |
| Unrestricted                                    | 915             | _                   | 6,220           | _                   |
|   | 117,538         | 555                 | 113,241         |                     |
| \$ '000   |                 |                     | 2019            | 2018                |
|   |                 |                     | 2013            | 2010                |
| Details of restrictions                         |                 |                     |                 |                     |
| External restrictions – included in liabilities |                 |                     |                 |                     |
| Specific purpose unexpended loans – sewer       |                 |                     | 883             | 1,184               |
| External restrictions – included in liabilities |                 |                     | 883             | 1,184               |
| External restrictions – other                   |                 |                     |                 |                     |
| Developer contributions – general               |                 |                     | 4,569           | 4,115               |
| Developer contributions – water fund            |                 |                     | 4,921           | 3,985               |
| Developer contributions – sewer fund            |                 |                     | 2,129           | 1,422               |
| Specific purpose unexpended grants              |                 |                     | 8,364           | 3,492               |
| Specific purpose unexpended grants-sewer fund   |                 |                     | 1,003           | 983                 |
| Water supplies                                  |                 |                     | 30,778          | 26,389              |
| Sewerage services                               |                 |                     | 18,371          | 23,210              |
| Domestic waste management                       |                 |                     | 3,532           | 3,374               |
| Stormwater management                           |                 |                     | 87              | 27                  |
| Other waste management                          |                 |                     | 9,584           | 8,751               |
| Crown reserves                                  |                 |                     | 4,650           | 3,406               |
| Tree fund                                       |                 |                     | _               | 21                  |
| Community services asset replacement            |                 |                     | 374             | 27                  |
| Other   |                 |                     | 1,028           | 1,366               |
| External restrictions – other                   |                 |                     | 89,390          | 80,568              |
| Total external restrictions                     |                 |                     | 90,273          | 81,752              |
| Internal restrictions                           |                 |                     |                 |                     |
| Infrastructure replacement                      |                 |                     | 1,340           | 1,340               |
| Employees leave entitlement                     |                 |                     | 4,232           | 3,921               |
| Community development infrastructure fund       |                 |                     | 58              | 234                 |
| Council recreational loan pool                  |                 |                     | 143             | 122                 |
| Energy and efficiency fund                      |                 |                     | 604             | 582                 |
| Financial assistance grant                      |                 |                     | 3,828           | 3,514               |
| Gravel pits                                     |                 |                     | 615             | 543                 |
| Infrastructure renewals (FFTF)                  |                 |                     | 6,526           | 5,184               |

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 6(c). Restricted cash, cash equivalents and investments – details (continued)

| \$ '000                      | 2019    | 2018    |
|------------------------------|---------|---------|
| Management committees        | 188     | 151     |
| Real estate disposal fund    | 1,880   | 478     |
| Recreation strategy          | 275     | 479     |
| Special rates variation      | 3,160   | 3,035   |
| Sports liason committee      | 209     | 172     |
| Unexpended general loan fund | (37)    | 1,001   |
| Other (Contributions)        | 3,884   | 4,513   |
| Total internal restrictions  | 26,905  | 25,269  |
| TOTAL RESTRICTIONS           | 117,178 | 107,021 |

# Note 7. Receivables

\$ '000

|   | 2019    | 2019        | 2018    | 2018        |
|---|---------|-------------|---------|-------------|
| \$ '000                                     | Current | Non-current | Current | Non-current |
| Purpose                                     |         |             |         |             |
| Rates and annual charges                    | 1,997   | _           | 1,780   | _           |
| User charges and fees                       | 9,352   | _           | 5,267   | -           |
| Accrued revenues                            |         |             |         |             |
| <ul> <li>Interest on investments</li> </ul> | 895     | _           | 851     | _           |
| – Other income accruals                     | 7,754   | _           | 4,005   | -           |
| Deferred debtors                            | 41      | 51          | 71      | 51          |
| Net GST receivable                          | 848     | _           | 735     | _           |
| Other debtors                               | _       | 5           | _       | 5           |
| Total                                       | 20,887  | 56          | 12,709  | 56          |
| Less: provision of impairment               |         |             |         |             |
| Rates and annual charges                    | (25)    | (10)        | (25)    | (10)        |
| User charges and fees                       | (375)   | _           | (253)   | _           |
| Total provision for impairment –            |         |             |         |             |
| receivables                                 | (400)   | (10)        | (278)   | (10)        |
| TOTAL NET RECEIVABLES                       | 20,487  | 46          | 12,431  | 46          |
| Externally restricted receivables           |         |             |         |             |
| <b>Water supply</b><br>– Other              | 3,390   | _           | 3,385   | _           |
| Sewerage services                           | 2,222   |             | 2,222   |             |
| – Other                                     | 193     | _           | 1,951   | _           |
| Other                                       |         |             | ,       |             |
| – Grants                                    | 10,266  | _           | 1,897   | _           |
| Total external restrictions                 | 13,849  |             | 7,233   | _           |
| Unrestricted receivables                    | 6,638   | 46          | 5,198   | 46          |
| TOTAL NET RECEIVABLES                       | 20,487  | 46          | 12,431  | 46          |

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2019

2018

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 7. Receivables (continued)

| \$ '000   | 2019 | 2018 |
|---|------|------|
| Movement in provision for impairment of receivables                           |      |      |
| Balance at the beginning of the year (calculated in accordance with AASB 139) | 288  | 294  |
| + new provisions recognised during the year                                   | 122  | (6)  |
| Balance at the end of the period  | 410  | 288  |

### **Accounting policy for receivables**

#### **Recognition and measurement**

Receivables are included in current assets, except for those with maturities greater than 12 months after the reporting date which are classified as non-current assets.

Receivables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method, less provision for impairment. Receivables are generally due for settlement within 30 days.

Cash flows relating to short-term receivables are not discounted if the effect of discounting is immaterial.

### Note 8. Inventories and other assets

| \$ '000                   | 2019<br>Current | 2019<br>Non-current | 2018<br>Current | 2018<br>Non-current |
|---------------------------|-----------------|---------------------|-----------------|---------------------|
| (a) Inventories           |                 |                     |                 |                     |
| (i) Inventories at cost   |                 |                     |                 |                     |
| Stores and materials      | 661             | _                   | 676             | _                   |
| Total inventories at cost | 661             |                     | 676             | _                   |
| TOTAL INVENTORIES         | 661             |                     | 676             |                     |
| (b) Other assets          |                 |                     |                 |                     |
| Prepayments               | 539             | _                   | 465             | _                   |
| TOTAL OTHER ASSETS        | 539             |                     | 465             | _                   |

#### **Externally restricted assets**

|                      | 2019    | 2019        | 2018    | 2018        |
|----------------------|---------|-------------|---------|-------------|
| \$ '000              | Current | Non-current | Current | Non-current |
| Water                |         |             |         |             |
| Stores and materials | 59      | _           | 59      | _           |
| Prepayments          | _       | _           | 12      | _           |
| Total water          | 59      | _           | 71      | _           |

|                                    | 2019    | 2019        | 2018    | 2018        |
|------------------------------------|---------|-------------|---------|-------------|
| \$ '000                            | Current | Non-current | Current | Non-current |
| Total externally restricted assets | 59      | _           | 71      | _           |

## Notes to the Financial Statements

for the year ended 30 June 2019

# Note 8. Inventories and other assets (continued)

|                                    | 2019    | 2019        | 2018    | 2018        |
|------------------------------------|---------|-------------|---------|-------------|
| \$ '000                            | Current | Non-current | Current | Non-current |
| Total internally restricted assets | _       | _           | _       | _           |
| Total unrestricted assets          | 1,141   | _           | 1,070   | _           |
| TOTAL INVENTORIES AND OTHER ASSETS | 1,200   | _           | 1,141   | _           |

### (i) Other disclosures

(Valued at the lower of cost and net realisable value)

### (b) Current assets not anticipated to be settled within the next 12 months

The following inventories and other assets, even though classified as current are not expected to be recovered in the next 12 months;

# \_\_\_\_\_

## Accounting policy for inventories and other assets

#### Raw materials and stores, work in progress and finished goods

Raw materials and stores, work in progress and finished goods are stated at the lower of cost and net realisable value. Costs are assigned to individual items of inventory on the basis of weighted average costs. Costs of purchased inventory are determined after deducting rebates and discounts. Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

#### Inventory held for distribution

Inventory held for distribution is held at cost, adjusted where applicable for any loss of service potential.

#### Land held for resale/capitalisation of borrowing costs

Land held for resale is stated at the lower of cost and net realisable value. Cost is assigned by specific identification and includes the cost of acquisition, and development and borrowing costs during development. When development is completed, borrowing costs and other holding charges are expensed as incurred.

Borrowing costs included in the cost of land held for resale are those costs that would have been avoided if the expenditure on the acquisition and development of the land had not been made. Borrowing costs incurred while active development is interrupted for extended periods are recognised as expenses.

## Note 9. Non-current assets classified as held for sale

## (i) Non-current assets and disposal group assets

| \$ '000                                  | 2019<br>Current | 2019<br>Non-current | 2018<br>Current | 2018<br>Non-current |
|--|-----------------|---------------------|-----------------|---------------------|
| Non-current assets 'held for sale'       |                 |                     |                 |                     |
| Land                                     | 335             | _                   | 829             | _                   |
| Total non-current assets 'held for sale' | 335             | _                   | 829             | _                   |

#### Disposal group assets 'held for sale'

- a. Name of disposal group here ...
- b. Name of disposal group here ...

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 9. Non-current assets classified as held for sale (continued)

| \$ '000  | 2019<br>Current | 2019<br>Non-current | 2018<br>Current | 2018<br>Non-current |
|--|-----------------|---------------------|-----------------|---------------------|
| Total disposal groups 'held for sale'                  |                 |                     |                 |                     |
| TOTAL NON-CURRENT ASSETS CLASSIFIED AS 'HELD FOR SALE' | 335             |                     | 829             |                     |

# (ii) Details of assets and disposal groups

As at 30 June there were 2 parcels of land held for sale with real estate agents.

# (iii) Reconciliation of non-current assets 'held for sale' and disposal groups – i.e. discontinued operations

| \$ '000  | 2019<br>Assets 'held<br>for sale' | 2018<br>Assets 'held<br>for sale' |
|--|-----------------------------------|-----------------------------------|
| Opening balance  | 829                               | 445                               |
| Less: carrying value of assets/operations sold   | (669)                             | _                                 |
| Balance still unsold after 12 months:  | 160                               | 445                               |
| Less: Disposals or assets no longer classified as 'held for sale' Plus new transfers in: | _                                 | (352)                             |
| Asset reclassifications and revaluations 'held for sale'                                 | 175                               | 736                               |
| Closing balance of 'held for sale' non-current assets and operations                     | 335                               | 829                               |

## Accounting policy for non-current assets classified as held for sale

Non-current assets (or disposal groups) are classified as held for sale if their carrying amount will be recovered principally through a sale transaction rather than through continued use. They are measured at the lower of their carrying amount and fair value less costs to sell, except for assets such as assets arising from employee benefits; financial assets; and investment properties that are carried at fair value.

An impairment loss is recognised for any initial or subsequent write-down of the asset (or disposal group) to fair value less costs to sell. A gain is recognised for any subsequent increases in fair value less costs to sell of an asset (or disposal group), but not in excess of any cumulative impairment loss previously recognised. A gain or loss not previously recognised by the date of the sale of the non-current asset (or disposal group) is recognised at the date of de-recognition.

Non-current assets (including those that are part of a disposal group) are not depreciated or amortised while they are classified as held for sale.

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 10(a). Infrastructure, property, plant and equipment

|   |                       | as at 30/6/2018          |                           |                      |                      | Asset movemen               | nts during the r     | eporting period |                           |  |                       | as at 30/6/2019          |                           |
|---|-----------------------|--------------------------|---------------------------|----------------------|----------------------|-----------------------------|----------------------|-----------------|---------------------------|--|-----------------------|--------------------------|---------------------------|
| \$ '000   | Gross carrying amount | Accumulated depreciation | Net<br>carrying<br>amount | Additions renewals 1 | Additions new assets | Carrying value of disposals | Depreciation expense | WIP transfers   | Adjustments and transfers | Revaluation increments to equity (ARR) | Gross carrying amount | Accumulated depreciation | Net<br>carrying<br>amount |
| Capital work in progress                            | 33,029                | _                        | 33,029                    | 25,243               | 31,580               | _                           | _                    | (68,369)        | _                         | _                                      | 21,483                | _                        | 21,483                    |
| Plant and equipment                                 | 34,028                | (18,899)                 | 15,129                    | _                    | 3,670                | (827)                       | (2,259)              | _               | (125)                     | -                                      | 34,048                | (18,460)                 | 15,588                    |
| Office equipment                                    | 5,176                 | (1,494)                  | 3,682                     | 199                  | 3,789                | -                           | (724)                | _               | _                         | -                                      | 9,051                 | (2,105)                  | 6,946                     |
| Furniture and fittings<br><b>Land:</b>              | 583                   | (373)                    | 210                       | 12                   | 18                   | -                           | (55)                 | _               | -                         | -                                      | 581                   | (396)                    | 185                       |
| – Operational land                                  | 56,243                | _                        | 56,243                    | _                    | 438                  | (1)                         | _                    | _               | (335)                     | _                                      | 56,345                | _                        | 56,345                    |
| – Community land                                    | 104,555               | _                        | 104,555                   | _                    | _                    | _                           | _                    | _               | 161                       | _                                      | 104,716               | -                        | 104,716                   |
| - Land under roads (post 30/6/08)                   | 20,352                | _                        | 20,352                    | 85                   | 42                   | -                           | _                    | _               | _                         | -                                      | 20,479                | _                        | 20,479                    |
| Land improvements –<br>non-depreciable              | 32                    | -                        | 32                        | -                    | -                    | -                           | -                    | _               | _                         | -                                      | 32                    | -                        | 32                        |
| Land improvements – depreciable Infrastructure:     | 688                   | (134)                    | 554                       | -                    | -                    | -                           | (14)                 | -               | 1                         | -                                      | 688                   | (147)                    | 541                       |
| – Buildings   | 126,286               | (42,569)                 | 83.717                    | 867                  | 4.142                | (481)                       | (2,131)              | _               | _                         | _                                      | 130,633               | (44,519)                 | 86.114                    |
| - Other structures                                  | 14,475                | (5,211)                  | 9,264                     | 6,449                | 1,236                | (83)                        | (553)                | _               | 41                        | _                                      | 21,997                | (5,643)                  | 16,354                    |
| – Roads   | 549,644               | (157,120)                | 392,524                   | 10,440               | 10,783               | (2,135)                     | (7,884)              | _               | _                         | _                                      | 565,173               | (161,445)                | 403,728                   |
| – Bridges   | 49,022                | (17,209)                 | 31,813                    | 287                  | 377                  | (90)                        | (698)                | _               | _                         | _                                      | 49,525                | (17,836)                 | 31,689                    |
| – Footpaths   | 34,989                | (8,970)                  | 26,019                    | 423                  | 1,385                | (171)                       | (642)                | _               | _                         | _                                      | 36,523                | (9,509)                  | 27,014                    |
| – Stormwater drainage                               | 98,742                | (25,943)                 | 72,799                    | 1,085                | 2,205                | (133)                       | (948)                | _               | _                         | _                                      | 101,794               | (26,786)                 | 75,008                    |
| – Water supply network                              | 355,268               | (168,335)                | 186,933                   | 1,548                | 1,473                | (477)                       | (6,162)              | _               | 85                        | 2,860                                  | 361,693               | (175,433)                | 186,260                   |
| – Sewerage network                                  | 413,359               | (178,975)                | 234,384                   | 1,552                | 14,270               | (409)                       | (7,254)              | _               | _                         | 3,628                                  | 434,552               | (188,381)                | 246,171                   |
| – Swimming pools                                    | 8,227                 | (6,926)                  | 1,301                     | _                    | _                    | _                           | (307)                | _               | 29                        | _                                      | 8,394                 | (7,371)                  | 1,023                     |
| Other open space/recreational assets                | 56,000                | (21,505)                 | 34,495                    | 520                  | 964                  | (104)                       | (1,469)              | _               | (29)                      | _                                      | 57,087                | (22,710)                 | 34,377                    |
| Other assets:                                       |                       |                          |                           |                      |                      |                             |                      |                 |                           |  |                       |                          |                           |
| – Library books                                     | 1,011                 | (380)                    | 631                       | 12                   | 98                   | _                           | (197)                | _               | _                         | _                                      | 950                   | (406)                    | 544                       |
| - Other   | 7                     | (2)                      | 5                         | _                    | _                    | _                           | _                    | _               | _                         | _                                      | 7                     | (2)                      | 5                         |
| Total Infrastructure, property, plant and equipment | 1,961,716             | (654,045)                | 1,307,671                 | 48,722               | 76,470               | (4,911)                     | (31,297)             | (68,369)        | (172)                     | 6,488                                  | 2,015,751             | (681,149)                | 1,334,602                 |

<sup>(1)</sup> Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 10(a). Infrastructure, property, plant and equipment (continued)

|   |                       | as at 30/6/2017          |                           |                      |                      | Asset movemen               | nts during the re    | porting period            |   |  |                       | as at 30/6/2018          |                           |
|---|-----------------------|--------------------------|---------------------------|----------------------|----------------------|-----------------------------|----------------------|---------------------------|---|--|-----------------------|--------------------------|---------------------------|
| \$ '000   | Gross carrying amount | Accumulated depreciation | Net<br>carrying<br>amount | Additions renewals 1 | Additions new assets | Carrying value of disposals | Depreciation expense | Adjustments and transfers | Tfrs from/(to)<br>'held for sale'<br>category | Revaluation increments to equity (ARR) | Gross carrying amount | Accumulated depreciation | Net<br>carrying<br>amount |
| Capital work in progress  | 25,572                | _                        | 25,572                    | 31,634               | (24,177)             | _                           | _                    | _                         | _   | _                                      | 33,029                | _                        | 33,029                    |
| Plant and equipment   | 32,693                | (17,930)                 | 14,763                    | _                    | 2,907                | (469)                       | (2,072)              | _                         | _   | _                                      | 34,028                | (18,899)                 | 15,129                    |
| Office equipment  | 5,043                 | (3,476)                  | 1,567                     | 152                  | 2,482                | _                           | (519)                | _                         | _   | _                                      | 5,176                 | (1,494)                  | 3,682                     |
| Furniture and fittings  | 808                   | (544)                    | 264                       | 7                    | 5                    | _                           | (66)                 | _                         | _   | _                                      | 583                   | (373)                    | 210                       |
| Land:   |                       |                          |                           |                      |                      |                             |                      |                           |   |  |                       |                          |                           |
| – Operational land  | 64,154                | -                        | 64,154                    | _                    | _                    | _                           | _                    | (499)                     | (730)   | (6,682)                                | 56,243                | _                        | 56,243                    |
| – Community land  | 104,062               | -                        | 104,062                   | _                    | _                    | _                           | _                    | 499                       | (6)   | _                                      | 104,555               | _                        | 104,555                   |
| - Land under roads (post 30/6/08)                                     | 19,921                | -                        | 19,921                    | 19                   | 412                  | _                           | _                    | _                         | _   | _                                      | 20,352                | _                        | 20,352                    |
| Land improvements –<br>non-depreciable                                | 32                    | -                        | 32                        | -                    | -                    | -                           | -                    | _                         | _   |  | 32                    | -                        | 32                        |
| Land improvements – depreciable                                       | 688                   | (120)                    | 568                       | _                    | _                    | _                           | (14)                 | _                         | _   | _                                      | 688                   | (134)                    | 554                       |
| Infrastructure:   |                       |                          |                           |                      |                      |                             |                      |                           |   |  |                       |                          |                           |
| – Buildings   | 110,422               | (56,242)                 | 54,180                    | 187                  | 569                  | _                           | (3,154)              | _                         | _   | 31,935                                 | 126,286               | (42,569)                 | 83,717                    |
| - Other structures  | 13,596                | (4,617)                  | 8,979                     | _                    | 880                  | _                           | (595)                | _                         | _   | _                                      | 14,475                | (5,211)                  | 9,264                     |
| - Roads   | 521,454               | (148,199)                | 373,255                   | 6,947                | 8,992                | (1,471)                     | (7,692)              | 12,493                    | _   | _                                      | 549,644               | (157,120)                | 392,524                   |
| – Bridges   | 44,937                | (18,202)                 | 26,735                    | 5,183                | 1,152                | (645)                       | (612)                | _                         | _   | _                                      | 49,022                | (17,209)                 | 31,813                    |
| – Footpaths   | 33,191                | (8,588)                  | 24,603                    | 1,023                | 1,059                | (60)                        | (606)                | _                         | _   | _                                      | 34,989                | (8,970)                  | 26,019                    |
| – Stormwater drainage   | 113,759               | (29,387)                 | 84,372                    | 770                  | 1,209                | (135)                       | (924)                | (12,493)                  | _   | _                                      | 98,742                | (25,943)                 | 72,799                    |
| – Water supply network  | 351,496               | (161,819)                | 189,677                   | 1,499                | 794                  | (239)                       | (6,062)              | _                         | _   | 1,264                                  | 355,268               | (168,335)                | 186,933                   |
| – Sewerage network  | 408,329               | (172,155)                | 236,174                   | 1,505                | 3,154                | (850)                       | (7,173)              | _                         | _   | 1,574                                  | 413,359               | (178,975)                | 234,384                   |
| <ul> <li>Swimming pools</li> </ul>                                    | 8,176                 | (6,762)                  | 1,414                     | 64                   | _                    | (1)                         | (176)                | _                         | _   | _                                      | 8,227                 | (6,926)                  | 1,301                     |
| <ul> <li>Other open space/recreational assets</li> </ul>              | 54,907                | (20,641)                 | 34,266                    | 1,746                | 385                  | (273)                       | (1,629)              | _                         | -   | -                                      | 56,000                | (21,505)                 | 34,495                    |
| Other assets:   |                       |                          |                           |                      |                      |                             |                      |                           |   |  |                       |                          |                           |
| – Library books   | 1,154                 | (529)                    | 625                       | 21                   | 177                  | _                           | (192)                | _                         | _   | _                                      | 1,011                 | (380)                    | 631                       |
| – Other   | 7                     | (2)                      | 5                         | _                    | _                    | _                           | _                    | _                         | _   | _                                      | 7                     | (2)                      | 5                         |
| Reinstatement, rehabilitation and restoration assets (refer Note 14): |                       |                          |                           |                      |                      |                             |                      |                           |   |  |                       |                          |                           |
| – Tip assets  | 214                   | (214)                    | _                         |                      |                      |                             |                      |                           |   |  |                       |                          | _                         |
| Total Infrastructure, property, plant and equipment                   | 1,914,615             | (649,427)                | 1,265,188                 | 50,757               | _                    | (4,143)                     | (31,486)             | _                         | (736)   | 28,091                                 | 1,961,716             | (654,045)                | 1,307,671                 |

<sup>(1)</sup> Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 10(a). Infrastructure, property, plant and equipment (continued)

# Accounting policy for infrastructure, property, plant and equipment

Infrastructure, property, plant and equipment are held at fair value. Independent comprehensive valuations are performed at least every five years, however the carrying amount of assets is assessed by Council at each reporting date to confirm that it is not materially different from current fair value.

Water and sewerage network assets are indexed at each reporting period in accordance with the Rates Reference Manual issued by Department of Industry (DoI) – Water.

Increases in the carrying amounts arising on revaluation are credited to the revaluation reserve. To the extent that the increase reverses a decrease previously recognising profit or loss relating to that asset class, the increase is first recognised as profit or loss. Decreases that reverse previous increases of assets in the same class are first charged against revaluation reserves directly in equity to the extent of the remaining reserve attributable to the class; all other decreases are charged to the Income Statement.

Subsequent costs are included in the asset's carrying amount or recognised as a separate asset, as appropriate, only when it is probable that future economic benefits associated with the item will flow to Council and the cost of the item can be measured reliably. All other repairs and maintenance are charged to the Income Statement during the financial period in which they are incurred.

When infrastructure, property, plant and equipment are acquired by Council for nil or nominal consideration, the assets are initially recognised at their fair value at acquisition date.

Land is not depreciated. The property, plant and equipment acquired under finance leases is depreciated over the asset's useful life or over the shorter of the asset's useful life and the lease term if there is no reasonable certainty that the Council will obtain ownership at the end of the lease term. Depreciation on other assets is calculated using the straight-line method to allocate their cost, net of their residual values, over their estimated useful lives as follows:

| Plant and equipment               | Years     | Other equipment                      | Years     |
|-----------------------------------|-----------|--------------------------------------|-----------|
| Office equipment                  | 5 to 10   | Playground equipment                 | 15        |
| Office furniture                  | 10 to 20  | Benches, seats etc.                  | 20 to 25  |
| Computer equipment                | 4         |                                      |           |
| Vehicles                          | 5 to 8    | Buildings                            |           |
| Heavy plant/road making equipment | 5 to 8    | Buildings: masonry                   | 60        |
| Other plant and equipment         | 5 to 15   | Buildings: other                     | 40 to 50  |
| Water and sewer assets            |           | Stormwater assets                    |           |
| Dams and reservoirs               | 100       | Drains                               | 100       |
| Bores                             | 25        | Culverts                             | 30 to 100 |
| Reticulation pipes: PVC           | 80        | Flood control structures             | 100       |
| Reticulation pipes: other         | 50 to 80  |                                      |           |
| Pumps and telemetry               | 7 to 25   |                                      |           |
| Transportation assets             |           | Other infrastructure assets          |           |
| Sealed roads: surface             | 10 to 18  | Bulk earthworks                      | 20        |
| Sealed roads: structure           | 40 to 180 | Swimming pools                       | 10 to 60  |
| Unsealed roads                    | 10 to 15  | Unsealed roads                       | NA        |
| Bridge: concrete                  | 75 to 100 | Other open space/recreational assets | 10 to 100 |
| Bridge: other                     | 30 to 100 | Other infrastructure                 | 25 to 180 |
| Road pavements                    | NA        |                                      |           |
|                                   | 100       |                                      |           |

The assets' residual values and useful lives are reviewed, and adjusted if appropriate, at each reporting date.

# Land under roads

Kerb, gutter and footpaths

Land under roads is land under roadways and road reserves including land under footpaths, nature strips and median strips.

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 10(a). Infrastructure, property, plant and equipment (continued)

Council has elected not to recognise land under roads acquired before 1 July 2008 in accordance with AASB 1051 Land Under Roads.

Land under roads acquired after 1 July 2008 is recognised in accordance with AASB 116 Property, Plant and Equipment.

#### **Crown reserves**

Crown reserves under Council's care and control are recognised as assets of the Council. While ownership of the reserves remains with the Crown, Council retains operational control of the reserves and is responsible for their maintenance and use in accordance with the specific purposes to which the reserves are dedicated.

Improvements on Crown reserves are also recorded as assets, while maintenance costs incurred by Council and revenues relating to the reserves are recognised within Council's Income Statement.

#### **Rural Fire Service assets**

Under Section 119 of the *Rural Fire Services Act 1997 (NSW)*, "all firefighting equipment purchased or constructed wholly or from money to the credit of the Fund is to be vested in the council of the area for or on behalf of which the firefighting equipment has been purchased or constructed".

These Rural Fire Service assets are recognised as assets of the Council in these financial statements.

# Note 10(b). Externally restricted infrastructure, property, plant and equipment

|                           |                             | 2019                             |                           |                       | 2018                             |                           |
|---------------------------|-----------------------------|----------------------------------|---------------------------|-----------------------|----------------------------------|---------------------------|
| \$'000                    | Gross<br>carrying<br>amount | Accumulated depn. and impairment | Net<br>carrying<br>amount | Gross carrying amount | Accumulated depn. and impairment | Net<br>carrying<br>amount |
|                           |                             |                                  |                           |                       | •                                |                           |
| Water supply              |                             |                                  |                           |                       |                                  |                           |
| WIP                       | 5,204                       | _                                | 5,204                     | 3,126                 | _                                | 3,126                     |
| Plant and equipment       | 566                         | 377                              | 189                       | 860                   | 545                              | 315                       |
| Office equipment          | 104                         | 53                               | 51                        | 104                   | 38                               | 66                        |
| Land                      |                             |                                  |                           |                       |                                  |                           |
| - Operational land        | 1,731                       | _                                | 1,731                     | 1,731                 | _                                | 1,731                     |
| - Community land          | 594                         | _                                | 594                       | 594                   | _                                | 594                       |
| Buildings                 | 5,122                       | 1,508                            | 3,614                     | 5,218                 | 1,471                            | 3,747                     |
| Infrastructure            | 361,692                     | 175,433                          | 186,259                   | 354,469               | 167,877                          | 186,592                   |
| Total water supply        | 375,013                     | 177,371                          | 197,642                   | 366,102               | 169,931                          | 196,171                   |
| Sewerage services         |                             |                                  |                           |                       |                                  |                           |
| WIP                       | 9,650                       | _                                | 9,650                     | 16,378                | _                                | 16,378                    |
| Plant and equipment       | 1,475                       | 1,349                            | 126                       | 1,530                 | 1,357                            | 173                       |
| Office equipment          | 89                          | 85                               | 4                         | 84                    | 67                               | 17                        |
| Land                      |                             |                                  |                           |                       |                                  |                           |
| - Operational land        | 3,564                       | _                                | 3,564                     | 3,126                 | _                                | 3,126                     |
| - Community land          | 98                          | _                                | 98                        | 99                    | _                                | 99                        |
| Buildings                 | 4,306                       | 1,077                            | 3,229                     | 3,677                 | 992                              | 2,685                     |
| Infrastructure            | 434,551                     | 188,381                          | 246,170                   | 413,238               | 178,942                          | 234,296                   |
| Other assets              | 43                          | 1                                | 42                        | 43                    | 1                                | 42                        |
| Total sewerage services   | 453,776                     | 190,893                          | 262,883                   | 438,175               | 181,359                          | 256,816                   |
| Domestic waste management |                             |                                  |                           |                       |                                  |                           |
| WIP                       | 5                           | _                                | 5                         | 3,790                 | _                                | 3,790                     |
| Plant and equipment       | 1.912                       | 1,111                            | 801                       | 1,874                 | 1,061                            | 813                       |
| Office equipment          | 112                         | 107                              | 5                         | 113                   | 91                               | 22                        |
|                           |                             |                                  |                           |                       |                                  |                           |

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 10(b). Externally restricted infrastructure, property, plant and equipment

|                         |                             | 2019                             |                           |                             | 2018                             |                           |
|-------------------------|-----------------------------|----------------------------------|---------------------------|-----------------------------|----------------------------------|---------------------------|
| \$ '000                 | Gross<br>carrying<br>amount | Accumulated depn. and impairment | Net<br>carrying<br>amount | Gross<br>carrying<br>amount | Accumulated depn. and impairment | Net<br>carrying<br>amount |
| Land                    |                             |                                  |                           |                             |                                  |                           |
| - Operational land      | 2,567                       | _                                | 2,567                     | 2,567                       | _                                | 2,567                     |
| Buildings               | 706                         | 206                              | 500                       | 720                         | 198                              | 522                       |
| Other structures        | 12,324                      | 2,924                            | 9,400                     | 8,168                       | 2,508                            | 5,660                     |
| Total DWM               | 17,626                      | 4,348                            | 13,278                    | 17,232                      | 3,858                            | 13,374                    |
| TOTAL RESTRICTED I,PP&E | 846,415                     | 372,612                          | 473,803                   | 821,509                     | 355,148                          | 466,361                   |

# Note 11. Payables and borrowings

|  | 2019    | 2019        | 2018    | 2018        |
|--|---------|-------------|---------|-------------|
| \$ '000                                    | Current | Non-current | Current | Non-current |
| Payables                                   |         |             |         |             |
| Goods and services – operating expenditure | 2,482   | _           | 563     | _           |
| Goods and services – capital expenditure   | 3,568   | _           | 3,303   | _           |
| Accrued expenses:                          |         |             |         |             |
| - Borrowings                               | 20      | _           | 16      | _           |
| <ul> <li>Salaries and wages</li> </ul>     | _       | _           | 909     | _           |
| - Other expenditure accruals               | 2,114   | _           | 2,634   | _           |
| Security bonds, deposits and retentions    | 595     | _           | 670     | _           |
| ATO – net GST payable                      | 183     | _           | _       | _           |
| Other                                      | 230     | _           | 167     | _           |
| Total payables                             | 9,192   |             | 8,262   | _           |
| Income received in advance                 |         |             |         |             |
| Payments received in advance               | 826     | _           | 413     | _           |
| Total income received in advance           | 826     |             | 413     | _           |
| Borrowings                                 |         |             |         |             |
| Loans – secured <sup>1</sup>               | 7,873   | 50,443      | 8,582   | 55,134      |
| Total borrowings                           | 7,873   | 50,443      | 8,582   | 55,134      |
| TOTAL PAYABLES AND                         |         |             |         |             |
| BORROWINGS                                 | 17,891  | 50,443      | 17,257  | 55,134      |

<sup>(1)</sup> Loans are secured over the general rating income of Council. Disclosures on liability interest rate risk exposures, fair value disclosures and security can be found in Note 20.

|   | 2019    | 2019        | 2018    | 2018        |
|---|---------|-------------|---------|-------------|
| \$ '000   | Current | Non-current | Current | Non-current |
| (a) Payables and borrowings relating to restricted assets |         |             |         |             |
| Externally restricted assets                              |         |             |         |             |
| Water   | 773     | 855         | 614     | 925         |
| Sewer   | 3,187   | 15,477      | 4,246   | 18,008      |
|   |         |             |         | 5 40 60     |

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 11. Payables and borrowings (continued)

|  |  | 2019<br>Current        | 20<br>Non-curre          |                                   | 2018<br>Current                     | 2018<br>Non-current  |
|--|--|------------------------|--------------------------|-----------------------------------|-------------------------------------|--|
| Domestic waste management  |  | 957                    | 2,1                      | 18                                | 497                                 | 2,472  |
| Payables and borrowings relating to<br>restricted assets   | externally                                       | 4,917                  | 18,4                     | 50                                | 5,357                               | 21,405   |
| Total payables and borrowing to restricted assets  | s relating                                       | 4,917                  | 18,4                     | <br>50                            | 5,357                               | 21,405   |
| Total payables and borrowing to unrestricted assets  | s relating                                       | 40.074                 | 24.0                     |                                   | 44 000                              | 22.700   |
|  | _  | 12,974                 | 31,9                     | 93                                | 11,900                              | 33,729   |
| TOTAL PAYABLES AND BORROWINGS  | _  | 17,891                 | 50,44                    | <u> </u>                          | 17,257                              | 55,134   |
| (b) Current payables and borr the next twelve months  The following liabilities, even though the next 12 months.   |  | •                      |                          |                                   |                                     |  |
| Total payables and borrowing   | S  |                        |                          | _                                 | _                                   | _  |
| (c) Changes in liabilities arisir  | ng from financ                                   | ing activities         | 6                        |                                   |                                     |  |
| · · ·  | as at<br>30/6/2018                               |                        |                          |                                   |                                     | as at<br>30/6/2019   |
|  | Opening  |                        | Non-cash                 | Non-cash<br>fair value            | Other non-cash                      | Closing  |
| \$ '000  | Balance  | Cash flows             | acquisitions             | changes                           | movements                           | balance  |
|  | 63,716   | (5,400)                | _                        | _                                 | _                                   | 58,316   |
|  |  |                        |                          |                                   |                                     |  |
|  | 63,716   | (5,400)                | _                        | _                                 | _                                   | 58,316   |
| Loans – secured TOTAL  | 63,716<br>as at<br>30/6/2017                     | (5,400)                |                          | Non-cash                          | Other                               | 58,316<br>as at<br>30/6/2018                                 |
| TOTAL  | as at  | (5,400)  Cash flows    | Non-cash<br>acquisitions | Non-cash<br>fair value<br>changes | Other non-cash movements            | as at<br>30/6/2018<br>Closing                                |
| FOTAL<br>5 '000  | as at<br>30/6/2017<br>Opening                    |                        |                          | fair value                        | non-cash                            | as at<br>30/6/2018<br>Closing<br>balance                     |
| \$ '000 Loans – secured  | as at<br>30/6/2017<br>Opening<br>Balance         | Cash flows             |                          | fair value                        | non-cash                            | as at<br>30/6/2018   |
|  | as at<br>30/6/2017<br>Opening<br>Balance         | Cash flows<br>5,925    |                          | fair value                        | non-cash                            | as at<br>30/6/2018<br>Closing<br>balance<br>63,716           |
| FOTAL  5 '000  Loans – secured  FOTAL  5 '000  | as at<br>30/6/2017<br>Opening<br>Balance         | Cash flows<br>5,925    |                          | fair value                        | non-cash<br>movements               | as at<br>30/6/2018<br>Closing<br>balance<br>63,716<br>63,716 |
| * '000  Loans – secured TOTAL  * '000  (d) Financing arrangements  (i) Unrestricted access was av  | as at 30/6/2017  Opening Balance  57,791  57,791 | Cash flows 5,925 5,925 | acquisitions             | fair value<br>changes<br>–        | non-cash<br>movements               | as at 30/6/2018 Closing balance 63,716                       |
| * '000  Loans – secured  TOTAL  * '000  (d) Financing arrangements  (i) Unrestricted access was availines of credit:   | as at 30/6/2017  Opening Balance  57,791  57,791 | Cash flows 5,925 5,925 | acquisitions             | fair value<br>changes<br>–        | non-cash<br>movements  2019         | as at 30/6/2018 Closing balance 63,716 63,716                |
| * '000  Loans – secured  TOTAL  * '000  (d) Financing arrangements  (i) Unrestricted access was availines of credit:  Bank overdraft facilities 1  Credit cards/purchase cards   | as at 30/6/2017  Opening Balance  57,791  57,791 | Cash flows 5,925 5,925 | acquisitions             | fair value<br>changes<br>–        | non-cash<br>movements               | as at<br>30/6/2018<br>Closing<br>balance<br>63,716<br>63,716 |
| FOTAL  5 '000  Loans – secured FOTAL  5 '000  (d) Financing arrangements  (i) Unrestricted access was avaines of credit: Bank overdraft facilities 1 Credit cards/purchase cards | as at 30/6/2017  Opening Balance  57,791  57,791 | Cash flows 5,925 5,925 | acquisitions             | fair value<br>changes<br>–        | non-cash movements  2019            | as at 30/6/2018 Closing balance 63,716 63,716 2018           |
| \$ '000  Loans – secured TOTAL   | as at 30/6/2017  Opening Balance  57,791  57,791 | Cash flows 5,925 5,925 | acquisitions             | fair value<br>changes<br>–        | non-cash movements  2019  2,000 260 | as at 30/6/2018  Closing balance 63,716  2018                |

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 11. Payables and borrowings (continued)

| \$ '000                              | 2019  | 2018  |
|--------------------------------------|-------|-------|
| Total undrawn financing arrangements | 2,260 | 2,260 |

<sup>(1)</sup> The bank overdraft facility may be drawn at any time and may be terminated by the bank without notice.

## Accounting policy for payables and borrowings

Council measures all financial liabilities initially at fair value less transaction costs, subsequently financial liabilities are measured at amortised cost using the effective interest rate method.

The financial liabilities of the Council comprise trade payables, bank and other loans and finance lease liabilities.

#### **Payables**

These amounts represent liabilities for goods and services provided to the council prior to the end of financial year that are unpaid. The amounts are unsecured and are usually paid within 30 days of recognition.

#### **Borrowings**

Borrowings are initially recognised at fair value, net of transaction costs incurred. Borrowings are subsequently measured at amortised cost. Any difference between the proceeds (net of transaction costs) and the redemption amount is recognised in the Income Statement over the period of the borrowings using the effective-interest method. Fees paid on the establishment of loan facilities are recognised as transaction costs of the loan to the extent that it is probable that some or all of the facility will be drawn down. In this case, the fee is deferred until the drawdown occurs. To the extent that there is no evidence that it is probable that some or all of the facility will be drawn down, the fee is capitalised as a prepayment for liquidity services and amortised over the period of the facility to which it relates.

Borrowings are removed from the Statement of Financial Position when the obligation specified in the contract is discharged, cancelled or expired. The difference between the carrying amount of a financial liability that has been extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in other income or finance cost.

Borrowings are classified as current liabilities unless Council has an unconditional right to defer settlement of the liability for at least 12 months after the reporting date.

## Note 12. Provisions

| \$ '000                                      | 2019<br>Current | 2019<br>Non-current | 2018<br>Current | 2018<br>Non-current |
|--|-----------------|---------------------|-----------------|---------------------|
| Provisions                                   |                 |                     |                 |                     |
| Employee benefits                            |                 |                     |                 |                     |
| Annual leave                                 | 3,355           | _                   | 3,108           | _                   |
| Long service leave                           | 6,716           | 373                 | 6,512           | 337                 |
| Other leave (TOIL and RDO)                   | 598             | 29                  | 527             | _                   |
| ELE on-costs                                 | _               | _                   | 385             | 18                  |
| Sub-total – aggregate employee benefits      | 10,669          | 402                 | 10,532          | 355                 |
| Asset remediation/restoration:               |                 |                     |                 |                     |
| Asset remediation/restoration (future works) | _               | 2,040               | _               | 1,726               |
| Sub-total – asset remediation/restoration    |                 | 2,040               | _               | 1,726               |
| Other provisions                             |                 |                     |                 |                     |
| Self insurance – workers compensation        | 1               | _                   | 1               | _                   |
| Other  | 489             | _                   | _               | _                   |
| Sub-total – other provisions                 | 490             | _                   | 1               | _                   |
| TOTAL PROVISIONS                             | 11,159          | 2,442               | 10,533          | 2,081               |

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 12. Provisions (continued)

| \$ '000   | 2019<br>Current     | 2019<br>Non-current | 2018<br>Current | 2018<br>Non-current |
|---|---------------------|---------------------|-----------------|---------------------|
| (a) Provisions relating to restricted assets  |                     |                     |                 |                     |
| Externally restricted assets  |                     |                     |                 |                     |
| Domestic waste management   | _                   | 2,040               | _               | 1,726               |
| Provisions relating to externally restricted assets                                 | _                   | 2,040               | _               | 1,726               |
| Total provisions relating to restricted assets                                      | _                   | 2,040               | _               | 1,726               |
| Total provisions relating to unrestricted assets                                    | 11,159              | 402                 | 10,533          | 355                 |
| TOTAL PROVISIONS  | 11,159              | 2,442               | 10,533          | 2,081               |
| \$ '000   |                     |                     | 2019            | 2018                |
| (b) Current provisions not anticipated to be settled months                         | d within the r      | next twelve         |                 |                     |
|   | are not expec       | ted to be settled   |                 |                     |
| The following provisions, even though classified as current, in the next 12 months. | , 6                 |                     |                 |                     |
|   | , с., с то с с трос |                     | 5,822           | 5,634               |

# (c) Description of and movements in provisions

|                                       | ELE provisions |                       |                 |                               |         |  |
|---------------------------------------|----------------|-----------------------|-----------------|-------------------------------|---------|--|
| \$ '000                               | Annual leave   | Long service<br>leave | ELE<br>on-costs | Other<br>employee<br>benefits | Total   |  |
| 2019                                  |                |                       |                 |                               |         |  |
| At beginning of year                  | 3,108          | 6,849                 | 403             | 527                           | 10,887  |  |
| Additional provisions                 | 2,764          | 817                   | 114             | 900                           | 4,595   |  |
| Amounts used (payments)               | (2,534)        | (1,037)               | _               | (832)                         | (4,403) |  |
| Remeasurement effects                 | 17             | 460                   | _               | 3                             | 480     |  |
| Other                                 | _              | _                     | (517)           | 29                            | (488)   |  |
| Total ELE provisions at end of period | 3,355          | 7,089                 | _               | 627                           | 11,071  |  |
| 2018                                  |                |                       |                 |                               |         |  |
| At beginning of year                  | 3,497          | 7,058                 | _               | _                             | 10,555  |  |
| Additional provisions                 | 1,875          | 698                   | _               | _                             | 2,573   |  |
| Amounts used (payments)               | 1,721          | 727                   | _               | _                             | 2,448   |  |
| Remeasurement effects                 | 67             | 91                    | _               | _                             | 158     |  |
| Other                                 | (4,052)        | (1,725)               | 403             | 527                           | (4,847) |  |
| Total ELE provisions at end of period | 3,108          | 6,849                 | 403             | 527                           | 10,887  |  |

|                           | Other provisions  |                   |       |  |  |
|---------------------------|-------------------|-------------------|-------|--|--|
| \$ '000                   | Self<br>insurance | Asset remediation | Total |  |  |
| 2019 At beginning of year | 1                 | 1,726             | 1,727 |  |  |

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 12. Provisions (continued)

| \$ '000                                 | Other provisions  |                   |       |  |
|---|-------------------|-------------------|-------|--|
|   | Self<br>insurance | Asset remediation | Total |  |
| Other                                   | _                 | 314               | 314   |  |
| Total other provisions at end of period | 1                 | 2,040             | 2,041 |  |
| 2018                                    |                   |                   |       |  |
| At beginning of year                    | _                 | 1,835             | 1,835 |  |
| - Revised discount rate                 | _                 | 23                | 23    |  |
| Remeasurement effects                   | _                 | (175)             | (175) |  |
| Unwinding of discount                   | _                 | 43                | 43    |  |
| Other                                   | 1                 | _                 | 1     |  |
| Total other provisions at end of period | 1                 | 1,726             | 1,727 |  |

#### Accounting policy for provisions

Provisions are recognised when Council has a present legal or constructive obligation as a result of past events, it is probable that an outflow of resources will be required to settle the obligation, and the amount has been reliably estimated.

Where there are a number of similar obligations, the likelihood that an outflow will be required in settlement is determined by considering the class of obligations as a whole. A provision is recognised even if the likelihood of an outflow with respect to any one item included in the same class of obligations may be small.

Provisions are measured at the present value of management's best estimate of the expenditure required to settle the present obligation at the reporting date. The discount rate used to determine the present value reflects current market assessments of the time value of money and the risks specific to the liability. The increase in the provision due to the passage of time is recognised as interest expense.

## **Employee benefits**

## **Short-term obligations**

Liabilities for wages and salaries (including non-monetary benefits, annual leave and accumulating sick leave expected to be wholly settled within 12 months after the end of the period in which the employees render the related service) are recognised in respect of employees' services up to the end of the reporting period and are measured at the amounts expected to be paid when the liabilities are settled. The liability for annual leave and accumulating sick leave is recognised in the provision for employee benefits. All other short-term employee benefit obligations are presented as payables.

## Other long-term employee benefit obligations

The liability for long-service leave and annual leave that is not expected to be wholly settled within 12 months after the end of the period in which the employees render the related service is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the end of the reporting period using the projected unit credit method. Consideration is given to expected future wage and salary levels, experience of employee departures, and periods of service. Expected future payments are discounted using market yields at the end of the reporting period on national government bonds with terms to maturity and currency that match, as closely as possible, the estimated future cash outflows.

#### **On-costs**

The employee benefit provisions include the aggregate on-cost liabilities that will arise when payment of current employee benefits is made in future periods.

These amounts include superannuation, payroll tax and workers compensation expenses which will be payable upon the future payment of certain leave liabilities which employees are entitled to at the reporting period.

The obligations are presented as current liabilities in the Statement of Financial Position if the Council does not have an unconditional right to defer settlement for at least 12 months after the reporting date, regardless of when the actual settlement is expected to occur.

## Notes to the Financial Statements

for the year ended 30 June 2019

# Note 12. Provisions (continued)

# Provisions for close-down and restoration, and environmental clean-up costs – tips and quarries Restoration

Close-down and restoration costs include the dismantling and demolition of infrastructure, and the removal of residual materials and remediation of disturbed areas. Estimated close-down and restoration costs are provided for in the accounting period when the obligation arising from the related disturbance occurs, whether this occurs during the development or during the operation phase, based on the net present value of estimated future costs.

Provisions for close-down and restoration costs do not include any additional obligations which are expected to arise from future disturbance. The costs are estimated on the basis of a closure plan. The cost estimates are calculated annually during the life of the operation to reflect known developments, e.g. updated cost estimates and revisions to the estimated lives of operations, and are subject to formal review at regular intervals.

#### Rehabilitation

Where rehabilitation is conducted systematically over the life of the operation, rather than at the time of closure, provision is made for the estimated outstanding continuous rehabilitation work at each reporting date, and the cost is charged to the Income Statement.

Provision is made for the estimated present value of the costs of environmental clean-up obligations outstanding at the reporting date. These costs are charged to the Income Statement. Movements in the environmental clean-up provisions are presented as an operating cost, except for the unwinding of the discount which is shown as a borrowing cost.

Remediation procedures generally commence soon after the time the damage, remediation process, and estimated remediation costs become known, but may continue for many years depending on the nature of the disturbance and the remediation techniques.

As noted above, the ultimate cost of environmental remediation is uncertain and cost estimates can vary in response to many factors, including changes to the relevant legal requirements, the emergence of new restoration techniques, or experience at other locations. The expected timing of expenditure can also change, for example in response to changes in quarry reserves or production rates. As a result, there could be significant adjustments to the provision for close down and restoration and environmental clean-up, which would affect future financial results.

Other movements in the provisions for close-down and restoration costs, including those resulting from new disturbance, updated cost estimates, changes to the estimated lives of operations, and revisions to discount rates, are capitalised within property, plant and equipment. These costs are then depreciated over the lives of the assets to which they relate.

Close-down and restoration costs are a normal consequence of tip and quarry operations, and the majority of close-down and restoration expenditure is incurred at the end of the life of the operations. Although the ultimate cost to be incurred is uncertain, Council estimates the respective costs based on feasibility and engineering studies using current restoration standards and techniques.

# Note 13. Accumulated surplus, revaluation reserves, changes in accounting policies, changes in accounting estimates and errors

## (a) Nature and purpose of reserves

## Infrastructure, property, plant and equipment revaluation reserve

The infrastructure, property, plant and equipment revaluation reserve is used to record increments / decrements of non-current asset values due to their revaluation.

## (b) Correction of errors relating to a previous reporting period

## Nature of prior-period error

Errors were discovered in the infrastructure asset register as a result of valuation reviews and ongoing data cleansing processes. Errors related to duplicated assets, unrecorded assets, disposal of plant assets and an error in the calculation of accumulated depreciation in the prior years revaluation of buildings.

Non current Infrastructure asset balances were understated by \$1.5m as at 1/7/2017 with depreciation understated by \$461,000 for the 2017/18 financial year. As at 30/6/2018 non current assets were overstated by \$1.9m.

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 13. Accumulated surplus, revaluation reserves, changes in accounting policies, changes in accounting estimates and errors (continued)

The errors identified above have been corrected by restating the balances at the beginning of the earliest period presented (1 July 2017) and taking the adjustment through to accumulated surplus at that date.

Comparatives have been changed to reflect the correction of errors. The impact on each line item is shown in the tables below.

# Changes to the opening Statement of Financial Position at 1 July 2017

#### **Statement of Financial Position**

| \$ '000                                       | Original<br>Balance<br>1 July, 2017 | Impact<br>Increase/<br>(decrease) | Restated<br>Balance<br>1 July, 2017 |
|---|-------------------------------------|-----------------------------------|-------------------------------------|
| Infrastructure, property, plant and equipment | 1,263,661                           | 1,527                             | 1,265,188                           |
| Total assets                                  | 1,380,867                           | 1,527                             | 1,382,394                           |
| Total liabilities                             | 81,742                              |                                   | 81,742                              |
| Accumulated Surplus                           | 765,045                             | 1,518                             | 766,563                             |
| Asset Revaluation Reserve                     | 534,080                             | 9                                 | 534,089                             |
| Total equity                                  | 1,299,125                           | 1,527                             | 1,300,652                           |

# Adjustments to the comparative figures for the year ended 30 June 2018

## **Statement of Financial Position**

| \$ '000                                       | Original<br>Balance<br>30 June, 2018 | Impact<br>Increase/<br>(decrease) | Restated<br>Balance<br>30 June, 2018 |
|---|--------------------------------------|-----------------------------------|--------------------------------------|
| Infrastructure, property, plant and equipment | 1,309,599                            | (1,927)                           | 1,307,672                            |
| Total assets                                  | 1,437,287                            | (1,927)                           | 1,435,360                            |
| Total liabilities                             | 85,005                               | _                                 | 85,005                               |
| Accumulated Surplus                           | 787,118                              | 1,056                             | 788,174                              |
| Asset Revaluation Reserve                     | 565,164                              | (2,983)                           | 562,181                              |
| Total equity                                  | 1,352,282                            | (1,927)                           | 1,350,355                            |

## **Income Statement**

| \$ '000                                   | Original<br>Balance<br>30 June, 2018 | Impact<br>Increase/<br>(decrease) | Restated<br>Balance<br>30 June, 2018 |
|---|--------------------------------------|-----------------------------------|--------------------------------------|
| Total income from continuing operations   | 131,662                              | (40010400)                        | 131,662                              |
| Depreciation and amortisation             | 31,025                               | 462                               | 31,487                               |
| Total expenses from continuing operations | 109,589                              | 462                               | 110,051                              |

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## Notes to the Financial Statements

for the year ended 30 June 2019

# Note 13. Accumulated surplus, revaluation reserves, changes in accounting policies, changes in accounting estimates and errors (continued)

| \$ '000                           | Original      | Impact     | Restated      |
|-----------------------------------|---------------|------------|---------------|
|                                   | Balance       | Increase/  | Balance       |
|                                   | 30 June, 2018 | (decrease) | 30 June, 2018 |
| Net operating result for the year | 22,073        | (462)      | 21,611        |

#### **Statement of Comprehensive Income**

| \$ '000                                 | Original<br>Balance<br>30 June, 2018 | Impact<br>Increase/<br>(decrease) | Restated<br>Balance<br>30 June, 2018 |
|---|--------------------------------------|-----------------------------------|--------------------------------------|
| Net operating result for the year       | 22,073                               | (462)                             | 21,611                               |
| Total comprehensive income for the year | 22,073                               | (462)                             | 21,611                               |

# (c) Changes in accounting policies due to adoption of new accounting standards (not-retrospective)

During the year, Council adopted a number of new accounting standards. The impact of the adoption and associated transition disclosures are shown below.

The Council has adopted AASB 9 Financial Instruments for the first time in the current year with a date of initial adoption of 1 July 2017. As part of the adoption of AASB 9, the Council adopted consequential amendments to other accounting standards arising from the issue of AASB 9 as follows:

- AASB 101 Presentation of Financial Statements requires the impairment of financial assets to be presented in a separate line item in the income statement. In prior year, this information was presented as part of other expenses.
- AASB 7 Financial Instruments: Disclosures requires amended disclosures due to changes arising from AASB 9. These
  disclosures have been provided for the current year.

The key changes to Council's accounting policy and the impact on these financial statements from applying AASB 9 are described below.

Changes in accounting policies resulting from the adoption of AASB 9 have been applied retrospectively except Council has not restated any amounts relating to classification and measurement requirements, including impairment, which have been applied from 1 July 2018.

### Classification of financial assets

The financial assets of Council have been reclassified into one of the following categories on adoption of AASB 9, based primarily on the business model in which a financial asset is managed and its contractual cash flow characteristics are:

- measured at amortised cost
- fair value through profit or loss
- fair value through other comprehensive income equity instruments

#### Measurement of equity instruments

All equity instruments of the Council are measured at fair value under AASB 9 whereas there was a cost exception under AASB 139 that allowed certain unlisted investments to be carried at amortised cost in the absence of a reliable measurement of fair value. Any difference in the previous carrying amount and the fair value is recognised in the opening retained earnings (or other component of equity, as appropriate) at 1 July 2018.

Equity instruments are no longer subject to impairment testing and therefore all movements on equity instruments, classified as fair value through other comprehensive income, are taken to the relevant reserve.

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 13. Accumulated surplus, revaluation reserves, changes in accounting policies, changes in accounting estimates and errors (continued)

#### Impairment of financial assets

The incurred loss model from AASB 139 has been replaced with an expected credit loss model in AASB 9 for assets measured at amortised cost. This has resulted in the earlier recognition of credit loss (bad debt provisions).

#### Adjustments to the current year figures for the year ended 30 June 2019

## **Statement of Financial Position**

|                     | Original     | Impact     | Restated     |
|---------------------|--------------|------------|--------------|
| \$ '000             | Balance      | Increase/  | Balance      |
|                     | 1 July, 2018 | (decrease) | 1 July, 2018 |
| Equity Securities   | _            | 888        | 888          |
| Total assets        | 1,437,287    | 888        | 1,438,175    |
| Total liabilities   | 85,005       |            | 85,005       |
| Accumulated Surplus | 787,118      | 888        | 788,006      |
| Revaluation Reserve | 565,164      | _          | 565,164      |
| Total equity        | 1,352,282    | 888        | 1,353,170    |

### **Transition adjustments**

The impacts to reserves and retained earnings on adoption of AASB 9 at 1 July 2018 are shown below:

| \$ '000   | Available for<br>sale invest-<br>ment<br>revaluation<br>reserve | FVOCI<br>reserve | Retained<br>earnings | Non-<br>controling<br>interests | Total |
|---|---|------------------|----------------------|---------------------------------|-------|
| Adjustments to equity as a result of adoption of AASB 9 | -   | -                | 888                  | -                               | 888   |

Increase in equity securities - Council has made an irrevocable election to classify these equity investments at fair value through other comprehensive income as they are not held for trading purposes. The valuation was carried out by Ernst and Young with a value of \$888,100 as at 30th June 2018.

### **Transition adjustments**

The table below illustrates the classification and measurement of financial assets and liabilities under AASB 9 and AASB 139 at 1 July 2018.

| \$ '000                        | Classific-<br>ation under<br>AASB 139 | Classific-<br>ation under<br>AASB 9 | Carrying<br>amount<br>under<br>AASB 139 | Reclassi-<br>fication | Remeasu-<br>rements | Carrying<br>amount<br>under AASB<br>9 |
|--------------------------------|---------------------------------------|-------------------------------------|---|-----------------------|---------------------|---------------------------------------|
| Financial assets               |                                       |                                     |   |                       |                     |                                       |
| Cash and cash equivalents      | Loans and receivables                 | Amortised cost                      | 9,538                                   | _                     | _                   | 9,538                                 |
| Investments - held to maturity | Held to maturity                      | Amortised cost                      | 108,000                                 | _                     | -                   | 108,000                               |

continued on next page ...

# Notes to the Financial Statements

for the year ended 30 June 2019

Note 13. Accumulated surplus, revaluation reserves, changes in accounting policies, changes in accounting estimates and errors (continued)

|  | Classific-<br>ation under         | Classific-<br>ation under   | Carrying<br>amount<br>under | Reclassi- | Remeasu- | Carrying<br>amount<br>under AASB |
|--|-----------------------------------|-----------------------------|-----------------------------|-----------|----------|----------------------------------|
| \$ '000  | AASB 139                          | AASB 9                      | AASB 139                    | fication  | rements  | 9                                |
| Trade and other<br>Receivables                     | Loans and receivables             | Amortised cost              | 20,609                      | -         | -        | 20,609                           |
| Equity Securities                                  | FVTPL                             | FVOCI -<br>equity           | 888                         | _         | (333)    | 555                              |
| Total financial assets under AASB 9 at 1 July      |                                   |                             |                             |           |          |                                  |
| 2018   |                                   |                             | 139,035                     | _         | (333)    | 138,702                          |
| Financial liabilities                              |                                   |                             |                             |           |          |                                  |
| Payables   | Other<br>financial<br>liabilities | Other financial liabilities | 9,223                       | _         | -        | 9,223                            |
| Loans  | Other<br>financial<br>liabilities | Other financial liabilities | 58,316                      | _         | _        | 58,316                           |
| Total financial liabilities under AASB 9 at 1 July |                                   |                             |                             |           |          |                                  |
| 2018   |                                   |                             | 67,539                      | _         | _        | 67,539                           |

#### Notes to the table above

## Reclassification from FVTPL to FVOCI-equity

Certain equity instruments that were previously measured at FVTPL have been designated at FVOCI–equity since, on initial application of AASB 9, these instruments are not held for trading. Related fair value movements of \$888,100 were transferred from retained earnings to FVOCI reserve on adoption of AASB 9. The fair value movement that would have been recognised in profit or loss for the current year if the assets had not been reclassified is -\$332,600.

# Note 14. Statement of cash flows - additional information

| \$ '000   | Notes  | 2019    | 2018    |
|---|--------|---------|---------|
| (a) Reconciliation of cash assets   |        |         |         |
| Total cash and cash equivalent assets   | 6(a)   | 17,538  | 16,241  |
| Balance as per the Statement of Cash Flows                                      |        | 17,538  | 16,241  |
| (b) Reconciliation of net operating result to cash provide operating activities | d from |         |         |
| Net operating result from Income Statement Adjust for non-cash items:           |        | 35,431  | 21,611  |
| Depreciation and amortisation   |        | 31,297  | 31,486  |
| Net losses/(gains) on disposal of assets  |        | 3,435   | 3,579   |
| Non-cash capital grants and contributions                                       |        | (6,406) | (6,293) |
| Amortisation of premiums, discounts and prior period fair valuations            |        |         |         |
| - Interest exp. on interest-free loans received by Council (previously fair va  | lued)  | 88      | 141     |
| Unwinding of discount rates on reinstatement provisions                         |        | _       | 66      |
| +/- Movement in operating assets and liabilities and other cash items:          | ;      |         |         |
| Decrease/(increase) in receivables  |        | (8,235) | (1,250) |
| Increase/(decrease) in provision for impairment of receivables                  |        | 122     | (6)     |
| Decrease/(increase) in inventories  |        | 15      | 7       |

continued on next page ...

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 14. Statement of cash flows - additional information (continued)

| <u>\$ '000</u>   | 2019    | 2018    |
|--|---------|---------|
| Decrease/(increase) in other current assets            | (74)    | (72)    |
| Increase/(decrease) in payables                        | 1,919   | (4,265) |
| Increase/(decrease) in accrued interest payable        | 4       | 16      |
| Increase/(decrease) in other accrued expenses payable  | (1,429) | 2,734   |
| Increase/(decrease) in other liabilities               | 584     | 242     |
| Increase/(decrease) in provision for employee benefits | 184     | 332     |
| Increase/(decrease) in other provisions                | 803     | (174)   |
| Net cash provided from/(used in) operating activities  |         |         |
| from the Statement of Cash Flows                       | 57,738  | 48,154  |
| (c) Non-cash investing and financing activities        |         |         |
| Private subdivisions                                   | 6,406   | 6,293   |
| Total non-cash investing and financing activities      | 6,406   | 6.293   |

# (d) Net cash flows attributable to discontinued operations

Please refer to Note 22 for details of cash flows that relate to discontinued operations

# Note 15. Commitments

| \$ '000  | 2019  | 2018  |
|--|-------|-------|
| (a) Capital commitments (exclusive of GST)   |       |       |
| Capital expenditure committed for at the reporting date but not recognised in the financial statements as liabilities: |       |       |
| Ç  |       |       |
| Property, plant and equipment  |       |       |
| Buildings  | 167   | 1,451 |
| Plant and equipment  | 290   | 929   |
| Water supply   | 389   | 1,811 |
| Sewer  | 2,771 | 1,496 |
| Other structures   | 1,900 | 658   |
| Corporate Business System  | 534   | 712   |
| Total commitments  | 6,051 | 7,057 |
| These expenditures are payable as follows:   |       |       |
| Within the next year   | 5,604 | 6,973 |
| Later than one year and not later than 5 years   | 447   | 84    |
| Total payable  | 6,051 | 7,057 |
| Sources for funding of capital commitments:  |       |       |
| Unrestricted general funds   | 4,034 | 2,427 |
| Unexpended grants  | 1,483 | 3,154 |
| Externally restricted reserves   | _     | 225   |
| New loans (to be raised)   | 534   | 1,251 |
| Total sources of funding   | 6,051 | 7,057 |
|  |       |       |

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 15. Commitments (continued)

#### **Details of capital commitments**

Current capital commitments include plant and equipment (mainly heavy vehicles) required for general operations; Waste, Water and Sewer major construction projects, Botanical Gardens Redevelopement and various project management contracts; implementation of a new corporate busines system and energy performance improvement projects across Council.

## (b) Operating lease commitments (non-cancellable)

# a. Commitments under non-cancellable operating leases at the reporting date, but not recognised as liabilities are payable:

| Within the next year                              | 194 | 194 |
|---|-----|-----|
| Later than one year and not later than 5 years    | 368 | 252 |
| Later than 5 years                                | 37  | 35  |
| Total non-cancellable operating lease commitments | 599 | 481 |

#### b. Non-cancellable operating leases include the following assets:

Operational leases in place relate to Council's office printing and copying equipment, as well as the lease of communications towers to support it's information technology infrastructure.

#### Conditions relating to finance and operating leases:

- All finance agreements are secured only against the leased asset.
- No lease agreements impose any financial restrictions on Council regarding future debt etc.

# Note 16. Contingencies and other assets/liabilities not recognised

The following assets and liabilities do not qualify for recognition in the Statement of Financial Position, but their knowledge and disclosure is considered relevant to the users of Council's financial report.

#### **LIABILITIES NOT RECOGNISED**

## 1. Guarantees

## (i) Defined benefit superannuation contribution plans

Council is party to an Industry Defined Benefit Plan under the Local Government Superannuation Scheme, named The Local Government Superannuation Scheme – Pool B (the Scheme) which is a defined benefit plan that has been deemed to be a 'multi-employer fund' for purposes of AASB119 Employee Benefits for the following reasons:

- Assets are not segregated within the sub-group according to the employees of each sponsoring employer.
- The contribution rates have been the same for all sponsoring employers. That is, contribution rates have not varied for each sponsoring employer according to the experience relating to the employees of that sponsoring employer.
- Benefits for employees of all sponsoring employers are determined according to the same formulae and without regard to the sponsoring employer.
- The same actuarial assumptions are currently used in respect of the employees of each sponsoring employer.

Given the factors above, each sponsoring employer is exposed to the actuarial risks associated with current and former employees of other sponsoring employers, and hence shares in the associated gains and losses (to the extent that they are not borne by members).

Description of the funding arrangements.

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 16. Contingencies and other assets/liabilities not recognised (continued)

Pooled employers are required to pay standard employer contributions and additional lump sum contributions to the fund.

The standard employer contributions were determined using the new entrant rate method under which a contribution rate sufficient to fund the total benefits over the working life-time of a typical new entrant is calculated. The current standard employer contribution rates are:

| Division B | 1.9 x times employee contributions |
|------------|------------------------------------|
| Division C | 2.5% salaries                      |
| Division D | 1.64x times employee contributions |

The additional lump sum contribution for each Pooled Employer is a share of the total additional contributions of \$40.0 million per annum from 1 July 2018 for 3 years to 30 June 2021, apportioned according to each employer's share of the accrued liabilities as at 30 June 2018. These additional lump sum contributions are used to fund the deficit of assets to accrued liabilities as at 30 June 2018.

The adequacy of contributions is assessed at each triennial actuarial investigation and monitored annually between triennials.

As stated above, each sponsoring employer (Council) is exposed to the actuarial risks associated with current and former employees of other sponsoring employers and hence shares in the associated gains and losses.

However, there is no relief under the Fund's trust deed for employers to walk away from their defined benefit obligations. Under limited circumstances, an employer may withdraw from the plan when there are no active members, on full payment of outstanding additional contributions. There is no provision for allocation of any surplus which may be present at the date of withdrawal of the Council.

There are no specific provisions under the Fund's trust deed dealing with deficits or surplus on wind-up.

The amount of Council employer contributions to the defined benefit section of the Local Government Superannuation Scheme and recognised as an expense for the year ending 30 June 2019 was \$ 637,812.86. The last valuation of the Scheme was performed by Mr Richard Boyfield, FIAA on 31 December 2018, relating to the period ending 30 June 2018.

Council's expected contribution to the plan for the next annual reporting period is \$632,539.80.

The estimated employer reserves financial position for the Pooled Employers at 30 June 2019 is:

| Employer reserves only * | \$millions | Asset Coverage |
|--------------------------|------------|----------------|
| Assets                   | 1,798.7    |                |
| Past Service Liabilities | 1,784.2    | 100.8%         |
| Vested Benefits          | 1,792.0    | 100.4%         |

<sup>\*</sup> excluding member accounts and reserves in both assets and liabilities.

The key economic long term assumptions used to calculate the present value of accrued benefits are:

| Investment return  | 5.75% per annum |
|--------------------|-----------------|
| Salary inflation * | 3.5% per annum  |
| Increase in CPI    | 2.5% per annum  |

<sup>\*</sup> Plus promotional increases

The contribution requirements may vary from the current rates if the overall sub-group experience is not in line with the actuarial assumptions in determining the funding program; however, any adjustment to the funding program would be the same for all sponsoring employers in the Pooled Employers group.

#### (ii) Statewide Limited

Council is a member of Statewide Mutual, a mutual pool scheme providing liability insurance to local government.

## Notes to the Financial Statements

for the year ended 30 June 2019

# Note 16. Contingencies and other assets/liabilities not recognised (continued)

Membership includes the potential to share in either the net assets or liabilities of the fund depending on its past performance. Council's share of the net assets or liabilities reflects Council's contributions to the pool and the result of insurance claims within each of the fund years.

The future realisation and finalisation of claims incurred but not reported to 30/6 this year may result in future liabilities or benefits as a result of past events that Council will be required to fund or share in respectively.

#### (iii) StateCover Limited

Council is a member of StateCover Mutual Limited and holds a partly paid share in the entity.

StateCover is a company providing workers compensation insurance cover to the NSW local government industry and specifically Council.

Council has a contingent liability to contribute further equity in the event of the erosion of the company's capital base as a result of the company's past performance and/or claims experience or as a result of any increased prudential requirements from APRA.

These future equity contributions would be required to maintain the company's minimum level of net assets in accordance with its licence requirements.

## (iv) Other guarantees

Council has provided no other guarantees other than those listed above.

#### 2. Other liabilities

#### (i) Third party claims

The Council is involved from time to time in various claims incidental to the ordinary course of business including claims for damages relating to its services.

Council believes that it is appropriately covered for all claims through its insurance coverage and does not expect any material liabilities to eventuate.

## (ii) Potential land acquisitions due to planning restrictions imposed by Council

Council has classified a number of privately owned land parcels as local open space or bushland.

As a result, where notified in writing by the various owners, Council will be required to purchase these land parcels.

At reporting date, reliable estimates as to the value of any potential liability (and subsequent land asset) from such potential acquisitions has not been possible.

## **ASSETS NOT RECOGNISED**

#### (i) Land under roads

As permitted under AASB 1051, Council has elected not to bring to account land under roads that it owned or controlled up to and including 30/6/08.

## (ii) Infringement notices/fines

Fines and penalty income, the result of Council issuing infringement notices is followed up and collected by the Infringement Processing Bureau.

Council's revenue recognition policy for such income is to account for it as revenue on receipt.

Accordingly, at year end, there is a potential asset due to Council representing issued but unpaid infringement notices.

Due to the limited information available on the status, value and duration of outstanding notices, Council is unable to determine the value of outstanding income.

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 17. Financial risk management

# Risk management

Council's activities expose it to a variety of financial risks including (1) price risk, (2) credit risk, (3) liquidity risk and (4) interest rate risk.

The Council's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the financial performance of the Council.

Council does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk.

Financial risk management is carried out by Council's finance section under policies approved by the Council.

The fair value of Council's financial assets and financial liabilities approximates their carrying amount.

A comparison by category of the carrying amounts and fair values of Council's financial assets and financial liabilities recognised in the financial statements is presented below.

| \$ '000  | Carrying value<br>2019 | Carrying value<br>2018 | Fair value<br>2019 | Fair value<br>2018 |
|--|------------------------|------------------------|--------------------|--------------------|
|  |                        | 20.0                   |                    |                    |
| Financial assets   |                        |                        |                    |                    |
| Measured at amortised cost   |                        |                        |                    |                    |
| Cash and cash equivalents  | 17,538                 | 16,241                 | 17,538             | 16,241             |
| Receivables  | 20,533                 | 12,477                 | 20,533             | 12,477             |
| Investments  |                        |                        |                    |                    |
| <ul> <li>- 'Financial assets at amortised cost' / 'held to<br/>maturity' (2018)</li> </ul>                           | 100,000                | 97,000                 | 100,000            | 97,000             |
| Fair value through other comprehensive income  |                        |                        |                    |                    |
| Investments  |                        |                        |                    |                    |
| - 'Financial assets at fair value through other comprehensive income' / 'available for sale financial assets' (2018) | 555                    | -                      | 555                | _                  |
| Total financial assets   | 138,626                | 125,718                | 138,626            | 125,718            |
| Financial liabilities  |                        |                        |                    |                    |
| Payables   | 9,192                  | 8,262                  | 9,192              | 8,262              |
| Loans/advances   | 58,316                 | 63,716                 | 58,316             | 63,716             |
| Total financial liabilities  | 67,508                 | 71,978                 | 67,508             | 71,978             |
|  |                        |                        |                    | , -                |

Fair value is determined as follows:

- Cash and cash equivalents, receivables, payables are estimated to be the carrying value that approximates market
  value.
- **Borrowings** and **held-to-maturity investments** are based upon estimated future cash flows discounted by the current mkt interest rates applicable to assets and liabilities with similar risk profiles, unless quoted market prices are available.
- Financial assets classified (i) 'at fair value through profit and loss' or (ii) 'available-for-sale' are based upon quoted market prices (in active markets for identical investments) at the reporting date or independent valuation.

Council's objective is to maximise its return on cash and investments whilst maintaining an adequate level of liquidity and preserving capital.

Council's finance area manages the cash and Investments portfolio based on market and product information provided by independent sources.

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 17. Financial risk management (continued)

Council has an investment policy which complies with the Local Government Act 1993 and Minister's investment order 625. This policy is regularly reviewed by Council and it's staff and an investment report is tabled before Council on a monthly basis setting out the portfolio breakup and its performance as required by Local Government regulations.

The risks associated with the instruments held are:

- Price risk the risk that the capital value of Investments may fluctuate due to changes in market prices, whether there changes are caused by factors specific to individual financial instruments or their issuers or are caused by factors affecting similar instruments traded in a market.
- Interest rate risk the risk that movements in interest rates could affect returns and income.
- Liquidity risk the risk that Council will not be able to pay its debts as and when they fall due.
- Credit risk the risk that the investment counterparty will not complete their obligations particular to a financial
  instrument, resulting in a financial loss to Council be it of a capital or income nature.

Council manages these risks (amongst other measures) by diversifying its portfolio and only purchasing investments with high credit ratings or capital guarantees.

# (a) Market risk - price risk and interest rate risk

The impact on result for the year and equity of a reasonably possible movement in the price of investments held and interest rates is shown below. The reasonably possible movements were determined based on historical movements and economic conditions in place at the reporting date.

|  | Increase of val | ues/rates | Decrease of values/rates |         |
|--|-----------------|-----------|--------------------------|---------|
| \$ '000  | Profit          | Equity    | Profit                   | Equity  |
| 2019   |                 |           |                          |         |
| Possible impact of a 1% movement in interest rates | 1,130           | 1,130     | (1,130)                  | (1,130) |
| 2018   |                 |           |                          |         |
| Possible impact of a 1% movement in interest rates | 1,000           | 1,000     | (1,000)                  | (1,000) |

# (b) Credit risk

Council's major receivables comprise (i) rates and annual charges and (ii) user charges and fees.

Council manages the credit risk associated with these receivables by monitoring outstanding debt and employing stringent debt recovery procedures. Council also encourages ratepayers to pay their rates by the due date through incentives.

The credit risk for liquid funds and other short-term financial assets is considered negligible, since the counterparties are reputable banks with high quality external credit ratings.

There are no significant concentrations of credit risk, whether through exposure to individual customers, specific industry sectors and/or regions.

The level of outstanding receivables is reported to Council monthly and benchmarks are set and monitored for acceptable collection performance.

Council makes suitable provision for doubtful receivables as required and carries out credit checks on most non-rate debtors.

There are no material receivables that have been subjected to a re-negotiation of repayment terms.

## Credit risk profile

## Notes to the Financial Statements

for the year ended 30 June 2019

# Note 17. Financial risk management (continued)

#### Receivables - rates and annual charges

Credit risk on rates and annual charges is minimised by the ability of Council to secure a charge over the land relating to the debts – that is, the land can be sold to recover the debt. Council is also able to charge interest on overdue rates and annual charges at higher than market rates which further encourages the payment of debt.

|                       | M-44            | 44               | 4 0                    | 0 5                    |                      |       |
|-----------------------|-----------------|------------------|------------------------|------------------------|----------------------|-------|
| \$ '000               | Not yet overdue | < 1 year overdue | 1 - 2 years<br>overdue | 2 - 5 years<br>overdue | > 5 years<br>overdue | Total |
| 2019                  |                 |                  |                        |                        |                      |       |
| Gross carrying amount | _               | 1,461            | 364                    | 114                    | 58                   | 1,997 |
| 2018                  |                 |                  |                        |                        |                      |       |
| Gross carrying amount | _               | 1,342            | 306                    | 71                     | 61                   | 1,780 |

# Receivables - non-rates and annual charges

Council applies the simplified approach for non-rates and annual charges debtors to provide for expected credit losses prescribed by AASB 9, which permits the use of the lifetime expected loss provision. To measure the expected credit losses, non-rates and annual charges debtors have been grouped based on shared credit risk characteristics and the days past due.

The loss allowance provision as at 30 June 2019 is determined as follows. The expected credit losses incorporate forward-looking information.

| \$ '000                | Not yet overdue | 0 - 30 days<br>overdue | 31 - 60 days<br>overdue | 61 - 90 days<br>overdue | > 91 days<br>overdue | Total  |
|------------------------|-----------------|------------------------|-------------------------|-------------------------|----------------------|--------|
| 2019                   |                 |                        |                         |                         |                      |        |
| Gross carrying amount  | 10,089          | 2,043                  | 4,891                   | 682                     | 1,241                | 18,946 |
| Expected loss rate (%) | 0.00%           | 0.00%                  | 0.00%                   | 0.00%                   | 13.00%               | 0.85%  |
| ECL provision          | _               | _                      | _                       | _                       | 161                  | 161    |
| 2018                   |                 |                        |                         |                         |                      |        |
| Gross carrying amount  | 9,753           | 132                    | 36                      | _                       | 1,064                | 10,985 |
| Expected loss rate (%) | 0.00%           | 0.00%                  | 0.00%                   | 0.00%                   | 0.00%                | 0.00%  |
| ECL provision          | _               | _                      | _                       | _                       | _                    | _      |

## (c) Liquidity risk

Payables and borrowings are both subject to liquidity risk – the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due.

Council manages this risk by monitoring its cash flow requirements and liquidity levels and maintaining an adequate cash buffer.

Payment terms can (in extenuating circumstances) also be extended and overdraft facilities utilised as required.

Borrowings are also subject to interest rate risk – the risk that movements in interest rates could adversely affect funding costs and debt servicing requirements. Council manages this risk through diversification of borrowing types, maturities and interest rate structures. The finance team regularly reviews interest rate movements to determine if it would be advantageous to refinance or renegotiate part or all of the loan portfolio.

The timing of cash flows presented in the table below to settle financial liabilities reflects the earliest contractual settlement dates. The timing of expected outflows is not expected to be materially different from contracted cashflows.

The amounts disclosed in the table are the undiscounted contracted cash flows and therefore the balances in the table may not equal the balances in the statement of financial position due to the effect of discounting.

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 17. Financial risk management (continued)

| ¢ 1000                      | Weighted<br>average<br>interest | Subject<br>to no | ≤ 1 Year | payable in:          | > 5 Years | Total cash | Actual carrying |
|-----------------------------|---------------------------------|------------------|----------|----------------------|-----------|------------|-----------------|
| \$ '000                     | rate                            | maturity         |          | Years                |           | outnows    | values          |
|                             | Weighted average interest       | Subject<br>to no |          | payable in:<br>1 - 5 |           | Total cash | Actual carrying |
| \$ '000                     | rate                            | maturity         | ≤ 1 Year | Years                | > 5 Years | outflows   | values          |
| 2019                        |                                 |                  |          |                      |           |            |                 |
| Trade/other payables        | 0.00%                           | 9,192            | _        | _                    | _         | 9,192      | 9,192           |
| Loans and advances          | 4.77%                           | _                | 7,873    | 24,489               | 25,984    | 58,346     | 58,316          |
| Total financial liabilities |                                 | 9,192            | 7,873    | 24,489               | 25,984    | 67,538     | 67,508          |
| 2018                        |                                 |                  |          |                      |           |            |                 |
| Trade/other payables        | 0.00%                           | 8,262            | _        | _                    | _         | 8,262      | 8,262           |
| Loans and advances          | 4.96%                           |                  | 8,582    | 20,456               | 34,796    | 63,834     | 63,716          |
| Total financial liabilities |                                 | 8,262            | 8,582    | 20,456               | 34,796    | 72,096     | 71,978          |

# Note 18. Material budget variations

Council's original financial budget for 18/19 was adopted by the Council on 26/06/2018 and is unaudited.

While the Income Statement included in this General Purpose Financial Statements must disclose the original budget adopted by Council, the Local Government Act 1993 requires Council to review its financial budget on a quarterly basis, so that it is able to manage the various variations between actuals versus budget that invariably occur throughout the year.

This note sets out the details of **material variations** between Council's original budget and its actual results for the year as per the Income Statement – even though such variations may have been adjusted for during each quarterly budget review.

Material variations represent those variances between the original budget figure and the actual result that amount to 10% or more.

**Variation Key: F** = Favourable budget variation, **U** = Unfavourable budget variation.

|  | 2019                         | 2019   | 2019   |            |       |
|--|------------------------------|--------|--------|------------|-------|
| \$ '000  | Budget                       | Actual | Varian | ce         |       |
| REVENUES   |                              |        |        |            |       |
| Rates and annual charges                         | 63,166                       | 64,138 | 972    | 2%         | F     |
| User charges and fees                            | 33,588                       | 37,674 | 4,086  | 12%        | F     |
| Favourable variation largely as a result of reve | enues received from the Road |        | , ,    | work under | taken |

Favourable variation largely as a result of revenues received from the Roads and Maritime Services (RMS) for work undertaken by Council, increased commercial waste deposited at waste landfill stations and increased recycling revenues. Increased patronage at Council's campgrounds and increased National Disability Insurance Scheme contributions received.

| ,                |                     |  |  |  |
|------------------|---------------------|--|--|--|
| 3,109            | 3,510               | 401  | 13%  | F  |
| es and above bud | dget interest in wa | ater and sewer fur   | nds.   |  |
| 1.390            | 1.835               | 445  | 32%  | F  |
| -,               | -,                  |  | 0270   |  |
| 12 080           | 13 630              | 1 550  | 13%  | F  |
|                  | es and above bud    | es and above budget interest in water 1,390 1,835 ales for community events and inst | es and above budget interest in water and sewer fur  1,390 1,835 445  ales for community events and insurance rebates. | es and above budget interest in water and sewer funds.  1,390 1,835 445 32% ales for community events and insurance rebates. |

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 18. Material budget variations (continued)

|         | 2019   | 2019   | 2019     |
|---------|--------|--------|----------|
| \$ '000 | Budget | Actual | Variance |

Favourable variance due to substantial recycling income (Container Deposit Scheme rebates) and receipt of significant environmental, community, recreation, transport and emergency services grants throughout the year.

#### Capital grants and contributions

17,545

34,720

17,175

8% F

Variation as a result of (1) receipt and recognition of significant subdivider assets and developer contributions; (2) significant funding received for the Batemans Bay Regional Aquatics, Arts & Leisure Centre, Transport, Recreation and Community Programs.

#### **EXPENSES**

| Employee benefits and on-costs | 37,640 | 40,152 | (2,512) | (7)%  | U |
|--------------------------------|--------|--------|---------|-------|---|
| Borrowing costs                | 2,827  | 2,782  | 45      | 2%    | F |
| Materials and contracts        | 21,153 | 29,401 | (8,248) | (39)% | U |

A substantial portion of the increase in this area is a direct result from the carry forward expenditure relating to grants and contributions recognised in 2017-18, in particular, expenditure relating to RMS works and the Flying Fox Program. Additional water and sewer infrastructure design and investigation costs unable to be capitalised.

| Depreciation and amortisation | 30,018 | 31,297 | (1,279) | (4)% | U |
|-------------------------------|--------|--------|---------|------|---|
| Other expenses                | 16,661 | 13,009 | 3,652   | 22%  | F |

Expenses classifed as 'other expenses' are generally materials and contract related and are combined therein for reporting purposes.

# Net losses from disposal of assets

- 3,435

(3,435)

∞ U

Variation as a result of infrastructure and plant replacement plans and land sales.

# STATEMENT OF CASH FLOWS

Net cash provided from (used in) operating activities

52,597

57,738

5,141

10% F

Increased cashflow largely as a result of transport works undertaken for RMS and additional receipts relating to tipping fees, recycling schemes and grants and contributions received.

| Net cash provided from (used in) investing activities | (54,406) | (50,983) | 3,423   | (6)%   | F |
|---|----------|----------|---------|--------|---|
| Net cash provided from (used in) financing activities | (354)    | (5,458)  | (5,104) | 1,442% | U |

Variation as a result of lower borrowings due to sewer infrastructure capital works being deferred.

## Note 19. Fair Value Measurement

The Council measures the following asset and liability classes at fair value on a recurring basis:

- Infrastructure, property, plant and equipment
- Unlisted equity securities
- Land held for resale

The fair value of assets and liabilities must be estimated in accordance with various accounting standards for either recognition and measurement requirements or for disclosure purposes.

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 19. Fair Value Measurement (continued)

AASB 13 Fair Value Measurement requires all assets and liabilities measured at fair value to be assigned to a 'level' in the fair value hierarchy as follows:

Level 1: Unadjusted quoted prices in active markets for identical assets or liabilities that the entity can access at the measurement date.

Level 2: Inputs other than quoted prices included within level 1 that are observable for the asset or liability, either directly or indirectly.

Level 3: Inputs for the asset or liability that are not based on observable market data (unobservable inputs).

# (1) Assets and liabilities that have been measured and recognised at fair values

|   | Fair value m | r value measurement hierarchy  |   |  |   |          |
|---|--------------|--------------------------------|---|--|---|----------|
| 2019  | Notes        | Date of<br>latest<br>valuation | Level 1<br>Quoted<br>prices in<br>active mkts | Level 2<br>Significant<br>observable<br>inputs | Level 3 Significant unobserv- able inputs | Tota     |
| Recurring fair value measurements                                     |              |                                |   |  |   |          |
| Financial assets  |              |                                |   |  |   |          |
| Investments   | 6(b)         |                                |   |  |   |          |
| - 'Financial assets at fair value through other comprehensive income' |              | 30/06/2019                     | _   | 555  | _   | 55       |
| Total financial assets  |              |                                | _   | 555  | _   | 555      |
| Infrastructure, property, plant and equipment                         | 10(a)        |                                |   |  |   |          |
| Operational land  |              | 30/06/18                       | _   | _  | 56,345                                    | 56,34    |
| Community land  |              | 30/06/16                       | _   | _  | 104,716                                   | 104,710  |
| Land under roads  |              | 30/06/14                       | _   | _  | 20,479                                    | 20,47    |
| _and improvements – non-depreciable                                   |              | 30/06/16                       | _   | _  | 32  | 3        |
| and improvements – depreciable  |              | 30/06/16                       | _   | _  | 541                                       | 54       |
| Buildings   |              | 30/06/18                       | _   | _  | 86,115                                    | 86,11    |
| Buildings – specialised   |              | 30/06/18                       | _   | _  | _   |          |
| Other recreational assets   |              | 30/06/16                       | _   | _  | 34,377                                    | 34,37    |
| Other structures  |              | 30/06/16                       | _   | _  | 16,354                                    | 16,35    |
| Roads   |              | 30/06/15                       | _   | _  | 403,728                                   | 403,72   |
| Bridges   |              | 30/06/15                       | _   | _  | 31,689                                    | 31,68    |
| Footpaths   |              | 30/06/15                       | _   | _  | 27,014                                    | 27,01    |
| Stormwater drainage   |              | 30/06/15                       | _   | _  | 75,008                                    | 75,00    |
| Vater supply network  |              | 30/06/17                       | _   | _  | 186,260                                   | 186,26   |
| Sewerage network  |              | 30/06/17                       | _   | _  | 246,171                                   | 246,17   |
| Swimming pools  |              | 30/06/16                       | _   | _  | 1,023                                     | 1,02     |
| Library books   |              |                                | _   | _  | 544                                       | 54       |
| Other   |              |                                | _   | _  | 5   |          |
| Total infrastructure, property, plant and equipment                   |              |                                | _   | _  | 1,290,401                                 | 1,290,40 |
| Non-current assets classified as 'held<br>for sale'                   | 9            |                                |   |  |   |          |
| _and held for sale  |              |                                | _   | _  | 335                                       | 33       |
| Total NCA's classified as 'held for sale'                             |              | -                              | _   | _  | 335                                       | 33       |
|   |              |                                | Fair value m                                  | easurement hi                                  | erarchy                                   |          |
| 2018  | Notes        | Date of<br>latest<br>valuation | Level 1<br>Quoted<br>prices in<br>active mkts | Level 2<br>Significant<br>observable<br>inputs | Level 3 Significant unobserv- able inputs | Tota     |

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 19. Fair Value Measurement (continued)

| 2018   | Notes | Date of<br>latest<br>valuation | Level 1 Quoted prices in active mkts | Level 2<br>Significant<br>observable<br>inputs | Level 3 Significant unobserv- able inputs | Total     |
|--|-------|--------------------------------|--------------------------------------|--|---|-----------|
|  |       |                                |                                      | •  |   |           |
| Infrastructure, property, plant and              | 10(a) |                                |                                      |  |   |           |
| equipment  |       |                                |                                      |  |   |           |
| Plant and equipment                              |       |                                | _                                    | _  | 15,208                                    | 15,208    |
| Office equipment                                 |       |                                | _                                    | _  | 3,682                                     | 3,682     |
| Furniture and fittings                           |       |                                | _                                    | _  | 210                                       | 210       |
| Operational land                                 |       | 30/06/18                       | _                                    | _  | 56,243                                    | 56,243    |
| Community land                                   |       | 30/06/16                       | _                                    | _  | 104,555                                   | 104,555   |
| Land under roads                                 |       | 30/06/14                       | _                                    | _  | 20,352                                    | 20,352    |
| Land improvements – non-depreciable              |       | 30/06/16                       | _                                    | _  | 32  | 32        |
| Land improvements – depreciable                  |       | 30/06/16                       | _                                    | _  | 554                                       | 554       |
| Buildings  |       | 30/06/18                       | _                                    | _  | 86,735                                    | 86,735    |
| Other recreational assets                        |       | 30/06/16                       | _                                    | _  | 34,177                                    | 34,177    |
| Other structures                                 |       | 30/06/16                       | _                                    | _  | 9,263                                     | 9,263     |
| Roads  |       | 30/06/15                       | _                                    | _  | 392,333                                   | 392,333   |
| Bridges  |       | 30/06/15                       | _                                    | _  | 31,813                                    | 31,813    |
| Footpaths  |       | 30/06/15                       | _                                    | _  | 25,977                                    | 25,977    |
| Stormwater drainage                              |       | 30/06/15                       | _                                    | _  | 72,630                                    | 72,630    |
| Water supply network                             |       | 30/06/17                       | _                                    | _  | 186,591                                   | 186,591   |
| Sewerage network                                 |       | 30/06/17                       | _                                    | _  | 234,296                                   | 234,296   |
| Swimming pools                                   |       | 30/06/16                       | _                                    | _  | 1,281                                     | 1,281     |
| Library books                                    |       |                                | _                                    | _  | 631                                       | 631       |
| Other  |       |                                | _                                    | _  | 5   | 5         |
| Capital Works in Progress                        |       |                                | _                                    | _  | 33,031                                    | 33,031    |
| Total infrastructure, property, plant and        |       |                                |                                      |  | ,   | ,         |
| equipment  |       |                                | _                                    | _  | 1,309,599                                 | 1,309,599 |
| Non-current assets classified as 'held for sale' | 9     |                                |                                      |  |   |           |
| Land held for sale                               |       |                                | _                                    | _  | 829                                       | 829       |
| Total NCA's classified as 'held for sale'        |       |                                | _                                    | _  | 829                                       | 829       |

Note that capital WIP is not included above since it is carried at cost.

## (2) Transfers between level 1 and level 2 fair value hierarchies

The following transfers occurred between level 1 and level 2 fair value hierarchies during the year:

During the year, there were no transfers between level 1 and level 2 fair value heirarchies for recurring fair value measurements.

## (3) Valuation techniques used to derive level 2 and level 3 fair values

Where Council is unable to derive fair valuations using quoted market prices of identical assets (ie. level 1 inputs) Council instead utilises a spread of both observable inputs (level 2 inputs) and unobservable inputs (level 3 inputs).

The fair valuation techniques Council has employed while utilising level 2 and level 3 inputs are as follows:

## **Financial assets**

This financial asset class includes unlisted equity securities relating to Councils ordinary and preference shares in Southern Phone Company. Ernst and Young have completed the valuation of the ordinary and preference share using valuation techniques involving financial information. As such this asset has been classified as using Level 2 valuation inputs.

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## **Eurobodalla Shire Council**

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 19. Fair Value Measurement (continued)

## Infrastructure, property, plant and equipment (IPP&E)

#### Plant and equipment, office equipment and furniture and fittings

Plant & Equipment, Office Equipment and Furniture & Fittings are valued at cost but are disclosed at fair value in the notes. The carrying amount of these assets is assumed to approximate fair value due to the nature of the items. Examples of assets within these classes are as follows:

- \* Plant & Equipment: Trucks, graders, ride on mowers, motor vehicles
- \* Office Equipment : Computers, photocopiers, electronic whiteboards
- \* Furniture & Fittings : Chairs, desks, display systems

The cost of these assets are based on current invoices and contracts, which are based on observable inputs, however the remaining useful life and residual value is based on internal factors which are unobservable in the market, therefore placing these assets in Level 3.

#### **Operational and community land**

Operational Land is based on an external valuation by APV Asset Management Pty Ltd and all fair values are derived with reference to market influences.

Community Land is based on either the Land Value provided by the Valuer-General or an average rate based on the Land Value for similar properties where the Valuer-General did not provide a Land Value having regard to the highest and best use for the land.

#### Land under roads

Land under roads includes land under roadways, footpaths, nature strips and median strips. Council has elected to recognise all land under roads in accordance with AASB 16 - Property, Plant and Equipment.

Values were determined using the Englobo methodology derived from the Code of Accounting Practice and Financial Reporting. The asset class is classified as a Level 3 asset as significant inputs used in the Englobo valuation methodology are unobservable.

## Land improvements - depreciable and non-depreciable

This asset class comprises land improvements such as gardens, mulched areas, streetscaping and landscaping. These assets may be located in parks, reserves and also within road reserves. Land Improvements were valued in house by experienced Council engineers and asset management staff.

The cost approach has been utilised whereby the replacement cost was estimated for each asset by taking into account a range of factors. Inputs such as estimates of pattern of consumption, residual value, asset condition and useful life required extensive professional judgment and impacted significantly on the final determination of fair value. As such these assets were all classified as having been valued using Level 3 valuation inputs.

#### **Buildings**

Council engaged APV Asset Management Pty Ltd to value all buildings and shelters in 2017-18. The valuation methodology adopted was dependent on whether a market exists to substantiate the value of the asset.

The valuation methodology is in accordance with AASB113 Fair Value measurement and is a market based measurement. The buildings were physically inspected and measured. The useful life of the long life portion of the components has been assessed taking into account the normal range of time between renewals. The valuation was determined using actual construction costs or purchase prices, appropriate APV database, Rawlinson's construction guide, development costs using first principle's and benchmarking against other valuations. Some Buildings previously classified as non-specialised have been valued using the cost approach and not the market approach for various reasons.

The pattern of consumption requires extensive professional judgement and impacted on the final determination of fair value. As such these assets were all classified as having been valued using Level 3 valuation inputs.

## Other structures

Other Structures include boardwalks, boat ramps, aerodrome runway, jetties, retaining walls and sea walls. The replacement cost approach has been utilised whereby the replacement cost was estimated for each asset by taking into account a range of factors. Inputs such as estimates of pattern of consumption, residual value, asset condition and useful

## Notes to the Financial Statements

for the year ended 30 June 2019

# Note 19. Fair Value Measurement (continued)

life impact on the final determination of fair value. As such these assets were all classified as having been valued using Level 3 valuation inputs.

#### **Roads**

This asset class includes road pavements and surfaces.

The replacement cost approach using Level 3 inputs was used to value this asset class. Valuations for this asset class were undertaken in-house based on actual costs and engineering standards by Council's Infrastructure Services Directorate.

The valuation is based on the recorded condition and performance of the assets. During 2013/14 an automated and visual condition assessment of all our sealed roads was undertaken and recorded. The anticipated residual life of an asset was derived from its current performance and condition as recorded in Council's Pavement Management System. Residual lives are then modified to reflect planned works within the current Delivery Plan and adopted maximum lives.

#### **Bridges**

Bridges were valued internally using the replacement cost approach. This approach estimated the replacement cost for each bridge by componentising the bridge into significant parts with different useful lives and taking into account a range of factors. The components included the Bridge Deck/Superstructure, Bridge Abutments/Foundations and Bridge rails/handrails.

This asset class is categorised as Level 3 as some of the factors used in the valuation of these assets such as condition rating and pattern of consumption require significant professional judgment and are therefore unobservable.

#### **Footpaths**

Council's footpath register consists of all pedestrian walkways and cycleways within the Council area. Council staff completed the valuation of the Footpath assets internally. Replacement costs (unit rates) and useful lives of Council footpaths were determined using technical knowledge and expertise. Some of the other significant inputs considered in the valuation of these assets are remaining useful life, pattern of consumption, dimensions, components and residual value.

This asset class is categorised as Level 3 as some of the above-mentioned inputs used in the valuation of these assets require significant professional judgment and are therefore unobservable.

## Stormwater drainage

The stormwater Drainage Asset class consists of Council's pits, pipes, pollution control devices and flow management structures. Council staff completed a valuation of these assets internally using the replacement cost approach.

The valuation is based on the recorded condition and performance of a representative sub-set of the network. CCTV inspection is undertaken on a systematic basis for an identified portion of the network and recorded. The anticipated residual life and replacement cost of the drainage assets were derived from its age and modified to reflect the percentage of assets that would require replacement and the percentage that would have other treatments.

#### Water supply network

Assets within this class comprise dams and harvesting, reservoirs, pumping stations, water pipelines and telemetry systems.

The cost approach has been applied to estimate the replacement cost for each asset by componentising the assets into significant parts with different useful lives and taking into account a range of factors. While the unit rates based on linear metres of certain diameter pipes and prices per pit or similar may be supported from market evidence (Level 2) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgment and impacted significantly on the final determination of fair value. Additionally due to limitations in historical records of very long lived assets there is uncertainty regarding the actual design, specifications and dimensions of some assets.

Water Supply Network assets are indexed each year in line with the NSW Reference Rates Manual as published by the Office of Water and were revalued in 2016-17 by internal staff.

## Notes to the Financial Statements

for the year ended 30 June 2019

# Note 19. Fair Value Measurement (continued)

## Sewerage network

Assets within this class include treatment works, pumping stations and sewerage mains, including reuse systems.

The cost approach has been applied to estimate the replacement cost for each asset by componentising the assets into significant parts with different useful lives and taking into account a range of factors. While the unit rates based on linear metres of certain diameter pipes and prices per pit or similar may be supported from market evidence (Level 2) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgment and impacted significantly on the final determination of fair value. Additionally due to limitations in historical records of very long lived assets there is uncertainty regarding the actual design, specifications and dimensions of some assets.

Sewerage Network assets are indexed each year in line with the NSW Reference Rates Manual as published by the Office of Water and were revalued in 2016-17 by internal staff.

### **Swimming pools**

Assets within this classification comprise the swimming pools.

Swimming Pools were valued in-house utilising Council's experienced engineering staff. The cost approach has been used based on the replacement cost for each pool by componentising its significant parts.

While some elements of gross replacement values may be supported from market evidence (Level 2 input) other inputs (such as estimates of pattern of consumption, residual value, asset condition and useful life) required extensive professional judgment and impacted significantly on the final determination of fair value.

## Other open space / recreational assets

Councils recreational facilities register includes all assets associated with the sports fields, bushland and park locations. This includes but is not limited to, ovals, playing courts, playgrounds and fences. Replacement costs (unit rates) and useful lives of Council's recreational facilities were determined using technical knowledge from Council staff (engineers and asset management). Some of the other significant inputs considered in the valuation of these assets are remaining useful life, pattern of consumption, dimensions, components and residual value.

This asset class is categorised as Level 3 as some of the above-mentioned inputs used in the valuation of these assets require significant professional judgment and are therefore unobservable.

#### **Library books**

Library Books are valued at cost but are disclosed at fair value in the notes. The carrying amount of these assets is assumed to approximate fair value due to the nature of these items.

Council reviews the value of these assets against quoted prices for the gross current replacement cost of similar assets and by taking account of the pattern of consumption, estimated remaining useful life and the residual value.

#### Tip assets

Council operates three waste management facilities. Two of these encompass landfilling operations whilst the other is a transfer station. The facilities also incorporate waste minimisation services including recycling, reclaimed products and environmental management controls.

Closure of a waste management facility will involve a wide range of activities including preparation of a Landfill Closure and Management Plan, final capping of the landfill, site re-vegetation, decommissioning and removal of infrastructure and equipment and fencing sensitive area's.

The key unobservable inputs used to calculate closure costs include discount rates, inflation, closure timing, cost estimates, the amount of area subject to rehabilitation. Valuation was conducted by experienced Council Waste Management experts.

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 19. Fair Value Measurement (continued)

## Non-current assets classified as 'held for sale'

Non-current assets "held for sale" are based on an external valuation and all fair values are derived with reference to market influences.

# (4) Highest and best use

Council does not use Highest and best use.

Eurobodalla Shire Council
Financial Statements 2019

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 20. Related Party Transactions

# (a) Key management personnel

Key management personnel (KMP) of the council are those persons having the authority and responsibility for planning, directing and controlling the activities of the council, directly or indirectly.

The aggregate amount of KMP compensation included in the Income Statement is:

| \$ '000                  | 2019  | 2018  |
|--------------------------|-------|-------|
| Componention             |       |       |
| Compensation:            |       |       |
| Short-term benefits      | 1,597 | 1,573 |
| Post-employment benefits | 124   | 119   |
| Other long-term benefits | 129   | 129   |
| Total                    | 1,850 | 1,821 |

# (b) Other transactions with KMP and their related parties

Council has determined that transactions at arm's length between KMP and Council as part of Council delivering a public service objective (e.g. access to library or Council swimming pool by KMP) will not be disclosed.

| Nature of the transaction<br>\$ '000                           | Value of<br>transactions<br>during year | Outstanding<br>balance<br>(incl. loans and<br>commitments) | Terms and conditions     | Provisions<br>for impairment<br>of receivables<br>outstanding | Expense recognised for impairment of receivables |
|--|---|--|--------------------------|---|--|
| 2019   |   |  |                          |   |  |
| Supply of goods and trade services                             | 68                                      | _  | 30 day terms on invoices | _   | _  |
| Employee expenses relating to close family members <b>2018</b> | 45                                      | -  | Council staff award      | -   | -  |
| Supply of goods and trade services                             | 133                                     | _  |                          | _   | _  |
| Employee expenses relating to close family members             | 64                                      | _  |                          | _   | _  |

# Note 21. Events occurring after the reporting date

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Eurobodalla Shire Council
Financial Statements 2019

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 21. Events occurring after the reporting date (continued)

Council is unaware of any material or significant 'non-adjusting events' that should be disclosed.

# Note 22. Statement of developer contributions

Under the Environmental Planning and Assessment Act 1979, Council has significant obligations to provide Section 7.11 (contributions towards provision or improvement of amenities or services) infrastructure in new release areas.

It is possible that the funds contributed may be less than the cost of this infrastructure, requiring Council to borrow or use general revenue to fund the difference.

# Summary of contributions and levies

|   | as at 30/6/2018    | as at 30/6/2019 |             |                   |                |                        |                     |                             |
|---|--------------------|-----------------|-------------|-------------------|----------------|------------------------|---------------------|-----------------------------|
|   |                    | Interest        | Expenditure | Internal          | Held as        | Cumulative internal    |                     |                             |
| \$ '000                                   | Opening<br>Balance | Cash            | Non-cash    | earned<br>in year | during<br>year | borrowing<br>(to)/from | restricted<br>asset | borrowings<br>due/(payable) |
| Roads                                     | 2,191              | 445             | _           | 69                | (335)          | 217                    | 2,587               | _                           |
| Parking                                   | 188                | _               | _           | 6                 | _              | (194)                  | _                   | (194)                       |
| Open space                                | _                  | 105             | _           | 1                 | _              | (79)                   | 27                  | (71)                        |
| Community facilities                      | _                  | 6               | _           | _                 | _              | _                      | 6                   | _                           |
| Cycleways/Pedestrian                      | -                  | 20              | _           | 1                 | _              | 31                     | 52                  | _                           |
| Administration                            | _                  | 14              | _           | (7)               | (32)           | 25                     | _                   | 265                         |
| Waste Disposal                            | 6                  | 36              | _           | _                 | _              | _                      | 42                  | _                           |
| S7.11 contributions – under a plan        | 2,385              | 626             | _           | 70                | (367)          | _                      | 2,714               | -                           |
| S7.12 levies – under a plan               | 1,457              | 267             | _           | 39                | (224)          |                        | 1,539               | _                           |
| Total S7.11 and S7.12 revenue under plans | 3,842              | 893             | _           | 109               | (591)          | _                      | 4,253               | _                           |
| S7.11 not under plans                     | 273                | 34              | _           | 8                 | _              | _                      | 315                 | _                           |
| S64 contributions                         | 5,407              | 3,447           | _           | 197               | (2,000)        |                        | 7,051               | _                           |
| Total contributions                       | 9,522              | 4,374           |             | 314               | (2,591)        | _                      | 11,619              | _                           |

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 22. Statement of developer contributions (continued)

|  | as at 30/6/2018              |  |            |                    |                       |                       | as at 30/6/2019    |                                     |
|--|------------------------------|--|------------|--------------------|-----------------------|-----------------------|--------------------|-------------------------------------|
| \$ '000                                | Opening                      | Contributions received during the year |            | Interest<br>earned | Expenditure<br>during | Internal<br>borrowing | Held as restricted | Cumulative<br>interna<br>borrowings |
|  | Balance                      | Cash                                   | Non-cash   | in year            | year                  | (to)/from             | asset              | due/(payable                        |
| S7.11 Contributions – under            | . 0                          |  |            |                    |                       |                       |                    |                                     |
| olan                                   | а                            |  |            |                    |                       |                       |                    |                                     |
| Jian                                   |                              |  |            |                    |                       |                       |                    |                                     |
| Eurobodalla Local Infrastructure Contr | ibutions Plan 2012, Commu    | nity and Cultural Fa                   | cilities   |                    |                       |                       |                    |                                     |
| Community facilities                   |                              | 6                                      | _          | _                  | _                     |                       | 6                  | -                                   |
| Total                                  |                              | 6                                      | _          |                    | _                     |                       | 6                  |                                     |
| Development Contributions Plan 2000 -  | - 2005, Waste Disposal       |  |            |                    |                       |                       |                    |                                     |
| Vaste Facilities                       | 6                            | 36                                     | _          | _                  | _                     | _                     | 42                 | _                                   |
| Total                                  | 6                            | 36                                     | _          | _                  | _                     | _                     | 42                 | _                                   |
| Development Contributions Plan 2000 -  | · 2005. Car Parking          |  |            |                    |                       |                       |                    |                                     |
| - Batemans Bay                         | 54                           | _                                      | _          | 4                  | _                     | (58)                  | _                  | (127                                |
| - Moruya                               | _                            | _                                      | _          | (2)                | _                     | 2                     | _                  | 71                                  |
| - Narooma                              | 134                          | _                                      | _          | 4                  | _                     | (138)                 | _                  | (138                                |
| Гotal                                  | 188                          | _                                      |            | 6                  |                       | (194)                 | _                  | (194                                |
| Eurobodalla Local Infrastructure Contr | ibutions Plan 2012, Urban R  | oadworks                               |            |                    |                       |                       |                    |                                     |
| - Shire wide                           | 204                          | 318                                    | _          | 16                 | (152)                 | 217                   | 603                | -                                   |
| Total                                  | 204                          | 318                                    | _          | 16                 | (152)                 | 217                   | 603                | _                                   |
| Eurobodalla Local Infrastructure Contr | ibutions Plan 2012, Open Sp  | ace and Recreation                     | Facilities |                    |                       |                       |                    |                                     |
| Open space                             |                              | 105                                    | _          | 1                  | _                     | (79)                  | 27                 | (71)                                |
| Total                                  | _                            | 105                                    | _          | 1                  | _                     | (79)                  | 27                 | (71)                                |
| Eurobodalla Local Infrastructure Contr | ibutions Plan 2012, Plan Pre | paration and Admir                     | nistration |                    |                       |                       |                    |                                     |
| Administration                         | _                            | 14                                     | _          | (7)                | (32)                  | 25                    | _                  | 265                                 |
| Гotal                                  |                              | 14                                     | _          | (7)                | (32)                  | 25                    | _                  | 265                                 |
| Eurobodalla Local Infrastructure Contr | ibutions Plan 2012. Paths ar | nd Cycleway Facilitie                  | es         |                    |                       |                       |                    |                                     |
| Cycleways/Pedestrian                   | _                            | 20                                     | _          | 1                  | _                     | 31                    | 52                 | _                                   |
|  |                              |  |            |                    |                       |                       |                    |                                     |

**Contribution Plan, Rural Roads** 

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# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 22. Statement of developer contributions (continued)

|   | as at 30/6/2018    |      |  |                   |                |                        | as at 30/6/         | 2019                       |
|---|--------------------|------|--|-------------------|----------------|------------------------|---------------------|----------------------------|
|   |                    |      | Contributions received during the year |                   | Expenditure    | Internal               | Held as             | Cumulative interna         |
| \$ '000                                   | Opening<br>Balance | Cash | Non-cash                               | earned<br>in year | during<br>year | borrowing<br>(to)/from | restricted<br>asset | borrowings<br>due/(payable |
| – Area 1 - Nelligen West                  | 51                 | _    | _                                      | 1                 | (22)           | _                      | 30                  | _                          |
| – Area 2A - NW Batemans Bay               | 494                | 14   | _                                      | 14                | _              | _                      | 522                 | -                          |
| – Area 2B - Long Beach                    | 80                 | 3    | _                                      | 2                 | _              | _                      | 85                  | -                          |
| – Area 3B - Surf Beach/Malua Bay          | 329                | _    | _                                      | 9                 | _              | _                      | 338                 | -                          |
| – Area 4 - Bimbimbi                       | 87                 | 24   | _                                      | 3                 | _              | _                      | 114                 | -                          |
| – Area 5 - Polwambra                      | 154                | _    | _                                      | 4                 | _              | _                      | 158                 | -                          |
| – Area 6 - Moruya                         | 82                 | 19   | _                                      | 2                 | _              | _                      | 103                 | -                          |
| – Area 7 - Congo/Bingi                    | 247                | 67   | _                                      | 7                 | _              | _                      | 321                 | -                          |
| – Area 8 - South Narooma                  | 284                | _    | _                                      | 7                 | _              | _                      | 291                 | -                          |
| – Area 9 - Tilba                          | 179                | _    | _                                      | 4                 | (161)          | _                      | 22                  | -                          |
| Total                                     | 1,987              | 127  |  | 53                | (183)          |                        | 1,984               | _                          |
| S7.12 Levies – under a plan               |                    |      |  |                   |                |                        |                     |                            |
| S94A Levy Contribution Plan 2007          |                    |      |  |                   |                |                        |                     |                            |
| Section 94A                               | 1,457              | 267  | _                                      | 39                | (224)          |                        | 1,539               | _                          |
| Total                                     | 1,457              | 267  | _                                      | 39                | (224)          |                        | 1,539               |                            |
| S7.11 Contributions – not<br>under a plan |                    |      |  |                   |                |                        |                     |                            |
| S7.11 CONTRIBUTIONS – NOT UNDER A P       | LAN                |      |  |                   |                |                        |                     |                            |
| Roads                                     | 264                | 34   | _                                      | 8                 | _              | _                      | 306                 | -                          |
| Parking                                   | 9                  | _    | _                                      | _                 | _              | _                      | 9                   | -                          |
| Total                                     | 273                | 34   |  |                   |                |                        |                     |                            |

continued on next page ... Page 70 of 86

# Notes to the Financial Statements

for the year ended 30 June 2019

# Note 22. Statement of developer contributions (continued)

|                                   | as at 30/6/2018                 |  |          |                   |                |                        | as at 30/6/         | 2019                        |
|-----------------------------------|---------------------------------|--|----------|-------------------|----------------|------------------------|---------------------|-----------------------------|
|                                   |                                 | Contributions received during the year |          |                   | Expenditure    | <br>Internal           | Held as             | Cumulative internal         |
| \$ '000                           | Opening<br>Balance              | Cash                                   | Non-cash | earned<br>in year | during<br>year | borrowing<br>(to)/from | restricted<br>asset | borrowings<br>due/(payable) |
| S64 contributions                 |                                 |  |          |                   |                |                        |                     |                             |
| Development Servicing Plan - Euro | bodalla Shire Water Supply      |  |          |                   |                |                        |                     |                             |
| Water headworks                   | 3,985                           | 1,802                                  | _        | 134               | (1,000)        | _                      | 4,921               | _                           |
| Total                             | 3,985                           | 1,802                                  | _        | 134               | (1,000)        |                        | 4,921               | _                           |
| Development Servicing Plan - Euro | bodalla Shire Sewerage Services | ;                                      |          |                   |                |                        |                     |                             |
| Sewerage headworks                | 1,422                           | 1,645                                  | _        | 62                | (1,000)        | _                      | 2,129               | _                           |
| Total                             | 1,422                           | 1,645                                  | _        | 62                | (1,000)        |                        | 2,129               | _                           |

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 23. Financial result and financial position by fund

| \$ '000   | General <sup>1</sup><br>2019 | Water<br>2019 | Sewer<br>2019 |
|---|------------------------------|---------------|---------------|
| Income Statement by fund  |                              |               |               |
| Income from continuing operations   |                              |               |               |
| Rates and annual charges  | 37,473                       | 6,873         | 19,792        |
| User charges and fees   | 25,835                       | 10,985        | 854           |
| Interest and investment revenue   | 1,895                        | 982           | 633           |
| Other revenues  | 1,757                        | 4             | 74            |
| Grants and contributions provided for operating purposes  | 13,228                       | 207           | 195           |
| Grants and contributions provided for capital purposes  | 28,376                       | 2,356         | 3,988         |
| Total income from continuing operations   | 108,564                      | 21,407        | 25,536        |
| Expenses from continuing operations   |                              |               |               |
| Employee benefits and on-costs  | 33,539                       | 2,687         | 3,926         |
| Borrowing costs   | 1,873                        | 54            | 855           |
| Materials and contracts   | 16,643                       | 6,534         | 6,224         |
| Depreciation and amortisation   | 17,661                       | 6,265         | 7,371         |
| Other expenses  | 11,076                       | 988           | 945           |
| Net losses from the disposal of assets  | 2,593                        | 435           | 407           |
| Total expenses from continuing operations   | 83,385                       | 16,963        | 19,728        |
| Operating result from continuing operations   | 25,179                       | 4,444         | 5,808         |
| Net operating result for the year   | 25,179                       | 4,444         | 5,808         |
| Net operating result attributable to each council fund  | 25,179                       | 4,444         | 5,808         |
| Net operating result for the year before grants and contributions provided for capital purposes | (3,197)                      | 2,088         | 1,820         |

NB. All amounts disclosed above are gross - that is, they include internal charges and recoveries made between the funds.

### Statement of Financial Position by fund

### **ASSETS**

| •     |    |     |     |
|-------|----|-----|-----|
| Curre | nt | ass | ets |

| Cash and cash equivalents                        | 17,538  | _       | _       |
|--|---------|---------|---------|
| Investments                                      | 38,089  | 35,973  | 25,938  |
| Receivables                                      | 16,904  | 3,390   | 193     |
| Inventories                                      | 602     | 59      | _       |
| Other  | 539     | _       | _       |
| Non-current assets classified as 'held for sale' | 335     | _       | _       |
| Total current assets                             | 74,007  | 39,422  | 26,131  |
| Non-current assets                               |         |         |         |
| Investments                                      | 555     | _       | _       |
| Receivables                                      | 46      | _       | _       |
| Infrastructure, property, plant and equipment    | 873,995 | 197,643 | 262,964 |
| Total non-current assets                         | 874,596 | 197,643 | 262,964 |
| TOTAL ASSETS                                     | 948,603 | 237,065 | 289,095 |
|  |         |         |         |

continued on next page ... Page 72 of 86

<sup>(1)</sup> General fund refers to all of Council's activities except for its water and sewer activities which are listed separately.

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 23. Financial result and financial position by fund (continued)

|                               | General <sup>1</sup> | Water   | Sewer   |
|-------------------------------|----------------------|---------|---------|
| \$ '000                       | 2019                 | 2019    | 2019    |
| LIABILITIES                   |                      |         |         |
| Current liabilities           |                      |         |         |
| Payables                      | 7,920                | 703     | 569     |
| Income received in advance    | 826                  | _       | _       |
| Borrowings                    | 5,185                | 70      | 2,618   |
| Provisions                    | 11,159               | _       | _       |
| Total current liabilities     | 25,090               | 773     | 3,187   |
| Non-current liabilities       |                      |         |         |
| Borrowings                    | 34,111               | 855     | 15,477  |
| Provisions                    | 2,442                | _       | _       |
| Total non-current liabilities | 36,553               | 855     | 15,477  |
| TOTAL LIABILITIES             | 61,643               | 1,628   | 18,664  |
| Net assets                    | 886,960_             | 235,437 | 270,431 |
| EQUITY                        |                      |         |         |
| Accumulated surplus           | 525,803              | 164,724 | 136,175 |
| Revaluation reserves          | 361,157              | 70,713  | 134,256 |
| Council equity interest       | 886,960              | 235,437 | 270,431 |
| Total equity                  | 886,960              | 235,437 | 270,431 |

NB. All amounts disclosed above are gross – that is, they include internal charges and recoveries made between the funds. Assets and liabilities shown in the water and sewer columns are restricted for use for these activities.

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 24(a). Statement of performance measures – by fund

|   | General In | dicators <sup>3</sup> | Water In | dicators | Sewer In | dicators | Benchmark |
|---|------------|-----------------------|----------|----------|----------|----------|-----------|
| \$ '000   | 2019       | 2018                  | 2019     | 2018     | 2019     | 2018     |           |
| 1. Operating performance ratio  |            |                       |          |          |          |          |           |
| Total continuing operating revenue excluding capital grants and contributions less operating expenses <sup>1, 2</sup> | (0.75)%    | 3.32%                 | 13.24%   | 13.81%   | 10.34%   | 5.12%    | >0.00%    |
| Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>                            | -          |                       |          |          |          |          |           |
| 2. Own source operating revenue ratio   |            |                       |          |          |          |          |           |
| Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>                            | 60.71%     | 69.99%                | 88.03%   | 90.09%   | 83.62%   | 77.02%   | >60.00%   |
| Total continuing operating revenue <sup>1</sup>   |            |                       |          |          |          |          |           |
| Unrestricted current ratio Current assets less all external restrictions  |            |                       |          |          |          |          |           |
| Current liabilities less specific purpose liabilities   | 1.77x      | 2.40x                 | 40.25x   | 49.51x   | 6.88x    | 5.05x    | >1.50x    |
| 4. Debt service cover ratio   |            |                       |          |          |          |          |           |
| Operating result before capital excluding interest and  |            |                       |          |          |          |          |           |
| depreciation/impairment/amortisation <sup>1</sup>   | 2.47x      | 2.55x                 | 71.10x   | 68.87x   | 2.96x    | 2.88x    | >2.00x    |
| Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)                                |            |                       |          |          |          |          |           |
| 5. Rates, annual charges, interest and extra charges outstanding percentage   |            |                       |          |          |          |          |           |
| Rates, annual and extra charges outstanding   | 5.08%      | 4.70%                 | 0.00%    | 0.00%    | 0.00%    | 0.00%    | <10.00%   |
| Rates, annual and extra charges collectible   | 5.00%      | 4.70%                 | 0.00%    | 0.00%    | 0.00%    | 0.00%    | <10.00%   |
| 6. Cash expense cover ratio   |            |                       |          |          |          |          |           |
| Current year's cash and cash equivalents plus all term deposits   | 8.16       | 10.50                 | 43.99    | 36.17    | 36.02    | 18.04    | >3.00     |
| Payments from cash flow of operating and financing activities   | mths       | mths                  | mths     | mths     | mths     | mths     | mths      |

<sup>(1) - (2)</sup> Refer to Notes at Note 28a above.

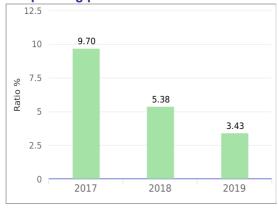
<sup>(3)</sup> General fund refers to all of Council's activities except for its water and sewer activities which are listed separately.

### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 24(b). Statement of performance measures – consolidated results (graphs)

### 1. Operating performance ratio



### Purpose of operating performance ratio

This ratio measures Council's achievement of containing operating expenditure within operating revenue.

### Commentary on 2018/19 result

2018/19 ratio 3.43%

Whilst operating revenue increased by 8% compared with the previous year costs increased by 10 percent contributing to the declining result.

Benchmark: - > 0.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting #27

Ratio achieves benchmark

Ratio is outside benchmark

### 2. Own source operating revenue ratio



# Purpose of own source operating revenue ratio

This ratio measures fiscal flexibility. It is the degree of reliance on external funding sources such as operating grants and contributions.

### Commentary on 2018/19 result

2018/19 ratio 68.23%

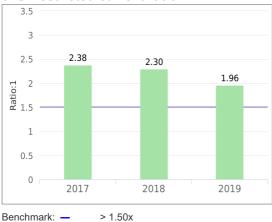
As in prior years Council continues to perform above the benchmark, indicating Council's ability to maintain adequate own source funding levels. This meets Council's Fit for the Future requirement. The result is in line with last year's and has again been influenced by the early payment of half of the 2019-20 Financial Assistance Grant.

Source of benchmark: Code of Accounting Practice and Financial Reporting #27

Ratio achieves benchmark

Ratio is outside benchmark

#### 3. Unrestricted current ratio



### Purpose of unrestricted current ratio

To assess the adequacy of working capital and its ability to satisfy obligations in the short term for the unrestricted activities of Council.

### Commentary on 2018/19 result

2018/19 ratio 1.96x

Council continues to perform above the benchmark.

Source of benchmark: Code of Accounting Practice and Financial Reporting #27

Ratio achieves benchmark

Ratio is outside benchmark

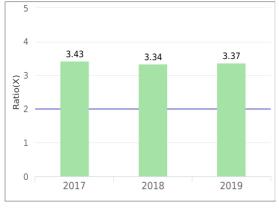
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### Notes to the Financial Statements

for the year ended 30 June 2019

### Note 24(b). Statement of performance measures – consolidated results (graphs)

#### 4. Debt service cover ratio



## Purpose of debt service cover ratio

This ratio measures the availability of operating cash to service debt including interest, principal and lease payments

### Commentary on 2018/19 result

2018/19 ratio 3.37x

With both the operating result and borrowing costs at a similar level to last year there has been minimal movement in the ratio. This exceeds the benchmark minimum and confirms the adequacy of Council's available operating cash to service current debts.

Benchmark: - > 2.00x

Source of benchmark: Code of Accounting Practice and Financial Reporting #27

Ratio achieves benchmark

Ratio is outside benchmark

### 5. Rates, annual charges, interest and extra charges outstanding percentage



Purpose of rates, annual charges, interest and extra charges outstanding

To assess the impact of uncollected rates and annual charges on Council's liquidity and the adequacy of recovery efforts.

### Commentary on 2018/19 result

2018/19 ratio 3.01%

Although a slight increase to last year this ratio is well below the benchmark of 10% confirming the high standard of Council's management of the debt collection process.

Benchmark: — < 10.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting #27

Ratio achieves benchmark

Ratio is outside benchmark

6. Cash expense cover ratio



### Purpose of cash expense cover ratio

This liquidity ratio indicates the number of months a Council can continue paying for its immediate expenses without additional cash inflow.

### Commentary on 2018/19 result

2018/19 ratio 14.07 mths

There has been a 4% increase in cash compared to last year. The result indicates Council's ability to meet short term debt obligations.

Benchmark: — > 3.00mths

Source of benchmark: Code of Accounting Practice and Financial Reporting #27

Ratio achieves benchmark

Ratio is outside benchmark



#### INDEPENDENT AUDITOR'S REPORT

# Report on the general purpose financial statements Eurobodalla Shire Council

To the Councillors of the Eurobodalla Shire Council

### **Opinion**

I have audited the accompanying financial statements of Eurobodalla Shire Council (the Council), which comprise the Income Statement and Statement of Comprehensive Income for the year ended 30 June 2019, the Statement of Financial Position as at 30 June 2019, the Statement of Changes in Equity and Statement of Cash Flows for the year then ended, notes comprising a summary of significant accounting policies and other explanatory information, and the Statement by Councillors and Management.

### In my opinion:

- the Council's accounting records have been kept in accordance with the requirements of the Local Government Act 1993, Chapter 13, Part 3, Division 2 (the Division)
- the financial statements:
  - have been presented, in all material respects, in accordance with the requirements of this Division
  - are consistent with the Council's accounting records
  - present fairly, in all material respects, the financial position of the Council as at 30 June 2019, and of its financial performance and its cash flows for the year then ended in accordance with Australian Accounting Standards
- all information relevant to the conduct of the audit has been obtained
- no material deficiencies in the accounting records or financial statements have come to light during the audit.

My opinion should be read in conjunction with the rest of this report.

### **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- · mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Other Information

The Council's annual report for the year ended 30 June 2019 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the special purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the special purpose financial statements and Special Schedule - Permissible income for general rates.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

### The Councillors' Responsibilities for the Financial Statements

The Councillors are responsible for the preparation and fair presentation of the financial statements in accordance with Australian Accounting Standards and the *Local Government Act 1993*, and for such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting except where the Council will be dissolved or amalgamated by an Act of Parliament, or otherwise cease operations.

### Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: <a href="www.auasb.gov.au/auditors">www.auasb.gov.au/auditors</a> responsibilities/ar4.pdf. The description forms part of my auditor's report.

My opinion does not provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- on the Original Budget information included in the Income Statement, Statement of Cash Flows, and Note 18 Material budget variations
- on the Special Schedules. A separate opinion has been provided on Special Schedule - Permissible income for general rates
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.

Dominika Ryan

Director, Financial Audit Services

Delegate of the Auditor-General for New South Wales

31 October 2019 SYDNEY



Dr Catherine Dale General Manager Eurobodalla Shire Council Vulcan Street Maruya MORUYA NSW 2537

Contact: Dominika Ryan

Phone no: 02 9275 7336

Our ref: D1926090/1722

31 October 2019

Dear Mayor

# Report on the Conduct of the Audit for the year ended 30 June 2019 Eurobodalla Shire Council

I have audited the general purpose financial statements (GPFS) of the Eurobodalla Shire Council (the Council) for the year ended 30 June 2019 as required by section 415 of the *Local Government Act* 1993 (the Act).

I expressed an unmodified opinion on the Council's GPFS.

This Report on the Conduct of the Audit (the Report) for the Council for the year ended 30 June 2019 is issued in accordance with section 417 of the Act. This Report should be read in conjunction with my audit opinion on the GPFS and SPFS issued under section 417(2) of the Act.

### **INCOME STATEMENT**

### **Operating result**

|  | 2019 | 2018 | Variance |
|--|------|------|----------|
|  | \$m  | \$m  | %        |
| Rates and annual charges revenue                             | 64.1 | 62.1 | 3.2      |
| Grants and contributions revenue                             | 48.3 | 32.5 | 48.6     |
| Operating result for the year                                | 35.4 | 21.6 | 63.9     |
| Net operating result before capital grants and contributions | 0.7  | 2.5  | 72       |

Council's operating result (\$35.4 million including the effect of depreciation and amortisation expense of \$31.3 million) was \$13.8 million higher than the 2017–18 result. This was mainly due to an increase in:

- grants and contributions of \$15.8 million
- user charges and fees of \$5.0 million
- rates and annual charges revenue of \$2.0 million.

Grants and contributions revenue increased by \$15.8 million (48.6 per cent) to \$48.3 million in 2018–2019. Majority of this movement related to the following large capital contributions which were not received in 2017-18:

- \$4.3 million for the Moruya Airport Development project
- \$4.3 million for the Mackay Park / Batemans Bay Regional Aquatic, Arts and Leisure Centre
- \$6.5 million for transport infrastructure works including Tomakin and Batemans Bay Link Road.

User charges and fees increased by \$5.0 million (15.3 percent) to \$37.7 million due to the following key factors:

- increased revenues from the Roads and Maritime Services for work performed by Council
- increased commercial waste deposited at waste landfill stations and increased recycling revenues
- increased patronage at Council's campgrounds
- increased National Disability Insurance Scheme contributions received.

Rates and annual charges revenue increased by \$2.0 million (3.2 per cent) to \$64.1 million in 2018–2019 due to the annual rates increase of 2.7 per cent.

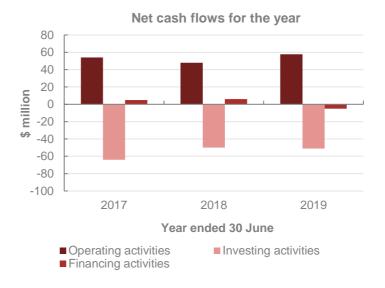
The increased revenue was offset by increases in materials and contracts of \$6.3 million and other expenses of \$2.9 million and the net operating result before capital grants and contributions was \$1.8 million lower than the 2017–18 result.

# STATEMENT OF CASH FLOWS

The Statement of Cash Flows illustrates the flow of cash and cash equivalents moving in and out of Council during the year and reveals that cash increased by \$1.3 million to \$17.5 million at the close of the year. Cash inflows from operating activities

Cash inflows from operating activities increased from \$48.2 million in 2017-18 to \$57.7 million mainly due to higher revenue from grants and contributions and user charges and fees. Decrease in cash inflow from financing activities was due to \$12.1 million decrease in proceeds from borrowings and advances.

Cash outflow from investing activities of \$51.0 million has remained largely consistent with last year.



### **FINANCIAL POSITION**

### Cash and investments

| Cash and investments  | 2019  | 2018  | Commentary   |
|-----------------------|-------|-------|--|
|                       | \$m   | \$m   |  |
| External restrictions | 90.3  | 81.8  | External restrictions include unspent specific   |
| Internal restrictions | 26.9  | 25.3  | purpose grants, developer contributions, domestic waste management charges, levies and planning  |
| Unrestricted          | 0.9   | 6.1   | agreements.  |
| Cash and investments  | 118.1 | 113.2 | <ul> <li>Balances are internally restricted due to Council<br/>policy or decisions for forward plans including<br/>works program.</li> </ul>   |
|                       |       |       | <ul> <li>Unrestricted balances provide liquidity for day-to-<br/>day operations.</li> </ul>  |
|                       |       |       | <ul> <li>The balance of cash and investments increased by<br/>\$4.9 million (4.3 per cent). The movement was a<br/>result of external restricted balance, which<br/>increased from \$81.8 million to \$90.3 million,<br/>primarily due to an increase in specific purpose,<br/>unexpended grants and water and sewer developer<br/>contributions.</li> </ul> |

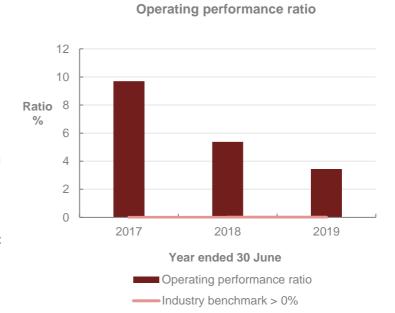
### **PERFORMANCE**

### **Operating performance ratio**

Council performed above the benchmark of zero per cent.

In 2018-19, operating expenditure increased by 10 per cent outpacing operating revenue which only grew by 8 per cent. This contributed to a lower ratio in the current year.

The 'operating performance ratio' measures how well council contained operating expenditure within operating revenue (excluding capital grants and contributions, fair value adjustments, and reversal of revaluation decrements). The benchmark set by the former Office of Local Government (OLG) is greater than zero per cent.

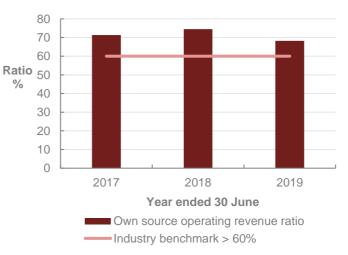


### Own source operating revenue ratio

Despite the decrease in the ratio compared to prior year, Council's own source operating revenue ratio of 68.2 per cent exceeded the benchmark. This reflects the significance of rates and user charges as funding sources for Council.

The 'own source operating revenue ratio' measures council's fiscal flexibility and the degree to which it relies on external funding sources such as operating grants and contributions. The benchmark set by the former OLG is greater than 60 per cent.

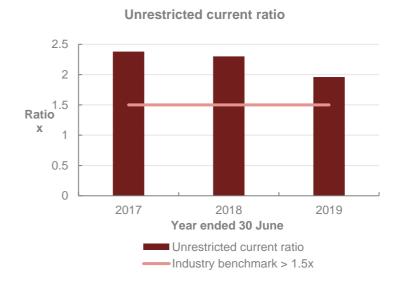
### Own source operating revenue ratio



### **Unrestricted current ratio**

Council continues to exceed the benchmark. This ratio indicated Council had 2.0 of unrestricted current assets available to service each dollar of its unrestricted current liabilities. There has been a slight decrease in this ratio (2.3 in 2017-18) due to increased restrictions on cash held.

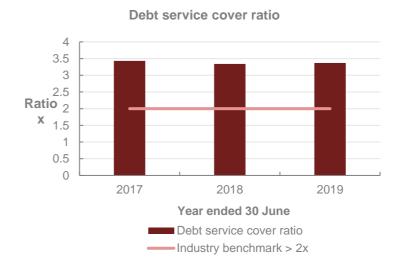
The 'unrestricted current ratio' is specific to local government and represents council's ability to meet its short-term obligations as they fall due. The benchmark set by the former OLG is greater than 1.5 times.



### Debt service cover ratio

The debt service cover ratio of 3.4 times exceeds the benchmark of 2 times. The current year ratio remained largely consistent with last year.

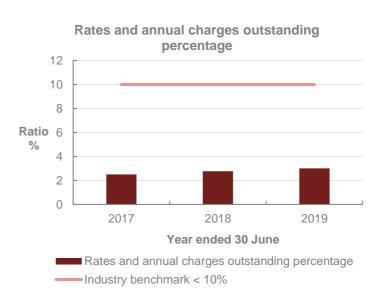
The 'debt service cover ratio' measures the operating cash to service debt including interest, principal and lease payments. The benchmark set by the former OLG is greater than two times.



### Rates and annual charges outstanding percentage

Council's outstanding rates and charges ratio of 3.0 per cent is within the industry benchmark of less than 10 per cent, indicating that the Council's credit risk is lower compared to the industry.

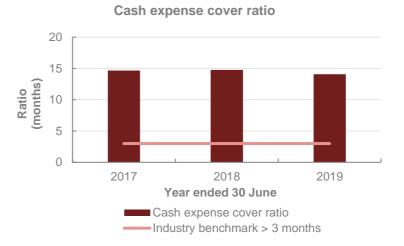
The 'rates and annual charges outstanding percentage' assesses the impact of uncollected rates and annual charges on council's liquidity and the adequacy of debt recovery efforts. The benchmark set by the former OLG is less than 10 per cent for regional and rural councils.



### Cash expense cover ratio

Council's cash expense cover ratio of 14.1 months exceeded the industry benchmark of greater than 3 months.

This liquidity ratio indicates the number of months the council can continue paying for its immediate expenses without additional cash inflow. The benchmark set by the former OLG is greater than three months.



### Infrastructure, property, plant and equipment renewals

Infrastructure, property, plant and equipment renewals for 2018-19 amounted to \$23.5 million, a decrease of \$27.3 million from prior year balance of \$50.8 million. The decrease was mainly caused by the following movements:

- Council had no capital work in progress and other structures renewals in 2018-19 (\$38.0 million in 2017-18)
- bridge renewals decreased by \$4.9 million
- roads renewals increased by \$3.5 million.

### **OTHER MATTERS**

### New accounting standards implemented

| Application period | Overview |
|--------------------|----------|
|                    |          |

### AASB 9 'Financial Instruments' and revised AASB 7 'Financial Instruments: Disclosures'

For the year ended 30 June 2019

AASB 9 replaces AASB 139 'Financial Instruments: Recognition and Measurement' and changes the way financial instruments are treated for financial reporting.

Overview

Key changes include:

- a simplified model for classifying and measuring financial assets
- · a new method for calculating impairment
- a new type of hedge accounting that more closely aligns with risk management.

Council's disclosure of the impact of adopting AASB 9 is disclosed in Notes 6 and 13.

### Legislative compliance

My audit procedures did not identify any instances of non-compliance with legislative requirements or a material deficiency in the Council's accounting records or financial statements. The Council's:

- accounting records were maintained in a manner and form to allow the GPFS to be prepared and effectively audited
- staff provided all accounting records and information relevant to the audit.

Dominika Ryan

**Director Financial Services** 

cc: Cr Liz Innes, Mayor

Mr Mark Barraclough, Chair of the Audit, Risk and Improvement Committee

SPECIAL PURPOSE FINANCIAL STATEMENTS for the year ended 30 June 2019



### Special Purpose Financial Statements

for the year ended 30 June 2019

| Contents  | Page        |
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| Special Purpose Financial Statements  |             |
| Income Statement – Water Supply Business Activity Income Statement – Sewerage Business Activity Income Statement – Batemans Bay Beach Resort  | 4<br>5<br>6 |
| Statement of Financial Position – Water Supply Business Activity Statement of Financial Position – Sewerage Business Activity Statement of Financial Position – Batemans Bay Beach Resort | 7<br>8<br>9 |
| Note 1 – Significant Accounting Policies  | 10          |
| Auditor's Report on Special Purpose Financial Statements  | 13          |
| (1) General fund refers to all of Council's activities except for its water and sewer activities which are listed separately.   |             |

### **Background**

- i. These Special Purpose Financial Statements have been prepared for the use by both Council and the Office of Local Government in fulfilling their requirements under National Competition Policy.
- ii. The principle of competitive neutrality is based on the concept of a 'level playing field' between persons/entities competing in a market place, particularly between private and public sector competitors.
  - Essentially, the principle is that government businesses, whether Commonwealth, state or local, should operate without net competitive advantages over other businesses as a result of their public ownership.
- iii. For Council, the principle of competitive neutrality and public reporting applies only to declared business activities.
  - These include (a) those activities classified by the Australian Bureau of Statistics as business activities being water supply, sewerage services, abattoirs, gas production and reticulation, and (b) those activities with a turnover of more than \$2 million that Council has formally declared as a business activity (defined as Category 1 activities.
- iv. In preparing these financial statements for Council's self-classified Category 1 businesses and ABS-defined activities, councils must (a) adopt a corporatisation model and (b) apply full cost attribution including tax-equivalent regime payments and debt guarantee fees (where the business benefits from Council's borrowing position by comparison with commercial rates).

### Special Purpose Financial Statements

for the year ended 30 June 2019

# Statement by Councillors and Management made pursuant to the Local Government Code of Accounting Practice and Financial Reporting

The attached Special Purpose Financial Statements have been prepared in accordance with:

- the NSW Government Policy Statement 'Application of National Competition Policy to Local Government',
- the Division of Local Government Guidelines 'Pricing and Costing for Council Businesses A Guide to Competitive Neutrality'.
- the Local Government Code of Accounting Practice and Financial Reporting,
- the NSW Office of Water Best-Practice Management of Water and Sewerage Guidelines.

#### To the best of our knowledge and belief, these statements:

- · present fairly the operating result and financial position for each of Council's declared business activities for the year, and
- accord with Council's accounting and other records.
- · present overhead reallocation charges to the water and sewerage businesses as fair and reasonable.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 22 October 2019.

L Innes

Mayor

22 October 2019

R Pollock

Councillor

22 October 2019

Dr C Dale

**General Manager** 

22 October 2019

A O'Reilly

**Responsible Accounting Officer** 

22 October 2019

### Income Statement – Water Supply Business Activity

for the year ended 30 June 2019

| \$ '000  | 2019    | 2018    |
|--|---------|---------|
| Income from continuing operations  |         |         |
| Access charges   | 6,873   | 6,565   |
| User charges   | 10,619  | 10,715  |
| Fees   | 366     | 392     |
| Interest   | 982     | 648     |
| Grants and contributions provided for non-capital purposes                   | 207     | 203     |
| Other income   | 4       | 6       |
| Total income from continuing operations                                      | 19,051  | 18,529  |
| Expenses from continuing operations  |         |         |
| Employee benefits and on-costs   | 2,687   | 3,886   |
| Borrowing costs  | 54      | 57      |
| Materials and contracts  | 6,534   | 4,818   |
| Depreciation, amortisation and impairment                                    | 6,265   | 6,160   |
| Loss on sale of assets   | 435     | 239     |
| Calculated taxation equivalents  | 26      | 28      |
| Other expenses   | 988     | 811     |
| Total expenses from continuing operations                                    | 16,989  | 15,999  |
| Surplus (deficit) from continuing operations before capital amounts          | 2,062   | 2,530   |
| Grants and contributions provided for capital purposes                       | 2,356   | 1,812   |
| Surplus (deficit) from continuing operations after capital amounts           | 4,418   | 4,342   |
| Surplus (deficit) from all operations before tax                             | 4,418   | 4,342   |
| Less: corporate taxation equivalent (27.5%) [based on result before capital] | (567)   | (696)   |
| SURPLUS (DEFICIT) AFTER TAX  | 3,851   | 3,646   |
| Plus accumulated surplus   | 165,196 | 161,350 |
| Plus/less: asset revaluation reserve transfers                               | (4,278) | 106     |
| Plus adjustments for amounts unpaid:   | ( , ,   |         |
| - Taxation equivalent payments   | 26      | 28      |
| - Corporate taxation equivalent  | 567     | 696     |
| Less:  |         |         |
| – Tax equivalent dividend paid   | (26)    | (28)    |
| - Surplus dividend paid  | (612)   | (602)   |
| Closing accumulated surplus  | 164,724 | 165,196 |
| Return on capital %  | 1.1%    | 1.3%    |
| Subsidy from Council   | 493     | 2,572   |
|  |         |         |
| Calculation of dividend payable:   |         |         |
| Surplus (deficit) after tax  | 3,851   | 3,646   |
| Less: capital grants and contributions (excluding developer contributions)   | (2,356) | (342)   |
| Surplus for dividend calculation purposes                                    | 1,495   | 3,304   |
| Potential dividend calculated from surplus                                   | 747     | 1,652   |

### Income Statement – Sewerage Business Activity

for the year ended 30 June 2019

| \$ '000  | 2019    | 2018    |
|--|---------|---------|
| Income from continuing operations  |         |         |
| Access charges   | 19,792  | 19,189  |
| User charges   | 850     | 893     |
| Fees   | 4       | 4       |
| Interest   | 633     | 397     |
| Grants and contributions provided for non-capital purposes                   | 195     | 194     |
| Other income   | 74      | 91      |
| Total income from continuing operations                                      | 21,548  | 20,768  |
| Expenses from continuing operations  |         |         |
| Employee benefits and on-costs   | 3,926   | 2,845   |
| Borrowing costs  | 855     | 761     |
| Materials and contracts  | 6,224   | 7,017   |
| Depreciation, amortisation and impairment                                    | 7,371   | 7,334   |
| Loss on sale of assets   | 407     | 850     |
| Calculated taxation equivalents  | 48      | 41      |
| Other expenses, including electricity  | 945     | 898     |
| Total expenses from continuing operations                                    | 19,776  | 19,746  |
| Surplus (deficit) from continuing operations before capital amounts          | 1,772   | 1,022   |
| Grants and contributions provided for capital purposes                       | 3,988   | 5,943   |
| Surplus (deficit) from continuing operations after capital amounts           | 5,760   | 6,965   |
| Surplus (deficit) from all operations before tax                             | 5,760   | 6,965   |
| Less: corporate taxation equivalent (27.5%) [based on result before capital] | (487)   | (281)   |
| SURPLUS (DEFICIT) AFTER TAX  | 5,273   | 6,684   |
| Plus accumulated surplus   | 134,391 | 127,621 |
| Plus/less: asset revaluation reserve transfers                               | (3,411) | 353     |
| Plus adjustments for amounts unpaid:   | (-, ,   |         |
| - Taxation equivalent payments   | 48      | 41      |
| Corporate taxation equivalent  | 487     | 281     |
| Less:  |         |         |
| <ul> <li>Tax equivalent dividend paid</li> </ul>                             | (47)    | (41)    |
| <ul> <li>Surplus dividend paid</li> </ul>                                    | (566)   | (548)   |
| Closing accumulated surplus  | 136,175 | 134,391 |
| Return on capital %  | 1.0%    | 0.7%    |
| Subsidy from Council   | 844     | 4,971   |
| Calculation of dividend payable:   |         |         |
| Surplus (deficit) after tax  | 5,273   | 6,684   |
| Less: capital grants and contributions (excluding developer contributions)   | (3,988) | (4,729) |
| Surplus for dividend calculation purposes                                    | 1,285   | 1,955   |
| Potential dividend calculated from surplus                                   | 642     | 977     |
|  | U-7_2   | 311     |

### Income Statement – Batemans Bay Beach Resort

for the year ended 30 June 2019

| ¢ 1000   | 2019       | 2018       |
|--|------------|------------|
| <u>\$ '000</u>   | Category 1 | Category 1 |
| Income from continuing operations  |            |            |
| User charges   | 2,777      | 2,729      |
| Interest   | _          | (35)       |
| Other income   | 24         | 31         |
| Total income from continuing operations                                      | 2,801      | 2,725      |
| Expenses from continuing operations  |            |            |
| Employee benefits and on-costs   | _          | 8          |
| Borrowing costs  | 409        | 467        |
| Materials and contracts  | 1,032      | 979        |
| Depreciation, amortisation and impairment                                    | 383        | 409        |
| Calculated taxation equivalents  | 35         | 35         |
| Other expenses   | 573        | 586        |
| Total expenses from continuing operations                                    | 2,432      | 2,484      |
| Surplus (deficit) from continuing operations before capital amounts          | 369        | 241        |
| Surplus (deficit) from continuing operations after capital amounts           | 369        | 241        |
| Surplus (deficit) from all operations before tax                             | 369        | 241        |
| Less: corporate taxation equivalent (27.5%) [based on result before capital] | (101)      | (66)       |
| SURPLUS (DEFICIT) AFTER TAX  | 268        | 175        |
| Plus accumulated surplus   | (3,377)    | (3,618)    |
| Plus adjustments for amounts unpaid:   |            |            |
| <ul> <li>Taxation equivalent payments</li> </ul>                             | 70         | 35         |
| <ul> <li>Corporate taxation equivalent</li> </ul>                            | 101        | 66         |
| Less:  |            | ,          |
| - TER dividend paid  | 35         | (35)       |
| Closing accumulated surplus  | (2,903)    | (3,377)    |
| Return on capital %  | 9.4%       | 8.3%       |

### Statement of Financial Position – Water Supply Business Activity

| \$ '000                                       | 2019    | 2018    |
|---|---------|---------|
| ASSETS  |         |         |
| Current assets                                |         |         |
| Investments                                   | 35,973  | 30,374  |
| Receivables                                   | 3,390   | 3,386   |
| Inventories                                   | 59      | 59      |
| Other   |         | 12      |
| Total current assets                          | 39,422  | 33,831  |
| Non-current assets                            |         |         |
| Infrastructure, property, plant and equipment | 197,643 | 196,171 |
| Total non-current assets                      | 197,643 | 196,171 |
| TOTAL ASSETS                                  | 237,065 | 230,002 |
| LIABILITIES Current liabilities               |         |         |
| Payables                                      | 703     | 545     |
| Borrowings                                    | 70      | 70      |
| Total current liabilities                     | 773     | 615     |
| Non-current liabilities                       |         |         |
| Borrowings                                    | 855     | 925     |
| Total non-current liabilities                 | 855     | 925     |
| TOTAL LIABILITIES                             | 1,628   | 1,540   |
| NET ASSETS                                    | 235,437 | 228,462 |
| EQUITY  |         |         |
| Accumulated surplus                           | 164,724 | 165,196 |
| Revaluation reserves                          | 70,713  | 63,266  |
| TOTAL EQUITY                                  | 235,437 | 228,462 |
|   |         | ,       |

### Statement of Financial Position – Sewerage Business Activity

| \$ '000                                       | 2019    | 2018    |
|---|---------|---------|
| ASSETS  |         |         |
| Current assets                                |         |         |
| Investments                                   | 25,938  | 26,799  |
| Receivables                                   | 193     | 196     |
| Total current assets                          | 26,131  | 26,995  |
| Non-current assets                            |         |         |
| Infrastructure, property, plant and equipment | 262,964 | 256,816 |
| Total non-current assets                      | 262,964 | 256,816 |
| TOTAL ASSETS                                  | 289,095 | 283,811 |
| LIABILITIES Current liabilities               |         |         |
| Payables                                      | 569     | 1,499   |
| Borrowings                                    | 2,618   | 2,747   |
| Total current liabilities                     | 3,187   | 4,246   |
| Non-current liabilities                       |         |         |
| Borrowings                                    | 15,477  | 18,008  |
| Total non-current liabilities                 | 15,477  | 18,008  |
| TOTAL LIABILITIES                             | 18,664  | 22,254  |
| NET ASSETS                                    | 270,431 | 261,557 |
| EQUITY  |         |         |
| Accumulated surplus                           | 136,175 | 134,391 |
| Revaluation reserves                          | 134,256 | 127,166 |
| TOTAL EQUITY                                  | 270,431 | 261,557 |
|   |         |         |

### Statement of Financial Position – Batemans Bay Beach Resort

| \$ '000                                       | 2019<br>Category 1 | 2018<br>Category 1 |
|---|--------------------|--------------------|
| ASSETS  |                    |                    |
| Current assets                                |                    |                    |
| Receivables                                   | 59                 | 38                 |
| Total current assets                          | 59                 | 38                 |
| Non-current assets                            |                    |                    |
| Infrastructure, property, plant and equipment | 8,285              | 8,559              |
| Total non-current assets                      | 8,285              | 8,559              |
| TOTAL ASSETS                                  | 8,344              | 8,597              |
| LIABILITIES Current liabilities               |                    |                    |
| Bank overdraft                                | 2,957              | 3,026              |
| Payables                                      | 170                | 79                 |
| Borrowings                                    | 2,314              | 2,866              |
| Total current liabilities                     | 5,441              | 5,971              |
| Non-current liabilities                       |                    |                    |
| Borrowings                                    | 4,983              | 5,057              |
| Total non-current liabilities                 | 4,983              | 5,057              |
| TOTAL LIABILITIES                             | 10,424             | 11,028             |
| NET ASSETS                                    | (2,080)            | (2,431)            |
| EQUITY  |                    |                    |
| Accumulated surplus                           | (2,903)            | (3,377)            |
| Revaluation reserves                          | 823                | 946                |
| TOTAL EQUITY                                  | (2,080)            | (2,431)            |

### Notes to the Special Purpose Financial Statements

for the year ended 30 June 2019

### Note 1. Significant Accounting Policies

A statement summarising the supplemental accounting policies adopted in the preparation of the Special Purpose Financial Statements (SPFS) for National Competition Policy (NCP) reporting purposes follows.

These financial statements are SPFS prepared for use by Council and the Office of Local Government. For the purposes of these statements, the Council is a non-reporting not-for-profit entity.

The figures presented in these Special Purpose Financial Statements have been prepared in accordance with the recognition and measurement criteria of relevant Australian Accounting Standards, other authoritative pronouncements of the Australian Accounting Standards Board (AASB) and Australian Accounting Interpretations.

The disclosures in these Special Purpose Financial Statements have been prepared in accordance with the Local Government Act 1993 (NSW), the *Local Government (General) Regulation 2005*, and the Local Government Code of Accounting Practice and Financial Reporting.

The statements are prepared on an accruals basis. They are based on historic costs and do not take into account changing money values or, except where specifically stated, current values of non-current assets. Certain taxes and other costs, appropriately described, have been imputed for the purposes of the National Competition Policy.

The Statement of Financial Position includes notional assets/liabilities receivable from/payable to Council's general fund. These balances reflect a notional intra-entity funding arrangement with the declared business activities.

### **National Competition Policy**

Council has adopted the principle of 'competitive neutrality' in its business activities as part of the National Competition Policy which is being applied throughout Australia at all levels of government.

The framework for its application is set out in the June 1996 NSW government policy statement titled 'Application of National Competition Policy to Local Government'.

The *Pricing and Costing for Council Businesses, A Guide to Competitive Neutrality* issued by the Office of Local Government in July 1997 has also been adopted.

The pricing and costing guidelines outline the process for identifying and allocating costs to activities and provide a standard for disclosure requirements.

These disclosures are reflected in Council's pricing and/or financial reporting systems and include taxation equivalents, Council subsidies, return on investments (rate of return), and dividends paid.

#### **Declared business activities**

In accordance with Pricing and Costing for Council Businesses – A Guide to Competitive Neutrality, Council has declared that the following are to be considered as business activities:

#### **Category 1**

(where gross operating turnover is over \$2 million)

#### a. Eurobodalla Water Supply

Comprising the whole of the operations and net assets of the water supply systems servicing the Shire of Eurobodalla, each of which are established as separate Special Rate Funds.

### b. Eurobodalla Sewerage Fund

Comprising the whole of the operations and net assets of the sewerage reticulation & treatment system servicing the Shire of Eurobodalla, which is established as a separate Special Rate Fund.

### c. Batemans Bay Beach Resort

Caravan Park operated on Crown Reserve. Operated by contractor and owned by Council.

#### Category 2

(where gross operating turnover is less than \$2 million)

Council has no Category 2 Business Activities

### Notes to the Special Purpose Financial Statements

for the year ended 30 June 2019

### Note 1. Significant Accounting Policies (continued)

### **Monetary amounts**

Amounts shown in the financial statements are in Australian dollars and rounded to the nearest one thousand dollars.

#### (i) Taxation equivalent charges

Council is liable to pay various taxes and financial duties. Where this is the case, they are disclosed as a cost of operations just like all other costs.

However, where Council does not pay some taxes which are generally paid by private sector businesses, such as income tax, these equivalent tax payments have been applied to all Council-nominated business activities and are reflected in Special Purpose Finanncial Statements.

For the purposes of disclosing comparative information relevant to the private sector equivalent, the following taxation equivalents have been applied to all Council-nominated business activities (this does not include Council's non-business activities):

### Notional rate applied (%)

Corporate income tax rate - 27.5%

<u>Land tax</u> – the first \$692,000 of combined land values attracts **0**%. For the combined land values in excess of \$692,001 up to \$4,231,000 the rate is **1.6**% **+ \$100**. For the remaining combined land value that exceeds \$4,231,000 a premium marginal rate of **2.0**% applies.

Payroll tax - 5.45% on the value of taxable salaries and wages in excess of \$850,000.

In accordance with the Department of Industry (DoI) – Water guidelines, a payment for the amount calculated as the annual tax equivalent charges (excluding income tax) must be paid from water supply and sewerage business activities.

The payment of taxation equivalent charges, referred to in the Dol – Water guidelines as a 'dividend for taxation equivalent', may be applied for any purpose allowed under the *Local Government Act*, 1993.

Achievement of substantial compliance to the Dol – Water guidelines is not a prerequisite for the payment of the tax equivalent charges, however the payment must not exceed \$3 per assessment.

#### Income tax

An income tax equivalent has been applied on the profits of the business activities.

Whilst income tax is not a specific cost for the purpose of pricing a good or service, it needs to be taken into account in terms of assessing the rate of return required on capital invested.

Accordingly, the return on capital invested is set at a pre-tax level - gain/(loss) from ordinary activities before capital amounts, as would be applied by a private sector competitor. That is, it should include a provision equivalent to the corporate income tax rate, currently 27.5%.

Income tax is only applied where a gain/ (loss) from ordinary activities before capital amounts has been achieved.

Since the taxation equivalent is notional – that is, it is payable to Council as the 'owner' of business operations - it represents an internal payment and has no effect on the operations of the Council. Accordingly, there is no need for disclosure of internal charges in the SPFS.

The rate applied of 27.5% is the equivalent company tax rate prevalent at reporting date. No adjustments have been made for variations that have occurred during the year.

### Local government rates and charges

A calculation of the equivalent rates and charges payable on all category 1 businesses has been applied to all land assets owned or exclusively used by the business activity.

### Notes to the Special Purpose Financial Statements

for the year ended 30 June 2019

### Note 1. Significant Accounting Policies (continued)

### Loan and debt guarantee fees

The debt guarantee fee is designed to ensure that council business activities face 'true' commercial borrowing costs in line with private sector competitors.

In order to calculate a debt guarantee fee, Council has determined what the differential borrowing rate would have been between the commercial rate and Council's borrowing rate for its business activities.

#### (ii) Subsidies

Government policy requires that subsidies provided to customers, and the funding of those subsidies, must be explicitly disclosed.

Subsidies occur when Council provides services on a less-than-cost-recovery basis. This option is exercised on a range of services in order for Council to meet its community service obligations.

Accordingly, 'subsidies disclosed' (in relation to National Competition Policy) represents the difference between revenue generated from 'rate of return' pricing and revenue generated from prices set by Council in any given financial year.

The overall effect of subsidies is contained within the Income Statement of each reported business activity.

#### (iii) Return on investments (rate of return)

The NCP policy statement requires that councils with Category 1 businesses 'would be expected to generate a return on capital funds employed that is comparable to rates of return for private businesses operating in a similar field'.

Such funds are subsequently available for meeting commitments or financing future investment strategies.

The actual rate of return achieved by each business activity is disclosed at the foot of each respective Income Statement.

The rate of return is calculated as follows:

#### Operating result before capital income + interest expense

### Written down value of I,PP&E as at 30 June

As a minimum, business activities should generate a return equal to the Commonwealth 10 year bond rate which is 1.32% at 30/6/19.

#### (iv) Dividends

Council is not required to pay dividends to either itself (as owner of a range of businesses) or to any external entities.

Local government water supply and sewerage businesses are permitted to pay an annual dividend from its water supply or sewerage business surplus.

Each dividend must be calculated and approved in accordance with the Department of Industry – Water guidelines and must not exceed:

- 50% of this surplus in any one year, or
- the number of water supply or sewerage assessments at 30 June 2019 multiplied by \$30 (less the payment for tax equivalent charges, not exceeding \$3 per assessment).

In accordance with the Department of Industry – Water guidelines a Dividend Payment form, Statement of Compliance, Unqualified Independent Financial Audit Report and Compliance Audit Report are required to be submitted to the Department of Industry – Water.



#### INDEPENDENT AUDITOR'S REPORT

# Report on the special purpose financial statements Eurobodalla Shire Council

To the Councillors of the Eurobodalla Shire Council

### **Opinion**

I have audited the accompanying special purpose financial statements (the financial statements) of Eurobodalla Shire Council's (the Council) declared business activities, which comprise the Income Statement of each declared business activity for the year ended 30 June 2019, the Statement of Financial Position of each declared business activity as at 30 June 2019, Note 1 Significant accounting policies for the business activities declared by Council, and the Statement by Councillors and Management.

The declared business activities of the Council are:

- water supply
- sewerage
- Batemans Bay Beach Resort.

In my opinion, the financial statements present fairly, in all material respects, the financial position of the Council's declared business activities as at 30 June 2019, and its financial performance for the year then ended, in accordance with the Australian Accounting Standards described in Note 1 and the Local Government Code of Accounting Practice and Financial Reporting – update number 27 (LG Code).

My opinion should be read in conjunction with the rest of this report.

### **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as the auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Emphasis of Matter - Basis of Accounting**

Without modifying my opinion, I draw attention to Note 1 to the financial statements which describes the basis of accounting. The financial statements have been prepared for the purpose of fulfilling the Council's financial reporting responsibilities under the LG Code. As a result, the financial statements may not be suitable for another purpose.

#### Other Information

The Council's annual report for the year ended 30 June 2019 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and Special Schedule 'Permissible income for general rates'.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

### The Councillors' Responsibilities for the Financial Statements

The Councillors are responsible for the preparation and fair presentation of the financial statements and for determining that the accounting policies, described in Note 1 to the financial statements, are appropriate to meet the requirements in the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless it is not appropriate to do so.

### Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: <a href="www.auasb.gov.au/auditors">www.auasb.gov.au/auditors</a> responsibilities/ar4.pdf. The description forms part of my auditor's report.

My opinion does not provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.

Dominika Ryan

Director, Financial Audit Services

Delegate of the Auditor-General for New South Wales

31 October 2019

**SYDNEY** 

SPECIAL SCHEDULES for the year ended 30 June 2019



### Special Schedules 2019

### Eurobodalla Shire Council

# Special Schedules for the year ended 30 June 2019

| Contents                                 | Page |
|--|------|
| Special Schedules                        |      |
| Permissible income for general rates     | 3    |
| Report on Infrastructure Assets - Values | 7    |

### Permissible income for general rates

| \$ '000  |                         | Calculation<br>2019/20 | Calculation<br>2018/19 |
|--|-------------------------|------------------------|------------------------|
| Notional general income calculation <sup>1</sup> |                         |                        |                        |
| Last year notional general income yield          | а                       | 29,933                 | 29,012                 |
| Plus or minus adjustments <sup>2</sup>           | b                       | 107                    | 252                    |
| Notional general income                          | c = a + b               | 30,040                 | 29,264                 |
| Permissible income calculation                   |                         |                        |                        |
| Or rate peg percentage                           | е                       | 2.70%                  | 2.30%                  |
| Or plus rate peg amount                          | $i = e \times (c + g)$  | 811                    | 673                    |
| Sub-total  | k = (c + g + h + i + j) | 30,851                 | 29,937                 |
| Plus (or minus) last year's carry forward total  | 1                       | 21                     | 17                     |
| Sub-total  | n = (I + m)             | 21                     | 17                     |
| Total permissible income                         | o = k + n               | 30,872                 | 29,954                 |
| Less notional general income yield               | р                       | 30,846                 | 29,933                 |
| Catch-up or (excess) result                      | q = o - p               | 26                     | 21                     |
| Carry forward to next year <sup>6</sup>          | t = q + r + s           | 26                     | 21                     |

#### **Notes**

- (1) The notional general income will not reconcile with rate income in the financial statements in the corresponding year. The statements are reported on an accrual accounting basis which include amounts that relate to prior years' rates income.
- (2) Adjustments account for changes in the number of assessments and any increase or decrease in land value occurring during the year. The adjustments are called 'supplementary valuations' as defined in the Valuation of Land Act 1916.
- (6) Carry forward amounts which are in excess (an amount that exceeds the permissible income) require ministerial approval by order published in the NSW Government Gazette in accordance with section 512 of the Local Government Act 1993. The OLG will extract these amounts from Council's Permissible income for general rates Statement in the financial data return (FDR) to administer this process.



#### INDEPENDENT AUDITOR'S REPORT

# Special Schedule - Permissible income for general rates Eurobodalla Shire Council

To the Councillors of Eurobodalla Shire Council

### **Opinion**

I have audited the accompanying Special Schedule – Permissible income for general rates (the Schedule) of Eurobodalla Shire Council (the Council) for the year ending 30 June 2020.

In my opinion, the Schedule is prepared, in all material respects in accordance with the requirements of the Local Government Code of Accounting Practice and Financial Reporting – update number 27 (LG Code), and is in accordance with the books and records of the Council.

My opinion should be read in conjunction with the rest of this report.

### **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Schedule' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- · mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Emphasis of Matter - Basis of Accounting**

Without modifying my opinion, I draw attention to the special purpose framework used to prepare the Schedule. The Schedule has been prepared for the purpose of fulfilling the Council's reporting obligations under the LG Code. As a result, the Schedule may not be suitable for another purpose.

#### Other Information

The Council's annual report for the year ended 30 June 2019 includes other information in addition to the Schedule and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements, special purpose financial statements and Special Schedule 'Report on infrastructure assets as at 30 June 2019'.

My opinion on the Schedule does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and the special purpose financial statements.

In connection with my audit of the Schedule, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the Schedule or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

### The Councillors' Responsibilities for the Schedule

The Councillors are responsible for the preparation of the Schedule in accordance with the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation of the Schedule that is free from material misstatement, whether due to fraud or error.

In preparing the Schedule, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless it is not appropriate to do so.

### Auditor's Responsibilities for the Audit of the Schedule

My objectives are to:

- obtain reasonable assurance whether the Schedule as a whole is free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the Schedule.

A description of my responsibilities for the audit of the Schedule is located at the Auditing and Assurance Standards Board website at: <a href="https://www.auasb.gov.au/auditors">www.auasb.gov.au/auditors</a> responsibilities/ar8.pdf. The description forms part of my auditor's report.

My opinion does not provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited Schedule on any website where it may be presented
- about any other information which may have been hyperlinked to/from the Schedule.

Dominika Ryan

Director, Financial Audit Services

Delegate of the Auditor-General for New South Wales

31 October 2019

**SYDNEY** 

### Report on Infrastructure Assets

as at 30 June 2019

| Asset Class | Asset Category                  | Estimated cost to bring assets |                | 2018/19                           | 2018/19            |                        | Gross                     | Assets |       | ition as a |      |      |
|-------------|---------------------------------|--------------------------------|----------------|-----------------------------------|--------------------|------------------------|---------------------------|--------|-------|------------|------|------|
|             | , isost sutogo.                 |                                | service set by | Required maintenance <sup>a</sup> | Actual maintenance | Net carrying<br>amount | replacement<br>cost (GRC) | 1      | 2     | 3          | 4    | 5    |
| (a) Report  | on Infrastructure Assets - Va   | lues                           |                |                                   |                    |                        |                           |        |       |            |      |      |
| Buildings   | Buildings                       | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Buildings – non-specialised     | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Buildings – specialised         | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Other                           | _                              | _              | _                                 | _                  | (1)                    | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Administration                  | _                              | _              | 401                               | 401                | 8,642                  | 15,143                    | 63.0%  | 36.0% | 1.0%       | 0.0% | 0.0% |
|             | Bush Fire Brigade               | 280                            | 280            | 214                               | 214                | 3,589                  | 5,338                     | 86.0%  | 9.0%  | 2.0%       | 3.0% | 0.0% |
|             | Caravan Parks/Camp Grounds      | _                              | _              | 288                               | 288                | 7,512                  | 10,724                    | 86.0%  | 11.0% | 3.0%       | 0.0% | 0.0% |
|             | Community Centres               | _                              | _              | 164                               | 164                | 2,964                  | 3,974                     | 96.0%  | 4.0%  | 0.0%       | 0.0% | 0.0% |
|             | Libraries                       | _                              | _              | 177                               | 177                | 10,467                 | 13,165                    | 92.0%  | 8.0%  | 0.0%       | 0.0% | 0.0% |
|             | Operational                     | 101                            | 101            | 799                               | 799                | 33,449                 | 45,436                    | 93.0%  | 4.0%  | 3.0%       | 0.0% | 0.0% |
|             | Parks & Reserves                | _                              | _              | _                                 | _                  | 105                    | 141                       | 100.0% | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Public Halls                    | _                              | _              | 124                               | 124                | 1,738                  | 3,002                     | 68.0%  | 25.0% | 7.0%       | 0.0% | 0.0% |
|             | Public Toilets                  | 560                            | 560            | 820                               | 820                | 4,946                  | 6,891                     | 90.0%  | 5.0%  | 0.0%       | 5.0% | 0.0% |
|             | Sporting Facilities             | _                              | _              | 287                               | 287                | 10,879                 | 23,108                    | 59.0%  | 12.0% | 29.0%      | 0.0% | 0.0% |
|             | Swimming Pool Centres           | _                              | _              | 291                               | 291                | 1,823                  | 3,711                     | 51.0%  | 27.0% | 22.0%      | 0.0% | 0.0% |
|             | Sub-total                       | 941                            | 941            | 3,565                             | 3,565              | 86,113                 | 130,633                   | 80.7%  | 11.5% | 7.4%       | 0.4% | 0.0% |
| Other       | Other structures                | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
| structures  | Other                           | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Other Structures                | _                              | _              | 911                               | 911                | 14,404                 | 23,903                    | 73.0%  | 12.0% | 15.0%      | 0.0% | 0.0% |
|             | Waste Not in Buildings          | _                              | _              | 1,554                             | 1,554              | 9,404                  | 12,334                    | 83.0%  | 12.0% | 5.0%       | 0.0% | 0.0% |
|             | Sub-total                       | _                              |                | 2,465                             | 2,465              | 23,808                 | 36,237                    | 76.4%  | 12.0% | 11.6%      | 0.0% | 0.0% |
|             | Sealed roads                    | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Road Furniture                  | 1,205                          | 1,205          | 300                               | 300                | 50,176                 | 83,117                    | 65.0%  | 28.0% | 6.0%       | 1.0% | 0.0% |
|             | Unsealed roads                  | 5,242                          | 5,242          | 887                               | 887                | 56,794                 | 67,883                    | 85.0%  | 3.0%  | 4.0%       | 8.0% | 0.0% |
|             | Bridges                         | 664                            | 664            | 321                               | 321                | 31,689                 | 49,525                    | 66.0%  | 32.0% | 1.0%       | 1.0% | 0.0% |
|             | Footpaths                       | 318                            | 318            | 140                               | 140                | 13,806                 | 17,887                    | 90.0%  | 4.0%  | 4.0%       | 2.0% | 0.0% |
|             | Other road assets               | 101                            | 101            | 75                                | 75                 | 3,002                  | 6,795                     | 28.0%  | 57.0% | 14.0%      | 1.0% | 0.0% |
|             | Bulk earthworks                 | _                              | _              | _                                 | _                  | ,                      | , <u> </u>                | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Other                           | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Shared Footpaths                | 78                             | 78             | 95                                | 95                 | 10,199                 | 11,836                    | 96.0%  | 0.0%  | 3.0%       | 1.0% | 0.0% |
|             | Kerb & Gutter                   | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0% |
|             | Sealed Roads Structure Regional | 1,511                          | 1,511          | 283                               | 283                | 31,808                 | 42,709                    | 47.0%  | 39.0% | 11.0%      | 3.0% | 0.0% |

continued on next page ... Page 7 of 12

### Report on Infrastructure Assets - Values (continued)

as at 30 June 2019

| Asset Class  | Asset Category                | Estimated cost to bring assets | •              | 2018/19                           | 2018/19            |                        | Gross                     | Assets | in cond | ition as<br>eplacem | •     | _      |
|--------------|-------------------------------|--------------------------------|----------------|-----------------------------------|--------------------|------------------------|---------------------------|--------|---------|---------------------|-------|--------|
|              |                               | •                              | service set by | Required maintenance <sup>a</sup> | Actual maintenance | Net carrying<br>amount | replacement<br>cost (GRC) | 1      | 2       | 3                   | 4     | 5      |
| Roads        | Sealed Roads Structure Rural  | 1,354                          | 1,354          | 653                               | 653                | 86,826                 | 107,742                   | 58.0%  | 37.0%   | 4.0%                | 1.0%  | 0.0%   |
| Roads        | Sealed Roads Structure Urban  | 17,773                         | 17,773         | 1,333                             | 1,333              | 133,201                | 194,272                   | 44.0%  | 39.0%   | 11.0%               | 6.0%  | 0.0%   |
| Roads        | Sealed Roads Surface Regional | 384                            | 384            | 89                                | 89                 | 2,239                  | 3,550                     | 34.0%  | 31.0%   | 24.0%               | 11.0% | 0.0%   |
| Roads        | Sealed Roads Surface Rural    | 610                            | 610            | 176                               | 176                | 4,426                  | 8,073                     | 48.0%  | 36.0%   | 9.0%                | 7.0%  | 0.0%   |
| Roads        | Sealed Roads Surface Urban    | 2,177                          | 2,177          | 657                               | 657                | 8,095                  | 15,704                    | 35.0%  | 39.0%   | 12.0%               | 14.0% | 0.0%   |
| Roads        | Carparks                      | 613                            | 613            | 103                               | 103                | 15,514                 | 22,194                    | 76.0%  | 18.0%   | 3.0%                | 3.0%  | 0.0%   |
| Roads        | Bus Shelter                   | 107                            | 107            | 12                                | 12                 | 936                    | 1,503                     | 73.0%  | 13.0%   | 7.0%                | 7.0%  | 0.0%   |
| Roads        | Transverse Drainage           | 921                            | 921            | 357                               | 357                | 13,710                 | 18,426                    | 85.0%  | 4.0%    | 6.0%                | 5.0%  | 0.0%   |
|              | Sub-total                     | 33,058                         | 33,058         | 5,481                             | 5,481              | 462,421                | 651,216                   | 59.3%  | 29.7%   | 7.1%                | 4.0%  | (0.1%) |
| Water supply | Water supply network          | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
| network      | Dams                          | _                              | _              | 241                               | 241                | 17,196                 | 28,439                    | 94.0%  | 0.0%    | 6.0%                | 0.0%  | 0.0%   |
|              | Pipeline                      | 3,414                          | 3,414          | 854                               | 854                | 122,702                | 251,287                   | 61.0%  | 14.0%   | 24.0%               | 1.0%  | 0.0%   |
|              | Pump Stations                 | 3,530                          | 3,530          | 836                               | 836                | 3,392                  | 9,798                     | 28.0%  | 31.0%   | 4.0%                | 37.0% | 0.0%   |
|              | Reservoirs                    | _                              | _              | 2,137                             | 2,137              | 24,526                 | 46,156                    | 74.0%  | 8.0%    | 18.0%               | 0.0%  | 0.0%   |
|              | Treatment Plants              | _                              | _              | 211                               | 211                | 18,444                 | 26,011                    | 71.0%  | 29.0%   | 0.0%                | 0.0%  | 0.0%   |
|              | Other                         | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
|              | Sub-total                     | 6,944                          | 6,944          | 4,279                             | 4,279              | 186,260                | 361,691                   | 65.1%  | 13.7%   | 19.6%               | 1.7%  | (0.1%) |
| Sewerage     | Sewerage network              | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
| network      | Other                         | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
|              | Pipeline                      | _                              | _              | 2,617                             | 2,617              | 164,193                | 264,582                   | 73.0%  | 19.0%   | 8.0%                | 0.0%  | 0.0%   |
|              | Pump Stations                 | 8,129                          | 8,129          | 1,614                             | 1,614              | 33,214                 | 65,035                    | 56.0%  | 16.0%   |                     | 13.0% | 0.0%   |
|              | Treatment Works               | 7,094                          | 7,094          | 2,498                             | 2,498              | 48,763                 | 104,935                   | 26.0%  | 51.0%   | 16.0%               | 7.0%  | 0.0%   |
|              | Sub-total                     | 15,223                         | 15,223         | 6,729                             | 6,729              | 246,170                | 434,552                   | 59.1%  | 26.3%   | 11.0%               | 3.6%  | 0.0%   |
| Stormwater   | Stormwater drainage           | 5,539                          | 5,539          | 257                               | 257                | 75,008                 | 101,794                   | 85.0%  | 4.0%    | 6.0%                | 5.0%  | 0.0%   |
| drainage     | Other                         | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
|              | Drainage Roads                | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
|              | Drainage Works                |                                |                |                                   |                    |                        |                           | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
|              | Sub-total                     | 5,539                          | 5,539          | 257                               | 257                | 75,008                 | 101,794                   | 85.0%  | 4.0%    | 6.0%                | 5.0%  | 0.0%   |
|              | Other                         | _                              | _              | _                                 | _                  | _                      | _                         | 0.0%   | 0.0%    | 0.0%                | 0.0%  | 0.0%   |
|              | Swimming pools                | -                              | _              | 446                               | 446                | 1,023                  | 8,394                     | 5.0%   | 11.0%   | 84.0%               | 0.0%  | 0.0%   |
|              | Other Open Space Recreational | 1,571                          | 1,571          | 2,709                             | 2,709              | 21,448                 | 33,668                    | 73.0%  | 19.0%   | 3.0%                | 5.0%  | 0.0%   |

continued on next page ... Page 8 of 12

### Report on Infrastructure Assets - Values (continued)

as at 30 June 2019

| Asset Class                      | Asset Category     | Estimated cost to bring assets | •      | 2018/19                | 2018/19            |                        | Gross                  | Assets |       | ition as a |      | ntage of<br>t |
|----------------------------------|--------------------|--------------------------------|--------|------------------------|--------------------|------------------------|------------------------|--------|-------|------------|------|---------------|
|                                  |                    | to satisfactory standard       |        | Required naintenance a | Actual maintenance | Net carrying<br>amount | replacement cost (GRC) | 1      | 2     | 3          | 4    | 5             |
| Open space / recreational assets | Waterways          | 4,977                          | 4,977  | 302                    | 302                | 5,482                  | 9,187                  | 62.0%  | 20.0% | 16.0%      | 2.0% | 0.0%          |
|                                  | Sub-total          | 6,548                          | 6,548  | 3,457                  | 3,457              | 27,953                 | 51,249                 | 59.9%  | 17.9% | 18.6%      | 3.6% | 0.0%          |
| Other                            | Other              | _                              | _      | _                      | _                  | _                      | _                      | 0.0%   | 0.0%  | 0.0%       | 0.0% | 0.0%          |
| infrastructure assets            | Sub-total          |                                | _      | _                      | -                  | _                      | _                      | 0.0%   | 0.0%  | 0.0%       | 0.0% | 100.0%        |
|                                  | TOTAL - ALL ASSETS | 68,253                         | 68,253 | 26,233                 | 26,233             | 1,107,733              | 1,767,372              | 63.9%  | 22.0% | 11.0%      | 3.1% | 0.0%          |

<sup>(</sup>a) Required maintenance is the amount identified in Council's asset management plans.

### Infrastructure asset condition assessment 'key'

Excellent/very good
 Good
 No work required (normal maintenance)
 Only minor maintenance work required

3 Satisfactory Maintenance work required

4 Poor Renewal required

5 Very poor Urgent renewal/upgrading required

continued on next page ... Page 9 of 12

### Report on Infrastructure Assets (continued)

|  | Amounts             | Indicator | Prior r | eriods  | Benchmark |
|--|---------------------|-----------|---------|---------|-----------|
| \$ '000  | 2019                | 2019      | 2018    | 2017    |           |
| Infrastructure asset performance indicators (consolidated) *   |                     |           |         |         |           |
| Buildings and infrastructure renewals ratio <sup>1</sup> Asset renewals <sup>2</sup> Depreciation, amortisation and impairment               | 23,172<br>28,048    | 82.62%    | 64.93%  | 73.82%  | >=100.00% |
| Infrastructure backlog ratio ¹ Estimated cost to bring assets to a satisfactory standard  Net carrying amount of infrastructure assets       |                     | 6.16%     | 6.81%   | 7.24%   | <2.00%    |
| Asset maintenance ratio Actual asset maintenance Required asset maintenance  | 26,233<br>26,233    | 100.00%   | 100.00% | 100.00% | >100.00%  |
| Cost to bring assets to agreed service level Estimated cost to bring assets to an agreed service level set by Council Gross replacement cost | 68,253<br>1,767,372 | 3.86%     | 4.29%   | 4.51%   |           |

<sup>(\*)</sup> All asset performance indicators are calculated using classes identified in the previous table.

<sup>(1)</sup> Excludes Work In Progress (WIP)

<sup>(2)</sup> Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance.

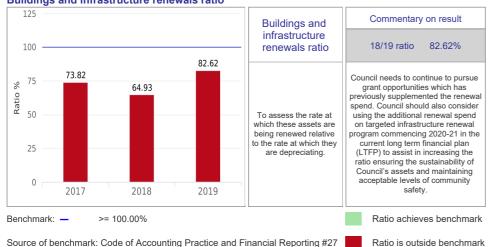
Ratio is outside benchmark

Ratio is outside benchmark

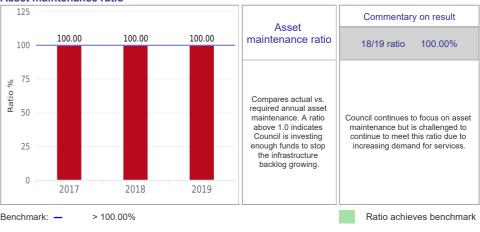
### Report on Infrastructure Assets (continued)

as at 30 June 2019

#### **Buildings and infrastructure renewals ratio**

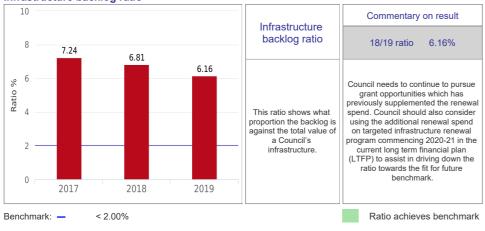


#### Asset maintenance ratio



Ratio is outside benchmark

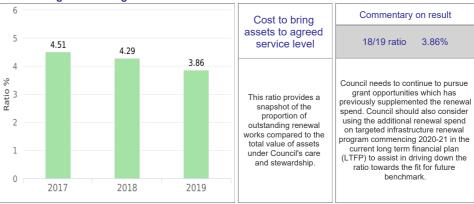
#### Infrastructure backlog ratio



Source of benchmark: Code of Accounting Practice and Financial Reporting #27

#### Cost to bring assets to agreed service level

Source of benchmark: Code of Accounting Practice and Financial Reporting #27



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### Report on Infrastructure Assets (continued)

|  | Genera  | al fund | Water   | r fund  | Sewe    | Benchmark |           |
|--|---------|---------|---------|---------|---------|-----------|-----------|
| \$ '000  | 2019    | 2018    | 2019    | 2018    | 2019    | 2018      |           |
| Infrastructure asset performance indicators (by fund)  |         |         |         |         |         |           |           |
| Buildings and infrastructure renewals ratio <sup>1</sup> Asset renewals <sup>2</sup> Depreciation, amortisation and impairment               | 137.14% | 101.19% | 25.11%  | 24.73%  | 21.46%  | 21.11%    | >=100.00% |
| Infrastructure backlog ratio ¹ Estimated cost to bring assets to a satisfactory standard Net carrying amount of infrastructure assets        | 6.82%   | 7.65%   | 3.73%   | 4.25%   | 6.18%   | 6.51%     | <2.00%    |
| Asset maintenance ratio Actual asset maintenance Required asset maintenance  | 100.00% | 100.00% | 100.00% | 100.00% | 100.00% | 100.00%   | >100.00%  |
| Cost to bring assets to agreed service level Estimated cost to bring assets to an agreed service level set by Council Gross replacement cost | 4.75%   | 5.33%   | 1.92%   | 2.24%   | 3.50%   | 3.69%     |           |

<sup>(1)</sup> Excludes Work In Progress (WIP)

<sup>(2)</sup> Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance.